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13	V. C. Summer Nuclear Project Review Committee
14	November 21, 2017
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CHAIRMAN SETZLER: Good morning, and welcome to this meeting of the V. C. Summer Nuclear Project Review Committee. We have great attendance this morning, which we appreciate, on behalf of Senator Massey and myself as cochairs. We also have present with us the President Pro Tem of the Senate, who appointed this committee, and the Senator from Greenville, Senator Timmons, I believe is here, who is not a committee member but has monitored these, and we welcome you, Senator, and appreciate you being here.

Senator Massey and I, as the cochairs, feel that the committee has proceeded in a reasonable and responsible manner in trying to look into what has transpired and that now we need, unless something else comes up, that we need to shift our focus from exploring what happened to what do we propose to the South Carolina Senate and the people of South Carolina relative to what has occurred, whether that be through legislation or a recommendation to the President Pro Tem or the Chairman of Finance or Chairman of Judiciary.

I believe it's the consensus that most legislation, if we introduce or propose introducing legislation, would go to the Senate Judiciary Committee by title. There may be exception to that, but I think most of it would go to Senate Judiciary. So I'm going to open it up and call on the cochair, Senator Massey.

CHAIRMAN MASSEY: Thank you,

Senator Setzler. I agree with the comments, and

first of all, I think we ought to -- I want to

thank the other committee members because I

think everybody has really participated and done

a good job in trying to get to what happened,

and so I appreciate that.

And as you know, just after our last meeting, we asked senators to send -- if they had ideas, to send recommendations to staff so we could try to put some of that stuff together so we'd have a little bit of a game plan today. And several members have submitted ideas, and the staff has put together kind of a general outline, and we want to talk about those things and maybe some other ideas, as well, to see if there's some legislative ideas that this committee as a whole can get behind. I think,

you know, there are going to be legislation regardless, but it would be good if we've been working on these things, if there are some things that we could support as a group, I think that would probably carry some weight going forward.

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So with that, Mr. Chairman, one of the things that I think probably had maybe even the most consensus about when we talked about ideas at our last meeting, and overall some of the things that have come out, is the idea of creating a consumer advocate. And I'm interested in the committee's take on that, but that did seem to be like one that there was maybe even unanimous support that we ought to move in that direction. I guess there may be some conversation about where that ought to be housed. My suggestion would be to house it at ORS, but I'm interested, Mr. Chairman, in what other committee members feel about the need for having a consumer advocate and where it should be housed, and I guess ORS's role/mission may come into play with that as well, but.

CHAIRMAN SETZLER: Yeah, I think really what you're talking about is the creation

of some type of consumer advocate position, whether it be at ORS or somewhere else, and changing the role, somewhat, of the ORS as was recommended by ORS, if I recall. And so I -- my personal opinion is I agree that we need to create the consumer advocate, and I likewise would support putting it at ORS, but that's just my personal opinion. Comments of the committee members? Senator.

SENATOR BENNETT: Thank you, Mr. Chairman. I guess my question would be, you know, as we heard from ORS, ORS should be doing much of this consumer advocacy, in my opinion, and by adding another layer of consumer advocacy — I'm not opposed to this. I'm just kind of throwing out some ideas that, you know, we keep building and building and building upon.

would it be better to take the approach of looking at ORS's tasks and maybe removing some of those economic development-focused efforts and put those -- you know, if we need to have a consumer advocate and an advocate for the state from an economic development standpoint, it seemed to me that was where a lot of the conflicts or perceived conflicts were.

1	And let Commerce argue that, and instead of
2	having ORS try to play both roles, let ORS be
3	the consumer advocate and let Commerce argue the
4	points of economic development effects on any
5	changes.
6	CHAIRMAN SETZLER: So, in
7	essence, what you're saying is let ORS assume
8	the role of a consumer advocate versus what
9	they're currently doing or in addition to,
LO	through modification, if that's what I'm
11	understanding.
12	SENATOR BENNETT: Yes, and I
13	don't necessarily know that that's a
L4	recommendation, but something maybe we should
15	consider
16	CHAIRMAN SETZLER: Right.
L7	SENATOR BENNETT: as opposed
18	to just adding an additional layer of
19	government.
20	CHAIRMAN SETZLER: Right.
21	CHAIRMAN MASSEY: And I think, in
22	response to that, that that's probably what's
23	I think that would have to happen if you put it
24	at ORS, right, because you're going to have to
25	amend their mandate to focus on economic

development or to focus on the viability of the utility. Let the utilities defend themselves, allow ORS to be that advocate on the consumer side, and give the PSC the obligation to consider economic development and those things in that effort. I mean, I don't have a problem necessarily if Commerce or whomever else wants to make an argument about economic development, but I do think there's going to have to be somebody who's sole mission is to advocate for consumers because that's what's been missing.

CHAIRMAN SETZLER: Okay. Senator from Orangeburg.

SENATOR HUTTO: I agree with the Senator from Dorchester about the fact that ORS's mission is bigger and maybe too big right now, and it does create a conflict. But, to me, we've already got an agency whose mission is consumer, and that's the Department of Consumer Affairs. I would think we'd just give -- we're not creating a new layer of government. It's already there. They have multiple missions. You just give them this one more mission, that they are the advocate at the PSC, and then you don't have to move anything from ORS.

against is what I understood the House might be wanting to do, was put it at the Attorney General's Office. I don't think that's a good idea. But so whether we put it at ORS and then remove some other conflicting issues from ORS, would be one approach, or if we're going to leave ORS somewhat like it is and just move Consumer Affairs -- or a consumer advocate to Consumer Affairs, we're not creating any new layer of government because we already have a Department of Consumer Affairs.

But I do think you've got to separate -- ORS has got too much to do in the current setup, and so we've got to remove some of their obligations one way or the other. And I understand your concern about creating yet one more layer, but we -- as you advocate, we already have a Department of Commerce, and I would advocate we already have a Department of Consumer Affairs. We just need to move some of the obligations to existing agencies, and you could do it either way, or you might even do it both ways and still have ORS there with their obligation to mediate and do the other things

1	that ORS does.
2	CHAIRMAN SETZLER: Okay. Senator
3	from Richland.
4	Senator Scott: You know, outside
5	of having some other outside review of the
6	public entity backing, looking at ongoing
7	process I first want to start with beginning
8	at the Base Load Review Act, an amendment to the
9	Base Load Review Act to add a provision in it
10	that there is a review back to the legislature,
11	either through any new companies that may be
12	coming on board or any new changes.
13	But I'm also concerned about the
14	review of any final agreement that we may end up
15	with because it will be a time-consuming
16	recommendation, repayment term, and that kind of
17	deal, and my concern is whether or not it's a
18	better fit to come back to the General Assembly
19	through a joint committee as we move year by
20	year in trying to satisfy whatever these terms
21	are going to be, unless and I'm pretty sure
22	we're going to end up with something that has
23	some kind of term and some kind of relief.
24	There's already some
25	recommendations that's out there from the

1	company, and I was noping today that we would be
2	able to incorporate some of whatever the final
3	recommendation is because I think they're at a
4	beginning point in talking about some things
5	they want to do, but the question is, in those
6	recommendations, once you get a final decision
7	on the recommendation, who is going to actually
8	review it to make sure the terms and conditions,
9	they stay on track and there is some kind of
10	reporting back into the legislature?
11	CHAIRMAN MASSEY: Senator
12	SENATOR SCOTT: Can I go back?
13	CHAIRMAN MASSEY: Can I just
14	SENATOR SCOTT: Yes, please.
15	CHAIRMAN MASSEY: I'll say this,
16	that we have on our proposed agenda that we
17	want to hit the bullet points, one of them is
18	the Base Load Review Act
19	SENATOR SCOTT: Okay.
20	CHAIRMAN MASSEY: and whether
21	we need to repeal it, amend it (BREAK IN AUDIO).
22	Another point that we're going to talk about is
23	what you were just talking about, is, as it
24	pertains to SCANA specifically, the proposal
25	that they've made and whatever this committee

1	SENATOR SCOTT: Well
2	CHAIRMAN MASSEY: wants to
3	talk about as far as the rates and the terms.
4	SENATOR SCOTT: Well thank you
5	so much, Mr. Chairman. But unless you, in this
6	joint committee because I don't want the
7	legislature to not fulfill its responsibility.
8	Under this joint committee, if you want to add
9	some additional public folk to be involved with
10	it, but there's got to be some oversight that
11	comes back to this legislature because what I'm
12	seeing now, especially from the House side, is
13	the concern about all these things that's
14	happened, but there is nothing I've seen yet
15	that indicated that the General Assembly itself,
16	when it did the Base Load Review Act, created an
17	entity or created the opportunity for those
18	companies, as well as Santee Cooper, to come
19	back and provide us with some information in
20	this ongoing process.
21	Yes, they went to the Public
22	Service Commission, but even with that, Public
23	Service Commission, Regulatory, other public
24	service commission and these companies should
25	have been able to come back and have kept us

abreast of what was going on and not at the last minute we find out, and when this thing comes to (BREAK IN AUDIO), it is almost a no return.

And so that's what I'm kind of looking at, not just one specific agency, but if you've got a combination of legislators, both of the House and the Senate, to satisfy it and settle this down, with some public folk involved in it, to hear this thing annually until we get a final conclusion, that's kind of where I would like to go with it.

CHAIRMAN SETZLER: Okay. Senator from Oconee.

Getting back -- and thank you, Mr. Chairman and Cochair -- on to the discussion about the Consumer Affair, I agree. I think you could either do either way, and I'm fine with leaving it at ORS if we pull that other provision that we had talked about, I think, at the last meeting about the preservation of the financial integrity of the utilities and make that something that they would stand on their own to have to deal with from that standpoint. So I think that kind of builds on what the Senator --

Senator Bennett was talking about from that

standpoint, and not only the economic

development aspect, but this aspect so that the

ORS would have that consumer advocate role from
that standpoint.

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CHAIRMAN SETZLER: Okay. Senator from Lancaster, do -- okay. Other comments? Do we have a proposal? I've heard a proposal to put it at the Consumer Affairs, and I've heard a proposal to put it at ORS.

CHAIRMAN MASSEY: Mr. Chairman, I think what'll happen -- and you touched on this in the beginning -- is that, most likely, any type of legislation on this is going to be routed through Judiciary. And if there's a subcommittee appointed on it -- I don't want to assume anything yet, but, I mean, if there's a subcommittee appointed, then I would anticipate they're going to take testimony and consider those very same things about maybe the better place to house it. But I'm curious, I don't hear any opposition to having a consumer advocate. Is that right? So I guess we could just decide where we want to house it for the proposed legislation, and then we could let the

1	Judiciary kind of work on that and try to
2	perfect it some.
3	CHAIRMAN SETZLER: Senator from
4	Lancaster.
5	SENATOR GREGORY: (INDISTINCT)
6	CHAIRMAN SETZLER: I thought I
7	saw a question or a comment in your face.
8	SENATOR GREGORY: I was just
9	wondering, the subject of has the subject of
10	funding been discussed at all, of how many
11	positions will be needed, whether who would
12	ORS or, otherwise, Consumer Affairs?
13	CHAIRMAN MASSEY: So the next
14	thing I'll tell you, the next thing that I
15	had on my list on ORS was dealing with the
16	executive director and then the enforcement
17	mechanisms, and I think funding is going to come
18	up with part of that. That's probably something
19	that's going to have to be considered as well.
20	SENATOR GREGORY: As far as
21	Consumer Affairs, you know, the budget's pretty
22	small as it is now, so.
23	CHAIRMAN SETZLER: Okay.
24	CHAIRMAN MASSEY: Well, Mr.
25	Chairman. I mean. I would move that we that

1	the committee support legislation to create a
2	consumer advocate within ORS and make changes to
3	their mission accordingly, with the
4	understanding that I mean, I'm open to
5	hearing testimony if there's a better way to do
6	it, but I think we do need a vehicle, a
7	legislative vehicle that we can have, and the
8	Judiciary can whoever the Chairman wants on
9	that subcommittee could take the testimony and
10	try to perfect it somewhat.
11	CHAIRMAN SETZLER: Okay, I have a
12	motion and a second. Any other discussion?
13	Hearing none, now all those in favor, say aye.
14	(COMMITTEE MEMBERS AFFIRM)
15	CHAIRMAN SETZLER: All opposed,
16	no, and the ayes have it. Okay.
17	CHAIRMAN MASSEY: Mr. Chairman,
18	the next thing, based on some suggestions, was
19	to consider whether we want to address the
20	selection process for the executive director and
21	also the enforcement tools that ORS may need to
22	do this new task. And I don't know if that's
23	something that we want to that people have
24	thoughts on, but that was something that came up
25	as well.

1	CHAIRMAN SETZLER: Well, first of
2	all, did you address the requirements that ORS
3	not ensure the financial integrity, that the
4	utilities be moved out?
5	UNIDENTIFIED SPEAKER: He
6	mentioned that, I think, when he said
7	(INDISTINCT).
8	CHAIRMAN SETZLER: Yeah.
9	CHAIRMAN MASSEY: Right.
10	CHAIRMAN SETZLER: Okay.
11	CHAIRMAN MASSEY: Yeah, that
12	would be my intention, is that, if you make them
13	the consumer advocate, then you adjust their
14	(INDISTINCT)
15	CHAIRMAN SETZLER: Any objection
16	to that? Okay. All right. So what you're
17	really talking about is updating the
18	qualifications of the executive director of ORS.
19	CHAIRMAN MASSEY: Yeah, I mean,
20	that was one of the suggestions that came in. I
21	mean, now, this may get into a conversation we
22	have on our list later on. As you know, Mr.
23	Chairman, PURC and so maybe that's something
24	that we could hold off until that point.
25	CHAIRMAN SETZLER: Okay.

1	CHAIRMAN MASSEY: But we also had
2	it under the ORS stuff because it's part of that
3	process. But I do think the Senator from
4	Lancaster made a good point, and that is, if
5	we're going to and this probably needs to be
6	considered at the subcommittee level, but, I
7	mean, if we're going to give ORS a new function,
8	we need to make sure that they've got the tools
9	necessary in order to complete that function and
10	do it.
11	CHAIRMAN SETZLER: And I agree
12	with that. And I don't think that's only
13	personnel, but the legislative language to allow
14	them the tools that they need.
15	CHAIRMAN MASSEY: Right.
16	CHAIRMAN SETZLER: Anybody got a
17	problem with that? Okay. Next.
18	CHAIRMAN MASSEY: Mr. Chairman,
19	those were all the bullets that we had under
20	ORS. I don't know if any other committee
21	members had any other suggestions on ORS at this
22	point.
23	CHAIRMAN SETZLER: Okay.
24	CHAIRMAN MASSEY: All right, not
25	seeing any Mr Chairman the next thing we had

on our bullet list of things that some members have made suggestions about was the Public Service Commission, and there are several things here under this part.

One of those was dealing with the commissioners themselves and whether we need to increase qualifications for commissioners, whether -- there is a proposal to change the number of commissioners from seven to five and have an increase in salary as a result of that, what we need to do as far as screening, and another idea -- and I'll take the credit or the blame for this one, but right now we have -- correct me if I'm wrong, Senator Alexander, but I believe we have three commission seats that are up for election in the spring.

The filing period for those seats closed right around the time of the abandonment announcement. I actually think, Mr. Chairman, we ought to reopen filing on all three of those seats to allow more people to participate based on things that have changed significantly in the last four months, and I would hope that we could still have a spring election if we did that.

But I think we ought to reopen those, and I'm

open to more stringent qualifications and all that, as well, but I'm interested in what the other committee members have to say about that.

CHAIRMAN SETZLER: All right, before we go down that road, how about one member of the staff tell the full committee exactly what the current makeup and selection process is of the commissioners and the process so we're all talking from the same sheet of music and understanding.

MS. ANDERSON: Currently, the PSC commissioners, there is one elected from each congressional district. They have staggering terms. Seats Two, Four, and Six are open, and their terms end on June 30th of 2018. And those are the seats that are currently under the screening process.

To be a PSC commissioner, there are some prerequisites. You have to have a baccalaureate degree, and you also have to have expertise or a background of substantial duration in a number of categories, and that includes energy issues, telecommunications, consumer protection and advocacy, water and wastewater, finance, economics, statistics,

1	accounting, engineering, or law. Now, there is
2	a provision where the Public Utilities Review
3	Committee, which you hear referred to often as
4	PURC, they can waive the expertise part if the
5	committee takes a three-fourths vote and makes
6	written findings. To my knowledge, PURC's never
7	used that, but that is currently in the statute.
8	And I'm not sure how far you want me to go in
9	depth with this.
10	CHAIRMAN MASSEY: And I and we
11	all may know this, but I think this is implied
12	in what you just said, but the PURC does the
13	screening for those candidates when they apply,
14	right?
15	MS. ANDERSON: That's correct.
16	There is a subcommittee that holds public
17	hearings, and then the full committee does the
18	review. PURC can nominate up to three
19	candidates per seat, and then those candidates
20	are elected by the General Assembly.
21	CHAIRMAN MASSEY: And do those
22	people if someone desires to be on the Public
23	Service Commission, they just apply when the
24	vacancy is there? Is that how it works?
25	MS. ANDERSON: Correct. There is

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-- by law, we have to have a notice out for at
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         least a month in local newspapers. This year,
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         we also did general press releases. In addition
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         to the newspapers, notices were sent to members
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         of the General Assembly. And then after that
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         time period, then we can start taking
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         applications.
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                        CHAIRMAN SETZLER: And they also
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         have to take a test, don't they?
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                        MS. ANDERSON: That's right.
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         There is a written exam they have to take.
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                        CHAIRMAN SETZLER: Okay. All
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                 Senator from Richland.
         right.
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                        SENATOR SCOTT: Mr. Chairman, I
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         really have not seen where qualification as
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         related to being on the commission was a
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                   I think what we have not talked about
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         problem.
         that created the problem, we passed the Base
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         Load Review Act in 2007. By March of 2008, the
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         process had already begun with this private-
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         public partnership. And so we end up with an
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         agency that was really chasing legislation,
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         because we didn't give them adequate time to
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         really do staffing, a long review, as well as
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         trying to really figure out what this document
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that we had passed by -- in general, on its surface, on its face, they had time to look at it. But to really get into the weeds of it -- and this is a document basically written by the private sector.

So in all the testimonies that I've heard here -- unless somebody heard something different from me -- I have not heard testimony that convinced me that the problem lies within those commissioners, who, in fact, based upon qualification -- because what I've saw, some of them (INDISTINCT) had tremendous tools to get the job done. The problem is how, for the first time, this Base Load Review Act, how we actually received the information -- or the PSC commission received it and whether or not the General Assembly itself had the opportunity to even get any updates.

And I'm more concerned about us getting the updates and being able to ask questions not when something goes wrong, but also during this long process, because anybody else who comes after them who decides to build reactors or something similar, it is not going to be an overnight process. It's going to be a

long term -- five, six, seven, eight years -- to actually build that.

And outside of what the

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commissioners have heard, I'm also interested in some things that we may pick up in the General Assembly when they come back to us. But I just don't think qualifications are an issue. if you wanted to expand the Commission and add some more commissioners or pay them some more money, that's fine with me. But the different folk who come out, the different backgrounds you have -- you know, some of them may apply. some -- because you have had the testing component, you've got to pass the test, and they gave some very specific qualifications, I don't foresee it. It is almost like, in the legal community, y'all pass the bar. There's no guarantee who's going to be a great attorney and who's going to be just an attorney. It just depends who --

UNIDENTIFIED SPEAKER: Can you be more specific?

SENATOR SCOTT: I'm trying to be nice, but you know these investors, they're pretty tough. And so I really don't see a

problem with that. If it's anything, if you 1 want some consulting firm to take a look at the 2 document we use for qualification -- because the 3 document itself or the test should weed out 4 those who are not qualified to be on that 5 commission. 6 CHAIRMAN SETZLER: What about 7 some of you that's been involved in this 8 process? Do you feel the qualifications are 9 sufficient, need to be modified in any way, 10 changed? 11 SENATOR RANKIN: Well, Mr. 12 Chairman, I have -- along with Senator Hutto, we 13 have gone through how many screenings in our 14 tenure? Since the inception, I guess. 15 SENATOR HUTTO: Yeah. 16 SENATOR RANKIN: And I don't 17 think, as the Senator from Richland says, it's 18 not a question of rigor of the qualifications. 19 It may be, again, looking back at the decisions 20 made -- and particularly one that has, for the 21 first time in the history of this department, 22 raised the hackles and the hue and cry of change 23 and demanding that we do something: scrap the 24 whole, fix, replace, et cetera. And so, 25

statutorily, these are pretty hefty requirements
to have. The testing of these candidates,
again, I think both objectively and you could
argue subjectively based on their interviews,
pretty rigorous.

We have -- we have not -- and, again, I don't want to speak for Senator Hutto, but he chairs that subcommittee. Y'all correct me if I'm wrong. We have had examples where folks that offered did not pass the test; again, the written and/or the interview.

with Senator Scott on this. I don't think it's a lack of defined prerequisites, requirements, and a process that we have that has brought us to this point at all. And so everything's subject to being improved. By the same token, remember the New Coke didn't last. The old Coke is what was not just popular, but was the better brand. So let's just be careful as we go forward on this, but to answer your question, again, there's a lot of good stuff that we've done.

CHAIRMAN MASSEY: Okay. If I can

25 just --

1	CHAIRMAN SETZLER: Okay, go
2	ahead.
3	CHAIRMAN MASSEY: just kind of
4	follow up on that just for a second because I'm
5	interested in what Senator Hutto and Senator
6	Alexander have to say, as well, about that
7	because they've been dealing with the
8	qualifications and the screening much more than
9	I have, obviously. But I'm interested, if y'all
10	feel that the current qualifications that we
11	have give us candidates who have the expertise
12	in order to make the decisions that they're
13	faced with on the I mean, do these folks have
14	the expertise to make a decision about whether
15	it was prudent to do certain things? And if
16	y'all say yes, then I'm I mean, this is an
17	idea that somebody brought up, so we wanted to
18	bring it up, but if
19	SENATOR HUTTO: I would say that,
20	after they've gone through screening and taken
21	the test, I believe that they've got the
22	qualifications to do it. However, if you want
23	to know how to improve it, I'm not sure we'll
24	get the quality of applicants to give us a wide
25	array of choice I mean, by the time we've

gone through screening, as you know -- and sometimes we've only had one candidate hit it.

Now, PSCs across the country only have three or five. We have seven, and we do that for geographic diversity, but I don't know that geographic diversity trumps competence.

So, I mean, if you really wanted to spend the same amount of money on it, you'd double the salary and only have three of them. And you wouldn't -- you know, that way, you potentially would attract more people who are interested in applying because you're going to be paying them \$200,000 rather than \$100,000.

And, obviously, \$100,000 is a good salary to a lot of people, so I don't want to suggest that. But if you're looking for the quality of a person with the right experience who's either got utility background, a legal background, accounting background, a lot of those folks are going to make more than that in the private sector.

So that's one option of looking at how you might restructure the PSC, is just have fewer commissioners. But, you know, we already have the requirements of the background

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you've got to have. We interview them on that.
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         We have public hearings on that. And then we
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         test them for subject matter knowledge based on
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         the statutes that we have, and those tests --
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         and many will tell you -- because the pass
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         rate's not extremely high.
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                        SENATOR ALEXANDER:
                                            That's true.
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                        SENATOR HUTTO: So I think the
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         test is rigorous enough.
                                   I think the
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         qualifications are rigorous enough. I wish we
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         had 30 applicants to look at. we don't.
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                        CHAIRMAN SETZLER:
                                           So how do we
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         do that?
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                        SENATOR HUTTO:
                                       Well, I mean,
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         obviously, like anything else, you pay more.
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         And I don't think you -- I don't think it's a
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         question of upping the requirements. Maybe it's
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         a question of advertising more. Maybe we aren't
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         getting the knowledge of the app -- I mean, we
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         post it like we post other things, but many
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         people who might be interested and might be
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         qualified, it just never dawned on them that
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         they would want to switch careers and be a PSC
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         candidate. And the other thing is, there's not
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         a quaranteed job stability there. I mean,
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you've got to stand for election every --1 SENATOR ALEXANDER: Four years. 2 SENATOR HUTTO: -- four years. 3 And so, again, if you think about what the 4 people with the qualifications that I think we 5 think they all need, a lot of people are making 6 more than that in the private sector than they 7 would becoming a PSC commissioner. 8 CHATRMAN MASSEY: One of the 9 suggestions we had was to go from seven to five 10 and increase the salaries to do that. Of 11 course, if you do that, then you're going to 12 have to figure out how you're going to do the --13 the selection process is going to have to 14 (INDISTINCT). 15 SENATOR HUTTO: And I want to 16 comment on that too. You know, we don't have 17 geographic regions for the Supreme Court, and it 18 sort of balances out. I mean, not exactly. but 19 that is something we all weigh when we vote. If 20 we ended up with five from Greenville, I think 21 people would say, We're not having any more from 22 Greenville till we get some more diversity on 23 I do agree that seven gives you a 24

quaranteed diversity geographically, but that's

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- all. Okay? It doesn't guarantee you gender
 diversity. It doesn't guarantee you racial
 diversity. It doesn't guarantee you competence
 or the best level.
 - If you want the best five people, let's elect the best five people, without regard to where they come from, but we'll all weigh in those factors that we always do, that we should promote diversity of all types in the selection process. But I don't think that we need to mandate that you need whatever, a Ph.D. or a master's degree or --
- 13 CHAIRMAN SETZLER: Okay.

- SENATOR HUTTO: I think people
 are qualified enough. I just wish we had more
 applicants.
- 17 CHAIRMAN SETZLER: Senator from 18 Oconee.

SENATOR ALEXANDER: Thank you, and I would agree with a lot of the comments that have been said by my two colleagues that are on the committee. I think that the pay is certainly an area that needs to be addressed, and at a minimum, it ought to be equal to what a circuit court judge makes because it's really a

semijudicial position. I think the five would go fine versus the seven.

And as much as anything, as we've thought about the seven being from each congressional district, you know, while you have some diversity from that standpoint, it really has been more for the ease of the candidates to know which seat they're running for more so than the geographic aspect, that they're running for that specific seat from their congressional district versus running, as the analogy was for the Supreme Court, is at large. There's no -- so they're running statewide for those positions.

I think that, again, too, making sure that you've got the right individuals, anything that we can do to improve the advertising and getting it out there -- we've made tremendous efforts again this year to go beyond what had been done from that standpoint. And as far as the criteria and the components from that standpoint, you've got to remember, prior to 2004, I guess there weren't any qualifications for the job. So I think that we've come a long way. There was no test.

There was nothing from that standpoint. So I think we can build upon those success, but I certainly could support five members versus the seven from that standpoint. But I do think that salary has got to be a part of that.

CHAIRMAN SETZLER: Yeah. The

Senator from Dorchester was next. Senator, I'll

get you. I've got two or three in front of you.

I'm trying to take them in order. I would

comment, Senator from Orangeburg, I kind of like

your idea of going to three or five and tying it

to some known entity, maybe circuit judges'

salary, and reducing the size. And I think your

analogy to the Supreme Court is a great one.

All right, Senator from Dorchester.

SENATOR BENNETT: Thank you, Mr.

Chairman. I certainly would echo that, as well.

If it's a way to improve the overall functions of the Commission, I'm open to that as well.

The only thing that I would throw out from a qualifications process, and just as a kind of as we move forward think about moment, one of the things that I'm not comfortable with here in South Carolina and certainly was not a focus of the very specific reason why this committee was

pulled together to review this nuclear fiasco, as we call it, I'm not comfortable that we have a real clear vision of what our energy policy is in South Carolina.

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So I say that to say that, while the qualifications may not be an issue, I would like to see us figure out a way to put into place ways in the future to alter those qualifications should that need arise based on energy policy changes going forward, if there's new technologies that aren't being picked up, if there's new functions that we recognize as we I certainly hope we have have that discussion. that overall energy policy discussion moving forward, that we have a mechanism in place maybe over and above what the normal would be of just introducing new legislation at any point in time to revisit those qualifications. But I tend to agree that maybe the qualifications and the rigor, at this point, aren't the biggest objective.

And then the other piece is, I
think, the 50,000-pound gorilla in the room that
we deal with on all elected offices that the
General Assembly takes on each year. I have no

doubt in my mind that the next three that we elect will be scrutinized heavily because of the situation that we find ourselves in, on the heels of. What I'm not so convinced of is that those elections will be as scrutinized 10 years from now or 15 years from now, much in the same way many of our judicial elections go on in the General Assembly. Again, I don't know, given that the good Lord has provided us free will and we are all elected by our own constituents, I don't know how you legislate those changes, but just to bring it to the body's attention.

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Senator from CHAIRMAN SETZLER: Dorchester, I'm going to comment on that before I call on the Senator from Fairfield, who's I think you make a great (BREAK IN next. AUDIO), but I think part of that responsibility falls to us, and I've mentioned this from the floor of the Senate numerous times. We need to do the job of screening people, whatever the position is, and that falls to us, and we need to accept that responsibility and not say, Well, tell us your name, where you live, and what'd you do; thank you; you're approved to move forward. I think that's -- we've got to deal

1	with a legitimate confirmation process and
2	screening process.
3	SENATOR BENNETT: Mr. Chairman,
4	that's my exact point, so thank you.
5	CHAIRMAN SETZLER: Right.
6	Senator from Fairfield.
7	SENATOR FANNING: And to follow
8	up, Mr. Chairman, I agree that the key being the
9	screening. I just have a quick question. How
10	much do they make now?
11	UNIDENTIFIED SPEAKER:
12	(INDISTINCT)
13	SENATOR FANNING: So if we went
14	from seven to five, we'd move it to 135/140,000.
15	CHAIRMAN SETZLER: Well, I heard
16	a recommendation over here that would be
17	proposed, I think, to tie it to the circuit
18	judges' salary, which what is that currently?
19	UNIDENTIFIED SPEAKER: One
20	thirty-five, eight, or something like that.
21	CHAIRMAN SETZLER: Yeah, 135,
22	Senator.
23	SENATOR FANNING: And I guess my
24	question is and I don't know the answer is
25	do we really think that, moving it from 100 to

138, we're going to get a large number of more 1 qualified people as a result? I'm not saying 2 it's good or bad policy. And then the second 3 is, what message are we sending to the public that reducing the number of people and 5 increasing the salary is going to prevent this 6 from happening again ten years from now, which 7 gets back to the point that you and the Senator 8 from Dorchester just made, is that the real 9 problem or the issue is screening more than the 10 other. 11

12 CHAIRMAN SETZLER: Okay.

SENATOR ALEXANDER: Let me just

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15 CHAIRMAN SETZLER: Senator from

oconee.

SENATOR ALEXANDER: Thank you. I said as a minimum for the circuit court. I mean, I think we could maybe -- it probably would be wise for us to do an analysis around some of the other states to see exactly -- it might be as a gauge for what the commissioners are getting paid from that standpoint. I think the point is to have the qualifications that we're looking for, that we put in there, to

1	someone to leave a job that they have now to go
2	into that, at least needs to be at a level that
3	would make it reasonable for them to make that.
4	And I think, again, that we to
5	point out is that, with it being a four-year
6	term, there is some, you know, incon you're
7	not guaranteed that, after four years, you'll
8	continue to have that job from that standpoint.
9	So the qualification aspect, I think, was that.
10	And, again, I think five would work, but I'm not
11	wed to that. If we wanted to stay with seven, I
12	don't have a problem with that. But I think my
13	point the point was there that that has
14	probably been more beneficial to the candidates
15	for having a geographic area to run from, more
16	so than the benefit to the Commission itself in
17	the decisions that have been made from that
18	standpoint.
19	SENATOR FANNING: Thank you, Mr.
20	Chair.
21	CHAIRMAN SETZLER: Senator from
22	Richland.
23	SENATOR SCOTT: Thank you, Mr.
24	Chairman. I think we're back to an age-old
25	conversation, and that is how we maintain some

diversity on this commission. If you go from five to seven, paying even 135,000, the likelihood of the talent you're trying to attract, it's just not going to be there. think seven helps us maintain the diversity, I think, in the committee structure and how you structure the point system. If you're trying to work the gender part in, I think it actually works.

But even with circuit court judges making in the state 135,000, compared to 109 for PSC commissioner (BREAK IN AUDIO) -- back to a real discussion that we have failed in this General Assembly to deal with, and that's to properly pay people in the state. If you're going to attract good talent, you've got to pay good talent. If you look at, in doing the salary, seven people at 109 is 763. That's 152 6. Then you create a problem in terms of what judges actually make in the state compared to what the PSC commissioners.

You talked about looking across
the state -- across the country to see what
others pay. I can almost assure you, those
numbers are going to look the same way that our

legislative pay look -- our judge pay look. We do these studies, we talk about them, and we do absolutely nothing to make that become a reality. And so if you're going to attract good talent, this is what you've got to do. We've got staff people who are attorneys and other folk who have expertise who could easily qualify to go on the Commission based on their talent.

But they're not going to go because it doesn't pay anything. And so if pay is an issue and you want to attract people to actually look at it, raise the pay, but just be real concerned that finally you're going to have to really look at a system in the state that we actually pay people based on qualification. We only see a lot of judges come after they've had careers, and this is the close of their career as they come on as judges. And so they've already got something else to supplement (INDISTINCT).

I'm interested in bringing -- if you're not satisfied with the screening that we have, I'm interested in finding good talent who's going to come in. I'm also interested in making sure there's a diversity -- and not

necessarily in terms of color -- a diversity because you've got private and public entities that come before this commission. I don't want to rule out and forget you've got these co-ops out there, and these folk, some of them represent both the private and the public, and some just represent the public. So I'm not interested in loading this commission with just folk who represent the private part of it. want to maintain a good, diverse group of individuals.

all of a sudden -- and I would like to say it like it is. We kind of dropped the ball on this thing. We didn't put a review process to come back, even for the Commission to come back, to talk to us about what was going on with this. So I'm not interested in not attracting talent. I want to attract good talent. But I want to pay the talent and not pay the talent by reducing the diversity you have, having seven on this commission.

CHAIRMAN MASSEY: Mr. Chairman,

I'll say I actually -- I don't think there's

been diversity on the Public Service Commission,

1	and there's not diversity there now.
2	SENATOR SCOTT: But you at least
3	have one African-American female on the
4	Commission.
5	CHAIRMAN MASSEY: You don't right
6	now.
7	SENATOR SCOTT: Well, that's
8	because she took a better job that paid more
9	money.
10	CHAIRMAN MASSEY: And that's
11	fine, right? I mean, you know, you want people
12	to better themselves. But I think we could do a
13	better job of that, and, actually, I think we do
14	a better job of that with some of the judicial
15	positions than we do you know, than we've
16	done over there.
17	But you raised something that
18	kind of sparked a question that I'm interested
19	are there prohibitions on people who can
20	apply? For instance, can someone who is
21	right now can someone who is employed by a
22	regulated utility apply to be a commissioner?
23	SENATOR HUTTO: I think the only
24	prohibition is that they can't be a member of
25	the General Assembly. I think that's the only

1	prohibition.
2	CHAIRMAN SETZLER: Yeah. Well,
3	let's and I agree, that's an issue we need to
4	look at, is pro persons who might be
5	prohibited from applying. But I think we need
6	to get further down the road on the size and all
7	first, if you don't mind, Senator.
8	CHAIRMAN MASSEY: No, that's
9	fine, but I think that that would be an issue,
10	right? I mean, I don't want somebody who's
11	employed by the regulated utility to be a member
12	of the Commission.
13	SENATOR HUTTO: They wouldn't be
14	once they became on the Commission. That would
15	just be their background.
16	CHAIRMAN SETZLER: Senator from
17	Georgetown.
18	SENATOR GOLDFINCH: I was kind of
19	going in the same direction as Senator Massey.
20	To me, background is more important, maybe even
21	more important than the qualifications. I
22	understand what the qualifications are. I've
23	seen those over the years, but I've heard some
24	of the committee members mention that there's

also a background element. Is that a -- when

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1	you mean background element, do you mean
2	background as in like SLED background, or do you
3	mean employment background?
4	SENATOR HUTTO: Employment
5	background.
6	SENATOR GOLDFINCH: Could you
7	tell me a little bit about what that is?
8	SENATOR HUTTO: I think the staff
9	may be able to tell you exactly, but they've got
10	to have experience in either utilities, cable,
11	telephone, (INDISTINCT). They've got to have
12	some experience in the
13	UNIDENTIFIED SPEAKER: Financial.
14	SENATOR HUTTO: Financial, legal.
15	MS. ANDERSON: Yes, sir, you have
16	to have background in the list of items that I
17	read off earlier: energy, finance, statistics,
18	economics. There's also a SLED check.
19	SENATOR GOLDFINCH: And those are
20	rules, or those are statutory that we have
21	written down?
22	MS. ANDERSON: It's statute.
23	SENATOR GOLDFINCH: Okay, and we
24	enforce those with the qualifications together.
25	MS. ANDERSON: Yes, sir.

1	SENATOR GOLDFINCH: It's not as
2	though so which is the defining in other
3	words, what do you start with?
4	SENATOR HUTTO: We have not
5	allowed candidates to go forward if they didn't
6	meet one of those categories.
7	SENATOR GOLDFINCH: Okay, so you
8	meet the category, and then you meet the
9	qualifications.
10	SENATOR HUTTO: Right. Then you
11	can stand for the exam and go forward.
12	SENATOR GOLDFINCH: That's right?
13	Okay, that sounds good to me. I'm just as
14	interested in I mean, I was talking about
15	teachers yesterday, and this is what gave me the
16	same idea. I think we have got a major problem
17	with teachers going forward and not having
18	enough teachers in South Carolina, qualified
19	teachers in South Carolina. And you keep
20	running into this same old thing. That is,
21	you're not going to have a qualified teacher of
22	30 years come back to make \$10,000 a year,
23	right? It's just not going to happen.
24	If we end up putting Santee
25	Cooper under the PSC, you're going to exclude

every Santee Cooper member that potentially could or should be on the PSC. And I would assume, at some point, we might -- I don't know if we're already there with regulated utilities anyway, but if your background is supposed to be in utility, finance, law, et cetera, and we've already excluded regulated utilities, and Santee Cooper's now going to fall under as a regulated utility, what's the point in having the rule at all?

CHAIRMAN SETZLER: Okay. Senator from Orangeburg was next, and then the Senator from Williamsburg.

Make two points, and I'll go to the last point. I don't know that, if you worked for a utility company and were part of their leadership team or whatever, once your resign -- I mean, yes, you could have a waiting period. You could say you can't have worked there in the last couple of years. But I think those might be exactly the people we want on the PSC, people that have knowledge of the industry and what's going on there, because, in theory, once they take that position, they swear an oath to be neutral and

detached and be a judge and carry out the judicial function. Obviously, we elect lawyers to be judges, so you want people with experience in the realm that they're dealing with to be the people that are here.

But I want to get to the bigger picture, which is this. There seems to be a notion that if we had more qualified PSC commissioners, this wouldn't have happened. And I'm going to tell you, I don't believe that's true. I believe that the PSC commissioners we have are qualified and remain qualified, and it gets back to something that one of the cochairs said, is that the standard that we set for them to review what comes before them, they've got to review it on the legal standard that comes before them.

something's wrong with the process, it may be that we have set the standard without saying you've got to review the consumer component, or you've got to weigh this component more than that component. But if what we said to them was, If they came before you and they qualify for the increase, then you should give them the

increase, it was almost a reverse presumption. 1 They're entitled to it unless there's something 2 that disqualifies them, and I don't know that, 3 if we'd have had, you know, seven Ph.D. candidates that had 30 years' experience, that 5 any of them would rule any different on a single 6 case that came before the PSC. 7 So I don't disagree we could have better screening. I don't disagree that the 9 qualifications should be high. I think the 10 salary should be better. But I don't think we 11 should perpetuate the presumption that the 12 reason this happened was because of the 13 qualifications of the current PSC because I 14 don't believe that to be true. 15 CHAIRMAN MASSEY: Mr. Chairman, 16 if I could follow up on that. 17 CHAIRMAN SETZLER: Yes. 18 CHAIRMAN MASSEY: I agree with 19 that. I mean, and I think I said in here in one 20 of our hearings that, in the beginning, I didn't 21 know whether this was a situation where the PSC 22 members screwed it up or whether the law was 23 drafted in such a way that they were obliged to 24 go in this particular direction. I've come to 25

the conclusion that it was -- that the way the law is written guided what happened. So I don't place fault on that, necessarily, with PSC as much as -- I mean, I think more of that fault lies here more so than that.

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But I do think that what this whole process has brought to light is that there are things that we could do to improve the candidates for those commission positions, and one of the things that I think even the Senator from Horry brought out is dealing with the pool of candidates. I mean, it does seem to me that if we can do some things -- I mean, it's all somewhat related. I don't want to indicate that I'm blaming them for what's happened, but I do think that we could do a better job of screening those candidates and getting better candidates. And if we can do that by having more of a statewide focus more than a regional focus -- at least written down because I agree with your points about that too. We take that into consideration when we vote.

If we need to increase the salary and reduce the numbers -- I mean, actually, I'm very intrigued by what you and the Senator from

1	Oconee independently putting these things
2	together about the idea of reducing it to five,
3	tying it to circuit judges, and having it be
4	statewide as opposed to limited regionally. I
5	think you'll get a bigger pool of qualified
6	candidates that way.
7	CHAIRMAN SETZLER: Senator from
8	Williamsburg, you were next.
9	SENATOR SAAB: Thank you, Mr.
10	Chairman.
11	CHAIRMAN SETZLER: Senator from
12	Edgefield inserted himself in front of you.
13	SENATOR SAAB: No, we actually
14	wanted to express our appreciation to the
15	Senator from Edgefield and our other cochair.
16	You all mentioned earlier about us as committee
17	members and being here and being focused and all
18	of that. I think we'd be remiss if we didn't
19	also express our appreciation for the manner in
20	which you all have led us through this process.
21	So to that extent, I was delighted to yield to
22	the Senator from Edgefield.
23	Just on the issue of retention
24	and attracting highly qualified individuals, I
25	think a couple of things I think that

oftentimes when people look to jobs -- and 1 somebody said it earlier, the uncertainty of 2 this particular position in that they're elected 3 every four years. I mean, we create the number 4 of years, and so I don't know whether or not we 5 should be wed to every four years, is my first 6 point. 7 My second point is, as we look at 8 judges -- and for the most part, they are 9 second-career individuals, having been a lawyer 10 -- and what I'm hearing, and perhaps somebody on 11 the committee can enlighten me, but what I'm 12 hearing is that, for the most part, our members 13 who sit on this commission are second-career 14 individuals. Is that a fair statement? 15 SENATOR ALEXANDER: For the most 16 17 part, mm-hmm. SENATOR HUTTO: Yeah, a lot of 18 them were local elected officials or business 19 folks. 20 SENATOR SAAB: So we're --21 SENATOR HUTTO: We had a couple 22 of attorneys. 23 SENATOR SAAB: Yeah, so we're 24 kind of dealing with folks who would not be at 25

the beginning of their career, but would be somewhere in the middle, I suppose. But I was thinking, there are other things that attract folks to positions other than pay. Retirement is one, and so to the extent that our federal -- strike that -- our state judges vest in the retirement, I think perhaps we may want to look at the idea of whether or not they vest at -- and perhaps that's in play right now. I don't know. Maybe somebody can speak to that. How do they vest into the retirement system?

SENATOR ALEXANDER: They're considered considered -- Mr. Chairman, they're considered state employees, so they would vest as a state employ would vest.

SENATOR SAAB: So if we were to alter that and tie it in the way that we tie in our judge retirement, I think that's something that persons who are interested in this kind of job would be attracted to. So I would conclude by summarizing that I think that perhaps we ought to consider altering the number of years it takes for them to be elected, and I think we ought to consider the idea of altering the period of time that it takes them to yest into

the retirement system. I think those two 1 things, along with the pay increase, would make 2 the position more attractive. 3 Mr. Chairman? SENATOR HUTTO: 4 CHAIRMAN SETZLER: Yes. sir. 5 Senator from Orangeburg. 6 7 SENATOR HUTTO: Let me ask you to just reflect to yourself, because you've 8 probably had it happen to you, if somebody came 9 to you and said, Hey, I think I want to be on 10 the PSC, what would you tell them as far as the 11 stability of trying to make that a decision 12 (BREAK IN AUDIO)? First of all, you're going to 13 say, Well, it's sort of a political thing 14 because you're going to have to actually go up 15 and shake hands with 170 people you don't know 16 and talk to them and try to get elected, and 17 you're going to have to take this test, and it 18 may be -- you're going to have to study hard 19 because it doesn't have a great pass rate, and 20 you're going to have go subject yourself to 21 screening and a public hearing. 22 And I'm not saying any of those 23 things are wrong, but if you've got a person 24 who's looking to move up and move to another job 25

and one thing says, You can go have an interview with somebody, and if you meet the 2 qualifications, they're going to hire you on, 3 and the other is, You've got to make this 4 application; then you've got to take this test; 5 then you've got to go to a public hearing, be 6 subjected to questions about what you missed on 7 the test; you've got to have -- then you've got 8 to endure the challenge -- and judges do it. 9 I'm not saying there's anything wrong with the 10 process, but it's not something that -- I tell 11 people, when they think about going on the PSC, 12 it's a long slog, and you just have to be 13 prepared to endure what goes along with that, 14 and it's not like applying for a job. 15 So maybe there's a better way to 16 I'm not saying that there is, but I 17 think that the daunting series -- I mean, it's 18 like a six-month application process with 19 hurdles in between. If you're looking to move 20 up in life, switch careers, or whatever you want 21 to call it, that's probably not the model you 22 would pick for stability, okay? It's -- if we 23 screen out three, only one out of the three is 24

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going to make it, and the others might say,

well, I've wasted six months because I really 1 was looking to move on to another career. 2 SENATOR SAAB: So -- Mr. Chair, 3 if I -- let me beg to differ just a wee bit. 4 You know, I do think that their callings and the 5 impact that folks get an opportunity to make on 6 the PSC is significant. When I listened to the 7 Senator from Dorchester talk about an energy 8 policy and those persons being a part of that 9 process, I mean, I think stuff like that is 10 significant. So no question, there are hurdles 11 and all of those kinds of things that folks have 12 to jump into. 13 I guess I just digress for a 14 moment back to the points that I made earlier. 15 If, in fact, our intent is to try to make what 16 we're offering more attractive, I do believe 17 that, if you've got a system where one vests in 18 ten years and they're elected to six-year terms, 19 then one would say to themselves, Well, gee, if 20 I get elected and if I get reelected, there is 21 stability there. So I just think it's -- a 22 couple of ways to make it more attractive. 23 SENATOR HUTTO: I was just saying 24

that that may explain why you don't have a

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1	tremendous pool of applicants.
2	SENATOR SAAB: Yes.
3	SENATOR HUTTO: Because the
4	trajectory to get there is different than just
5	moving to a different career.
6	SENATOR SAAB: True.
7	CHAIRMAN SETZLER: Okay, Senator
8	from Oconee.
9	SENATOR ALEXANDER: I just
10	wanted, if I could get back I think the
11	question on the conflict of interest and
12	commission members and employees I just
13	wanted to share that information with you, with
14	the committee.
15	CHAIRMAN SETZLER: Okay, I think
16	that's important.
17	SENATOR ALEXANDER: Under 58-3-
18	25, "Unless otherwise provided by law, no person
19	may serve as a member of the commission if the
20	commission regulates any business with which
21	that person is associated. (B) If the
22	commission regulates a business with which an
23	employee of the commission is associated, the
24	employee must annually file a statement of
25	economic interests notwithstanding the

1	provisions of Section 8-13-1110." And finally,
2	Subsection C, "No person may be an employee of
3	the commission if the commission regulates a
4	business with which the employee is associated,
5	and this relationship creates a continuing or
6	frequent conflict with the performance of his
7	official responsibilities." So we've spoken
8	from that aspect.
9	CHAIRMAN SETZLER: Okay. Yes,
10	Senator from Georgetown.
11	SENATOR GOLDFINCH: Does an
12	association mean a retirement account? If I
13	have a retirement plan from SCANA or Santee
14	Cooper, for that matter, if Santee Cooper comes
15	under PSC, is that an association?
16	SENATOR ALEXANDER: We've not had
17	that issue. We'll just have to
18	SENATOR GOLDFINCH: Maybe we
19	should have that issue, quite honestly.
20	CHAIRMAN SETZLER: Why don't we
21	ask staff to look at that, Senator from
22	Georgetown?
23	SENATOR ALEXANDER: It's my
24	understanding we have asked them to diverse
)5	theirself of some stocks if from that

1	standpoint.
2	CHAIRMAN SETZLER: Senator for
3	Williamsburg, just for your information, I'm
4	informed by staff that the current vesting is at
5	ten years on the PSC.
6	SENATOR SAAB: For retirement?
7	CHAIRMAN SETZLER: Yeah. Okay,
8	Senator from Edgefield.
9	CHAIRMAN MASSEY: Mr. Chairman, I
10	guess we've got to decide, as a committee,
11	whether we want to move forward with a
12	recommendation in this particular area.
13	CHAIRMAN SETZLER: And we've got
14	a lot of ground to cover today. We've got hours
15	to go yet.
16	CHAIRMAN MASSEY: We haven't
17	gotten to the real controversial stuff yet. And
18	so there are two things then, I guess, on this
19	that I've heard us talking about specifically,
20	and so I guess one is, does the committee
21	want to move forward with adjusting the number
22	of commissioners and the pay, that type of
23	thing, like we had talked about with maybe going
24	to five or some other number, with tying it to

the circuit judges' salary and having to be

25

1	statewide as opposed to regional? I guess, does
2	the committee want to do that?
3	And all we're talking about at
4	this point, of course, is introducing
5	legislation that the committee might get behind,
6	and what happens from that point, I don't know.
7	But if we don't want to do that, we don't want
8	to do that, but.
9	CHAIRMAN SETZLER: Yes, Senator
10	from Fairfield.
11	SENATOR FANNING: I just if
12	we're looking at what caused this fiasco and
13	trying to prevent it from happening again, I
14	just don't know that raising the pay and
15	reducing the number of PSC commissioners, even
16	if a good idea, is the root cause of the
17	problem. I tend to agree with the Senator from
18	Orangeburg that the screening process and,
19	probably more specifically, the legal parameters
20	that we give the PSC probably played a bigger
21	role before and will play a bigger role
22	afterwards. It doesn't mean that it might not
23	be an idea worth taking up, but I don't know
24	that it hits the root of why we're here.
25	SENATOR RANKIN: I'm going to

echo that, Mr. Chairman, again, if I may. 1 seven congressional districts, we have those for 2 a reason. I mean, there's a sense of being shut 3 out because you've got more votes in the House 4 and the Senate, (INDISTINCT) group's going to 5 I think that may offer more of a 6 get it. cynical view, perhaps, versus a transparent 7 view. Regional or no, these -- I dare say, PSC 8 decisions, if there's a dissenting vote -- I 9 would almost predict that these would be 10 unanimous decisions. I don't know that, but I 11 don't think five is better than seven. We've 12 got a framework that applies on multiple fronts. 13 But, again, that's just one. 14 15 CHAIRMAN SETZLER: Okay. CHAIRMAN MASSEY: All right, so 16 then is it -- I mean, is there any -- is there 17 anybody on the committee who wants to move 18 forward with doing something along those lines? 19 SENATOR HUTTO: I do. I iust 20 think the quality of the applicant you're going 21 to get is somewhat restricted at the current pay 22 that they make. The difference between five and 23 seven, I don't have a strong feeling about. I 24 kind of like five because I think then you put a 25

regional. Regional diversity has some merit, but, to me, other diversity is more important than regional diversity because everybody who acts at the PSC is not supposed to bring their regional bias to the decision. In fact, that'd be wrong to bring your regional bias to the decision. You're supposed to be fair, neutral, detached, impartial, and so just because you're from the Pee Dee doesn't mean you're supposed to vote the way that people in the Pee Dee think. You're supposed to vote from what the evidence suggests is the right decision to make.

So, granted, seven will give you a chance at more diversity, but I think the more important thing for the quality of the pool of the applicants would be to tie the pay to the judicial salaries and maybe even put them in judicial retirement. And, look, we're talking — that would cost the state roughly — less than \$200,000 a year to make that switch, and I'm not saying that's insubstantial, but I think, if it's substantial enough to improve the quality of the application, that it's worth thinking about.

CHAIRMAN SETZLER: Senator from 1 2 Georgetown. SENATOR GOLDFINCH: I was going 3 to ask -- and maybe that's a question for 4 Senator Leatherman at some point -- but I was 5 going to ask if the two are mutually exclusive. 6 I mean, if we're going to stay at seven, why --7 there's a whole bunch of salaries that are tied 8 to the Chief Justice's salary. I mean, a whole 9 bunch of them. Is there any reason why we can't 10 tie the PSC's salaries to the Chief Justice 11 salary and just move on? 12 well. I think CHAIRMAN SETZLER: 13 you can do that if that's the will of the 14 committee. I think the question still is the 15 quality of the pool of applicants, whether 16 vou're able to do that. I don't think it's a 17 question that the Commission acted wrong or that 18 they're at fault with where we are. I think the 19 question is, Is there a way to improve the 20 operation on a forward-moving path for the 21 people of South Carolina? That's the question, 22 and there clearly is a division among this 23

committee, and that's the reason we're here, to

24

25

discuss it.

1	SENATOR ALEXANDER: Mr. Chairman?
2	CHAIRMAN SETZLER: Senator from
3	Oconee.
4	SENATOR ALEXANDER: Two points.
5	I mean, I agree. Personally, I can live with
6	the seven, but I think five is I mean, we've
7	got five on the Supreme Court. We don't have
8	seven. And then I certainly support tying it,
9	at least as a minimum, to the circuit (BREAK IN
10	AUDIO) pay and stuff. And, obviously, there
11	will be much more discussion on the five versus
12	the seven as we go through the process, so I'd
13	like to see us not get too bogged down.
14	But the other point I want to
15	make is, I'd like for this committee to speak
16	about wanting the appointments reopened, the
17	filing reopened, so that
18	CHAIRMAN SETZLER: Well, let's
19	take them one at a time.
20	SENATOR ALEXANDER: Okay.
21	CHAIRMAN SETZLER: I think we've
22	got to do that. Senator from Georgetown.
23	SENATOR GOLDFINCH: Mr. Chairman,
24	if so we have seven to make sure I've got
25	my head straight we have seven, one from each

1	congressional district right now, right?
2	CHAIRMAN SETZLER: Correct.
3	SENATOR GOLDFINCH: Is there any
4	reason we can't make it five and two at-large?
5	I mean, I know that we have seven congressional
6	districts. I get that. But, I mean, is there a
7	way is there a precedent for doing that, for
8	rotating through and making two that are at-
9	large? Does anybody have any history on that?
10	SENATOR HUTTO: We can do
11	whatever we want to.
12	SENATOR GOLDFINCH: Oh, yeah. I
13	know. I'm trying to split the baby, and maybe
14	we shouldn't try to split the baby.
15	CHAIRMAN SETZLER: Senator from
16	Richland.
17	SENATOR SCOTT: Mr. Chairman,
18	seven I'm comfortable with. I'm also
19	comfortable if you want to tie those salaries to
20	the circuit court judges, 135. It's \$182,000
21	different. The five just gives me a little
22	heartburn. I don't think you're going to pick
23	up what I think is comfortable, and I agree with
24	the Senator from Oconee, who chairs the
25	committee I would like to make sure that we

maintain a regional concept with it. But if pay is an issue, let's take care of the pay.

But I also agree with the Senator from Williamsburg County, who talked about, if you're going to make it look like the circuit court, let's add all of the ingredients that goes with it and just let the statute read the same way, with the exception of the qualification part of it, as it relates to the benefits and to the salaries. And I think that's probably bringing everybody midway.

CHAIRMAN SETZLER: Okay, well, we clearly do not have a consensus at this point.

Senator from Oconee.

SENATOR ALEXANDER: Mr. Chairman, one other thing I would add to it -- and I hear the concern from the Chairman of Judiciary and others about the seven and geographic diversity -- we do have an organization for the state that has a lot of experience drawing maps and different regional things, so it would be a way that maybe, if we want to go with the five, we could do that, but have some direction from that standpoint. Those folks have a lot of experience from that standpoint, so I would

1	offer that as maybe a way to understand the
2	concern of making sure each region has some
3	representation from that standpoint. Just a
4	thought.
5	CHAIRMAN SETZLER: Not a bad idea
6	either. Okay, what is the will of the
7	committee?
8	CHAIRMAN MASSEY: Well, then let
9	me Mr. Chairman, let me do it this way. Let
10	me make a motion. If it passes, it passes. If
11	it doesn't, it doesn't, and we can move on.
12	CHAIRMAN SETZLER: Okay.
13	CHAIRMAN MASSEY: I think we need
L4	to move on.
15	CHAIRMAN SETZLER: I agree.
16	CHAIRMAN MASSEY: So on this
17	issue, then I would move that the committee
18	support introducing legislation that reduces the
19	PSC commission from seven members to five, that
20	they all be at-large, that the salary be tied to
21	circuit judges' salary, and that they be
22	permitted to be part of the judicial retirement
23	system.
24	CHAIRMAN SETZLER: Is there a
) 5	second? We have a second Any further

1	discussion? Everybody ready to vote? All those
2	in favor, raise your right hand. All opposed,
3	raise your right hand. Seven-four, okay, and
4	it's going to Judiciary and the subcommittee of
5	Judiciary before it comes out. All right.
6	CHAIRMAN MASSEY: Mr. Chairman,
7	the other issue on the PSC and the Senator
8	from Oconee just brought it up I would
9	recommend that this committee support reopening
10	filing for the existing three seats that are up
11	for election next year, and, I mean, I don't
12	maybe we need some help on how long you open the
13	filing and all that stuff, but I would like for
14	us to be able to have an election in the spring.
15	But I do think it would be good to open the
16	filing again, in light of everything that's
17	happened over the last few months.
18	CHAIRMAN SETZLER: Senator from
19	Lancaster.
20	SENATOR GREGORY: Sir, I was just
21	wondering how many candidates we have now.
22	CHAIRMAN SETZLER: I can't
23	answer.
24	MS. ANDERSON: I believe there
25	are seven.

1	CHAIRMAN SETZLER: Seven for
2	three seats?
3	CHAIRMAN MASSEY: But are they
4	are all the seats contested?
5	MS. ANDERSON: (SHAKING HEAD)
6	CHAIRMAN MASSEY: Yeah, so there
7	are so you've got some
8	UNIDENTIFIED SPEAKER:
9	(INDISTINCT)
10	CHAIRMAN MASSEY: I'm sorry?
11	UNIDENTIFIED SPEAKER:
12	(INDISTINCT)
13	CHAIRMAN SETZLER: Senator from
14	Orangeburg.
15	CHAIRMAN MASSEY: But all the
16	three but the three seats that are
17	SENATOR HUTTO: Seven for three,
18	but we have not vetted those yet to even know
19	that all seven even meet the basic
20	qualifications for background. I mean, somebody
21	could have applied with a high school education;
22	they're not going to move forward. Or they may
23	not have a substantial background in accounting
24	or industry, and they're not going to move
25	forward So the fact that you've got seven

1	people on the line doesn't necessarily mean that
2	there's seven viable candidates. (INDISTINCT)
3	CHAIRMAN MASSEY: Are there at
4	least
5	SENATOR HUTTO: How many of those
6	would pass the test is yet another question, so.
7	CHAIRMAN MASSEY: Are there at
8	least two candidates that have filed for every
9	seat? No. That was my concern, too, that some
10	of them are uncontested. At least one of them
11	is uncontested.
12	SENATOR HUTTO: Mr. Chairman?
13	CHAIRMAN SETZLER: Yes, sir,
14	Senator from Orangeburg.
15	SENATOR HUTTO: I don't have a
16	problem with reopening the screening. In fact,
17	I kind of think we should. I just want you
18	CHAIRMAN SETZLER: The filing,
19	not the screening.
20	SENATOR HUTTO: The filing. I
21	just want to say that that would be at odds with
22	what will happen if we vote to go to five. I
23	don't
24	CHAIRMAN MASSEY: I don't think
25	I think, in the best-case scenario, that

1	would not be effective in 2018 anyway, so.
2	CHAIRMAN SETZLER: Yeah.
3	SENATOR ALEXANDER: And, Mr.
4	Chairman, I think
5	CHAIRMAN SETZLER: Yes, sir,
6	Senator from Oconee.
7	SENATOR ALEXANDER: To that
8	point, I think we need that consistency on the
9	Commission as a transition from that standpoint.
10	So we so I do think, at some point, we need
11	to move forward, so I would support us reopening
12	the filing. And then there is a process for the
13	advertising and for the test, and people you
14	know, that's another thing, that there's people
15	to have the ability to respond and things.
16	So, I mean, it's not a two- or three-week
17	period. So, I mean, I think that's the
18	reason I wanted some direction from this body so
19	that we could know how to move forward from that
20	standpoint.
21	CHAIRMAN MASSEY: Let me ask you
22	this real quick. Do you need legislation in
23	order to reopen it, or do you just need some
24	general consensus from the body that we ought to
25	reopen it?

1	CHAIRMAN SETZLER: I think you
2	SENATOR HUTTO: We could reopen
3	it.
4	CHAIRMAN SETZLER: Y'all can do
5	it?
6	SENATOR ALEXANDER: I think the
7	committee could. The committee could that's
8	charged with that responsibility now, and I
9	would say that the reason that we did the
10	screening schedule as we did was trying to make
11	sure that we got the election with the
12	shortening of the legislative session. So,
13	really, it's about this time, is when we have
14	normally in the past, I guess, started that
15	process. So we could, I think, still envision
16	it would take a joint resolution to schedule
17	the election, so that could be done toward the
18	end of our legislative session.
19	CHAIRMAN SETZLER: So do we have
20	a consensus out of the committee to ask them
21	to ask the current PURC committee to reopen the
22	filing for the current PSC seats? All those in
23	favor, raise your right hand. All opposed, no.
24	It's unanimous, okay.
25	SENATOR SCOTT: Mr. Chairman?

1	CHAIRMAN SETZLER: Yes, sir,
2	Senator from Richland.
3	SENATOR SCOTT: Now that the
4	conversation about a majority vote is five, if
5	you open the process up and you don't get the
6	legislation through, how do you plan to decrease
7	this thing from seven down to five, having just
8	put three new people on and the other four come
9	up next year? I'm just trying to follow,
10	through my own mind process, how you plan to do
11	that?
12	CHAIRMAN MASSEY: I think that's
13	a
14	SENATOR SCOTT: Legislation is
15	I mean, you can say legislation, but give me a
16	step-by-step how you achieve it without really
17	interrupting the process as well as the
18	staggered terms that you do, in fact, have on
19	the Commission. Are you throwing the staggered
20	commissioners out the window now and saying we
21	have five, or is it that we just start at one
22	blank part and say, okay, there are going to be
23	five members of this commission? If so, these
24	folk need to be told, who's running now, those
25	terms won't be four-year terms.

1	CHAIRMAN SETZLER: Okay.
2	SENATOR SCOTT: They're going to
3	only be two-year terms.
4	CHAIRMAN SETZLER: I think
5	Heather can answer the question, Senator from
6	Richland. I'm not cutting you off, but I think
7	she can answer your question.
8	SENATOR SCOTT: Oh, no, it's
9	fine. I just want some answers.
10	MS. ANDERSON: Depending on
11	however the General Assembly wanted to handle
12	this, something like that could be addressed
13	through the enactment date.
14	CHAIRMAN SETZLER: Okay. All
15	right. Next, we had talked about the mission
16	change for the Public Service Commission, to
17	give the balancing test to the PSC and not ORS.
18	CHAIRMAN MASSEY: Before we get
19	to that, Mr. Chairman
20	CHAIRMAN SETZLER: Okay, yes.
21	CHAIRMAN MASSEY: somebody had
22	suggested requiring the Public Service
23	Commission to stream all of their hearings
24	online. Does anybody have a problem with that?
25	Okay. I mean, honestly, it shouldn't require

legislation (INDISTINCT) --1 Any objection CHAIRMAN SETZLER: 2 to including it? Okay. Next item is going to 3 be the balancing test. 4 CHAIRMAN MASSEY: All right, Mr. 5 Chairman, I think, if I remember, this 6 suggestion was dealing with -- right now ORS's 7 mandate requires that they conduct a balancing 8 test, right, and we talked about this some 9 earlier, with requiring them to consider several 10 different things. Included among those are the 11 utility, the consumers, economic development, 12 and those sorts of things. 13 And if we're going to move 14 forward, as we suggested, to reduce those 15 mandates for ORS, then perhaps we ought to 16 ensure that the PSC is going to consider those 17 things, which makes sense, to me at least. 18 you're looking at them as a judicial-type body, 19 they ought to be considering all those things 20 before making the decision, I think. But, 21 really, what we're talking about, I think, is 22 transferring over to PSC the obligation to 23 consider all those things that the ORS does now. 24 CHAIRMAN SETZLER: okay. Anybody 25

1	object to that?
2	UNIDENTIFIED SPEAKER: What are
3	we (INDISTINCT)? I'm lost.
4	CHAIRMAN MASSEY: Earlier, we
5	talked about or we had the conversation about
6	ORS. We were talking about the consumer
7	advocate. One of the things we talked about
8	there was reducing the number of mandates that
9	ORS has, the competing interests that they have,
10	right, to take away those competing interests so
11	that that they're going to be focused on
12	consumers, right? But those things, those
13	competing interests, do need to be considered.
14	And so what this would do I think this idea
15	was just to ensure that PSC knows they're
16	supposed to consider all those competing
17	interests when making a decision.
18	CHAIRMAN SETZLER: Without
19	objection. All right. Next, Santee Cooper.
20	SENATOR GOLDFINCH: (INDISTINCT)
21	CHAIRMAN SETZLER: Yes, sir?
22	SENATOR GOLDFINCH: (INDISTINCT)
23	CHAIRMAN SETZLER: Yes, sir.
24	SENATOR GOLDFINCH: I don't have
25	that same list that v'all are going down so T

1 CHAIRMAN SETZLER: We just did it 2 as a work list, to be honest with you. 3 SENATOR GOLDFINCH: That's fine. 4 I just wanted to make sure that I'm not going to 5 miss some -- I don't want us to get off of 6 something and then miss something. So are we 7 going to get back to Senator Alexander's point 8 on, you know, who can and can't be on PS -- are 9 we -- was that wrapped in any of the prior 10 motions, who can and can't be on there? 11 CHAIRMAN SETZLER: It was not. 12 Ι think, when he read the exclusions, there was an 13 assumption that was sufficient, so if we need to 14 go back to that, let's go back to it. 15 SENATOR GOLDFINCH: I just want 16 to make sure that that's checked. We don't have 17 to vote on it or anything, but I want to make 18 sure that's checked by staff and everybody's 19 comfortable with who can and can't be and 20 whether or not we actually want SCANA folks and 21

Santee Cooper on the PSC in the future.

personally. I think it's a good idea to have

that we might end up in a situation where we

those veterans on there. But to me, I'm afraid

22

23

24

25

I do.

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can't if we -- you know, according to the letter
1
         of the law.
2
                        UNIDENTIFIED SPEAKER: We'll get
3
         staff to check on that.
4
                        CHAIRMAN SETZLER: We'll get them
5
6
         to look at it, Senator from Georgetown.
                        SENATOR GOLDFINCH:
                                             Thank you,
7
         sir.
8
9
                        CHAIRMAN SETZLER: Yes, sir?
                        SENATOR FANNING: Mr. Chair?
10
                        CHAIRMAN SETZLER: Yes, sir,
11
         Senator from Fairfield.
12
                        SENATOR FANNING:
                                           Forgive me.
13
         One of the ideas I had involved giving ORS some
14
                 Is that appropriate now, or should we go
15
         to Santee Cooper?
16
                                            No, it's now.
17
                        CHAIRMAN SETZLER:
                        SENATOR FANNING: Okay.
18
         Remember, throughout the process, ORS had
19
         trouble getting information, and at times, they
20
         were said -- a member of SCANA said, Well, if
21
         they'd have asked, we'd have told them.
22
         ORS, of course, had no idea what the Bechtel
23
         report was to even ask, or this PowerPoint we're
24
         getting in. So I was wondering if we could talk
25
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1	a little bit about giving them maybe subpoena
2	power.
3	CHAIRMAN SETZLER: I think,
4	Senator, we included that when we talked about
5	giving them the enforcement powers (INDISTINCT).
6	SENATOR FANNING: Okay. And that
7	included subpoena power?
8	CHAIRMAN SETZLER: Yeah, I think
9	that's wrapped up. Yeah, mm-hmm.
10	SENATOR FANNING: And we talked
11	about this in prior meetings, and it may be
12	wrapped in as well, but currently if you don't
13	do what ORS says, there's no real penalty. And
14	we talked about maybe making it a misdemeanor if
15	ORS asks for have we already covered that by
16	doing the enforcement powers?
17	CHAIRMAN SETZLER: I don't think
18	we talked about any criminal.
19	CHAIRMAN MASSEY: I don't think
20	we did talk about that, but I think those are
21	very good points. I mean, I actually think, if
22	you're going to have a real consumer advocate,
23	if they're going to be able to advocate
24	effectively, they ought to be entitled to
25	everything that the utility has. I mean, the

1	utility shouldn't be able to keep anything from
2	them. And, honestly, I don't even think it
3	should be a subpoena requirement. I think they
4	ought to just be like an automatic disclosure
5	requirement of all those things, but, I mean, we
6	can talk about that.
7	But I also think and this is
8	one of the in talking with staff, we had a
9	conversation about this, that if you you
10	probably do need some enforcement mechanism to
11	ensure everything is turned over, and maybe you
12	can empower the PSC to act kind of like as a
13	judge would in that respect. If ORS believes a
L4	utility has not given them what they're required
15	to give them, then they could move before the
16	PSC to compel the disclosure of that
17	information. But I see your point.
18	CHAIRMAN SETZLER: Add subpoenas?
19	SENATOR FANNING: I feel
20	comfortable with that. Can we do that?
21	CHAIRMAN SETZLER: Yeah.
22	SENATOR ALEXANDER: Mr. Chairman,
23	also
24	CHAIRMAN SETZLER: Senator from
)5	Oconee

1	SENATOR ALEXANDER: And I fully
2	support that. I had that on my list, not only
3	doing that, but also I think we need to do it
4	not only from a company basis, but an individual
5	basis if there's a way that we could incorporate
6	that, if there's someone within that
7	organization that is not that's held
8	responsible from that, that there ought to be
9	some type of teeth, some type of a penalty,
10	whatever y'all feel would be appropriate. Maybe
11	have staff research that aspect. But I think
12	right on that line, that would be very critical
13	to us going forward.
14	CHAIRMAN SETZLER: Anybody got
15	any objection with staff including that in the
16	legislation? Okay.
17	UNIDENTIFIED SPEAKER:
18	(INDISTINCT)
19	CHAIRMAN SETZLER: Right, right.
20	CHAIRMAN MASSEY: I think we
21	should include that in the ORS
22	CHAIRMAN SETZLER: Right, in the
23	ORS
24	CHAIRMAN MASSEY: portion.
25	CHAIRMAN SETZLER: portion.

1	CHAIRMAN MASSEY: Thanks for
2	bringing that up because I had that and forgot
3	to mention it.
4	CHAIRMAN SETZLER: Okay.
5	CHAIRMAN MASSEY: Did you have
6	something? Did you want to add something on
7	that?
8	SENATOR SCOTT: No, I'm fine.
9	I'm just in agreement with you on that, I mean,
10	especially the disclosure part, as long as
11	subpoena power is in it to we make sure we get
12	what we need. But I do not want to walk away
13	from that. I'm really concerned I mean,
14	misdemeanor, but what does that actually really
15	do in terms of the next time around, the company
16	who didn't give it, unless it's unless some
17	teeth are in it, fines, actual fines for not
18	actually do well, I don't know what we can/we
19	cannot, but a fine for not disclosing
20	information and it took the subpoena to actually
21	find it. But look to see what we actually can
22	do. That's what really gets their attention. A
23	misdemeanor, that's just a slap on the wrist.
24	CHAIRMAN SETZLER: I think staff
25	will do that. Okay. All right, the Senator

1	from Edgefield.
2	CHAIRMAN MASSEY: All right, Mr.
3	Chairman, that was all we had that the people
4	had asked about for PSC.
5	CHAIRMAN SETZLER: Correct.
6	CHAIRMAN MASSEY: Unless there's
7	anything else that somebody wants to talk about,
8	the next category that we had down on the list
9	were did you have something else, Senator
10	Fanning?
11	SENATOR FANNING: The
12	relationship (INDISTINCT) to Santee Cooper
13	(INDISTINCT)
14	CHAIRMAN SETZLER: Yeah.
15	CHAIRMAN MASSEY: Right, and,
16	actually, the next thing we're getting to is
17	Santee Cooper, and that's one of the things
18	and that's the last thing on my list because
19	that may be the most controversial, but that is
20	on the list. So, all right, so we can move on
21	to Santee Cooper. And, Mr. Chairman, just so I
22	know I don't want us to get in trouble again.
23	We are planning to take a lunch break at some
24	point in the next little while. Just I want to
25	make sure

1	CHAIRMAN SETZLER: Senator from
2	Williamsburg is
3	CHAIRMAN MASSEY: I want to make
4	sure the Senator from Williamsburg (INDISTINCT)
5	
6	CHAIRMAN SETZLER: has assured
7	us, at the last meeting, he's got the votes to
8	recess for lunch whether we want to or not. So
9	I believe we will recess for a short lunch,
10	yeah.
11	CHAIRMAN MASSEY: Well, then
12	let's try to move through the Santee Cooper
13	conversation and see how that goes.
14	CHAIRMAN SETZLER: Let's go.
15	CHAIRMAN MASSEY: All right. The
16	first thing and this is similar to what we
17	were talking about with the PSC commissioners,
18	but there was some questions about whether we
19	need to change or add to the qualifications for
20	Santee Cooper board members and their terms, I
21	think, which are seven years, along those lines.
22	And I guess, on that point, I'd be interested,
23	again, in what the senators who serve on the
24	review committee have seen with that as to
25	whether we need to do anything on qualifications

1	for the terms and things along those lines.
2	UNIDENTIFIED SPEAKER:
3	(INDISTINCT)
4	SENATOR RANKIN: Yeah, and I was
5	trying to answer another question first.
6	Similar to the PSC screening, we have a similar
7	screening of the Santee Cooper members who are
8	nominated by the Governor. And it's a seven-
9	year term. I would say and maybe not and,
10	Heather, correct me if I'm wrong the testing
11	is nowhere near as technical and diverse. It
12	certainly is financial. It certainly is
13	particular to Santee Cooper's mission, its
14	bonding capacity, its financial side, the
15	various interests of the lakes, the properties
16	that they own, as well as the economic
17	development tasks that they have. But this is
18	not a repetitive screening. It is one, again,
19	at the pleasure of the Governor, who nominates
20	the particular board members.
21	Now, have we found someone
22	unqualified? We Heather, I think someone has
23	withdrawn based on the objective educational
24	piece that they brought or perhaps lacked. But,
25	likewise, as we talked about earlier in terms of

the various background that they have to have, there's a specific list, and one of the key things that we put in there when we required this back -- and everyone remembers, perhaps, Governor Sanford and the effort, some said, to sell Santee Cooper and the move to put folks that we in the Judiciary Committee screened -- and I'll never forget, we met on the last day of session and went into the theater, effectively, a group en masse with hands up. You vowed to do X, Y, and Z. We'd screen these folks out, but, nonetheless, that's what brought about the change to our screening itself.

But, again, I'm open to suggestions on this. I have chaired these. We've examined these folks under oath. Half of the PURC committee participates in that. The other half participates in the PSC screening. It's an open process. And I would suggest to you that the present board, as well as those in the past, have effectively done well with what they've gotten. The criticism might be -- no offense to the present executive committee or past -- but perhaps the criticism might be that the executive management team has not been as

transparent, and could it be said that the full board should have more information, that -- and I -- should the executive management have more involvement with the majority of the board?

That's open for review.

So (BREAK IN AUDIO) -- now have a lot of skill where before had none, other than political patronage. It's going to be a hard thing to say you've got to have a Ph.D., you've got to be trained in nuclear science, physics, et cetera, or that you've worked at here or there or the other. I'm sorry I didn't get to hear that comment, but I'm sure I would have laughed too.

But, anyway, again, what's the purpose of their appointment? Historically, the Governor single-handedly has appointed these folks. We have changed it where, again, the highest bidder didn't get the job. He had to have experience and qualifications. So from the PURC standpoint, we don't pick them; we screen them. We have objective tests. We have, I would say, subjective as well, as I was talking about the earlier ones in terms of how folks interact and how comfortable they are with the

subject matter.

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And like PSC -- I'll kind of mirror to this as well -- is this the problem: Do we have folks, for the last ten years, who have served who have botched the deal? I would suggest to you no less that the PSC folks were qualified than the Santee Cooper members were qualified. Would they like to do things differently? In some instances, I'm sure they If they knew what we all now know and have learned since this committee was formed, certainly they'd like to do things over again. But in terms of the bottom line, the answer to your question is, there is vetting. I think history proves that is has worked. The Governor has the sole discretion of picking. We have tested them, and, again, save perhaps one, at most two, everyone has been found qualified, sir.

CHAIRMAN MASSEY: And I think your point on that -- as I think it's important that everybody understands this -- that the Governor nominates, but then PURC screens, and then they go through judiciary, right, and then it's Senate confirmation. So there's actually

pretty significant screening that goes on with the Santee Cooper board members, I guess.

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SENATOR RANKIN: And let me just throw a little bit of history into this. I know that the U.S. Senate Judiciary is effectively getting rid of the blue slips as a block to judicial nominees. In our body, the analogy to that has been what, in the Senate, has been described as personally obnoxious, someone -any candidate to any appointment -- it had to be that, with a sufficient belief of the Senate at least, that that person was not qualified to I know of only one time where politics serve. got in the way of -- or perhaps initiated the appointment to, but then was blocked by someone, and that was way before this screening committee, PURC, was ever formulated.

But the point being, politics can play a role, but it's not just, Here's my guy, or here's my gal; here's who I want. We have taken very seriously, since this whole subject has become acutely in focus, not just V. C. Summer, but the Pee Dee coal-fired plant and then, prior to that, the efforts to sell and/or privatize Santee Cooper.

1 CHAIRMAN SETZLER: Senator from

2 Richland.

Judiciary, let me just for a minute, just for the sake of conversation in terms of appointment and who actually sits on that committee, from my review I think Santee Cooper is a \$10-billion organization, which lost \$4.4 billion. Also, being able, with terms of 75 years on the Base Load Review, which simply said to me that that commission should have been further ahead of anybody else, and binding to a deal where Santee Cooper owned 45 percent and then, on the tail end, say now, Staff didn't give me all of what I should have gotten, that's a hard sell. That's just a real hard sell for me.

Qualification, like anybody else, needs to be the thing. I'm still not comfortable, now that we've changed up how we're going to look at the PSC commissioners, in looking at the commissioners on this particular board, who's responsible for taxpayers' dollars, and giving them an easy ride because they're appointed by the Governor. They either have the real qualifications, like everybody else who's

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doing this business, or they're out of business.
1
         Now, I don't know what we pay them. What's
2
         their salary now?
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                        SENATOR RANKIN:
                                          It's not -- is
         it --
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                        CHAIRMAN MASSEY:
                                           (INDISTINCT)
         thousand.
7
                                          How much is it a
                        SENATOR RANKIN:
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         year, guys?
                        SENATOR SCOTT: And so that sets
10
         a problem because you're getting people who were
11
         coming on more as a perk, because of their
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         political affiliation, but at the end of the
13
         day, they lost $4.4 billion of taxpayers' money.
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         And they're also responsible for making a
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         decision to the co-op who --
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                        SENATOR HUTTO:
17
                                         (INDISTINCT)
         taxpayer (INDISTINCT)?
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                        SENATOR SCOTT: Customers.
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         Customers are taxpayers. Taxpayers, they're
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                     But they lost us money. So I'm not
21
         customers.
         so sure whether or not looking at fixing the one
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         end and the other company who -- when you speak
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         to the co-op, they say, Well, we've got all
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         these increases that got passed on back to us
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from Santee Cooper; we just had to digest it.

whether or not -- that's also a system that's completely broke. If we're going to keep Santee Cooper, or if we're going to sell Santee Cooper -- I'm hoping that, in the end, we make that tough decision -- but if we're going to keep Santee Cooper, we probably need to look at a system that actually works and not a board that's a rubber stamp, because what I see now is more of a rubber stamp than anything else.

Nobody goes into a deal with 45 percent of the ownership and having very little say over what I can and cannot do in this deal.

I mean, to me, that's just not good business. And to sit on the board when a big issue, the biggest private-public partnership comes through, and I'm on the board and don't quite understand all the particulars of it, and after nine years or ten years of this thing, I'm at the tail, and all of a sudden, I'm like everybody else; I really didn't know what was coming. So that's a hard -- that's a real hard sell for me that Santee Cooper itself really needs to be cleaned completely up, get some real qualified persons who's going to

handle, whether it's taxpayers' money or
customers' money, but have some responsibility
to those consumers, because a lot of money's
been lost.

CHAIRMAN SETZLER: Senator from
Dorchester move for -- Senator, before you
start, I would share somewhat the Senator from
Richland's concern. I don't know that I buy
this whole -- well, I know I don't buy this
whole argument that we continually heard
throughout every hearing, is SCANA was in
charge, we didn't have anything to do with it,
and it's their fault, or it's Westinghouse's
fault. And that's my words and interpretation,
not necessarily theirs. But I agree that
they've got some fault that they haven't
accepted either. Senator from Dorchester.

SENATOR RANKIN: Let me just, if
I can real quick -- and I'm not trying to rebut
either of your points, and my comments, I hope,
don't suggest that they would not like a redo on
a number of things. My point about -- and I'm
not blaming Lonnie Carter. I'm not blaming
executive management. But -- or a fact, just as
I sat here -- I've heard all this as well --

there's no less them than SCANA, than us. Let's 1 not ignore the fact that we can't (BREAK IN 2 AUDIO) a black hat on --3 CHAIRMAN SETZLER: There's nobody 4 done that, Senator. 5 Well, and I'm 6 SENATOR RANKIN: not saying that you two are. My comments, I 7 don't think -- or hopefully don't suggest that 8 Santee Cooper is without fault or reservation or 9 the likes of wishing for a redo on a number of 10 things, which are colossal, without a doubt, as 11 is the Base Load Review Act, as is SCANA's 12 conduct in not producing to ORS the very thing 13 that could have told us, a year better in 14 advance, the dire straits that we were in, so. 15 CHAIRMAN SETZLER: Senator from 16 Dorchester. 17 SENATOR BENNETT: 18 Thank you, Mr. I apologize, before I even get going, Chairman. 19 if I'm being redundant in some of these comments 20 because I think I feel the way a lot of folks 21 do, and I'm certainly not trying to be 22 provocative here, so I'll just say it this way. 23 I think, from Santee Cooper's board, there are a 24 number of members of that board who I have a 25

great deal of faith and confidence in. And
there are a number of people on their board that
I am just less familiar with. We'll just leave
it at that.

Now, that's not to hang that on Santee Cooper because I could make the exact same comments about SCANA's board. The difference is, I have zero control over SCANA's board. But I think it's important -- and Senator from Horry, I certainly understand. I do think, as I've said from the start of this, that there have been massive failures from every party involved in this. But, with that said, if we're going to do a weighted vote of the problems, I think there is more weighted concern towards the entities that were involved in the day-to-day processes of getting this facility built.

with that said, I will just reiterate my comments from earlier as with the board and the qualifications for the board, and this may even go further as get further in the afternoon, maybe making some sort of formal recommendation. But I come back to the fact that I just am concerned about the overall

1	energy policy in South Carolina, so whatever we
2	decide for edits or changes or manipulations to
3	the qualifications and, certainly, I think
4	with a board that is certainly nominated by the
5	executive office, that's probably where we're
6	going to have the most impact here, is making
7	sure that we have solid qualifications for that
8	screening process. There has to be a mechanism
9	to make sure that those qualifications, going
10	forward, align with our overall energy policy,
11	should those change in the future.
12	CHAIRMAN SETZLER: Okay. Anyone
13	else want to be heard? Well I'm sorry.
14	Senator from Fairfield.
15	SENATOR FANNING: Thank you.
16	We're talking about the appointment of these,
17	but they also serve at the pleasure of the
18	Governor, is that correct? Or with recent
19	changes, is it harder for the Governor now to
20	remove after prior governors
21	CHAIRMAN SETZLER: I think it's
22	for cause. I think he would have to ask for
23	their resignation.
24	SENATOR FANNING: And the reason
25	I ask this is, if we're talking about

1	appointments and their terms, remember, the
2	Governor had to strong-arm Santee Cooper to turn
3	over that Bechtel report. Y'all remember that
4	several months ago. And so (BREAK IN AUDIO)
5	government employees, in a sense, that we had to
6	strong-arm them to get them to turn over
7	information from one public body to the rest of
8	us, and there wasn't really any action that
9	certainly not us, but not even the Governor
10	could take because he couldn't remove them
11	because that would be debatable whether that was
12	cause. And so I just wonder if we shouldn't
13	look at that as well, in terms of the ability to
14	remove for something other than cause,
15	especially if the terms are going to be seven
16	years.
17	CHAIRMAN SETZLER: Senator from
18	Oconee.
19	SENATOR ALEXANDER: Well,
20	following up on his last point and maybe the
21	Senator from Horry can refresh my memory as to
22	why we're at a seven-year versus maybe a five-
23	or a four-year appointment from that standpoint,
24	and maybe seven is too long for that board.
25	SENATOR RANKIN: I'm not certain,

other than the concern ten years ago -- or, in fact, more -- in 2004, when we -- again, y'all correct me on the dates -- but the concern we heard with the fruit basket turnover of the Sanford administration was institutional knowledge. The biggest concern was from the investment -- the credit rating agencies. At the time, a question of whether or not someone with no institutional knowledge or perhaps poor knowledge, Senator from Richland, that you had no consistency and ultimately no stability to that board, and, thus, I think that was an outgrowth of that concern way back.

CHAIRMAN SETZLER: All right. I will tell you, the seven years gives me real concern. I've just got to be candid with you. Senator from Fairfield.

just given heartburn by the fact that these folks sit on a government board and they were reluctant to give us information about a report that they had access to. And you remember the dynamics here was the board chair leaning over to Lonnie saying -- and Lonnie saying, I want to share with -- whether that was true or not. So

1	I was wondering, one, about (BREAK IN AUDIO)
2	that their board members are required to turn
3	over information to somebody, because those
4	board members had that information. I'm sorry.
5	CHAIRMAN MASSEY: Well, no, to
6	that I think that's a very good point.
7	CHAIRMAN SETZLER: I think it's a
8	great point.
9	CHAIRMAN MASSEY: What we
10	discovered, and I think this contributed
11	significantly to that information being released
12	as well, was because, if you remember from
13	that hearing when all of us learned about
L4	Bechtel the Senator from Horry brought it up,
15	and actually there was a motion made for the
16	committee to subpoena that information what
17	we learned and what staff learned thereafter is
18	there is a proviso that requires any state
19	entity to disclose anything and everything to
20	the President Pro Tem and to the Speaker of the
21	House upon request, and I think they disclosed
22	it to the Governor based on the constitutional
23	things there.
24	But maybe we need to make that
25	permanent law, as opposed to being just a

proviso, that they would have to disclose -- any state, not just Santee Cooper, any state entity would have to disclose because one of the things -- and you hit on this -- but one of the things that really got under my skin a little bit was, I don't know how any state agency, any state entity could claim attorney-client privilege or any type of privilege not to disclose something to the General Assembly. That doesn't make sense to me. If it's something that the General Assembly creates, how could they withhold anything from the General Assembly?

So maybe we need to -- now, there may be some things that maybe we shouldn't disclose to the public, if it's a privileged document, right, but having them keep it from legislators seems, to me, to be a real problem going forward. But maybe we should look at doing that, making that permanent law, what's in that proviso, that they would have to disclose it to the leadership of the bodies going forward.

CHAIRMAN SETZLER: Well, you're going to have to add in a penalty, too, because if there's not a penalty in the proviso, if they

1	don't do it, there's nothing they can do. So
2	you need to add in a penalty likewise with it.
3	Senator from
4	SENATOR HUTTO: (INDISTINCT)
5	litigation.
6	CHAIRMAN SETZLER: Senator from
7	Georgetown.
8	SENATOR GOLDFINCH: I don't
9	disagree with anything y'all are saying
10	philosophically, but are we missing something
11	with attorney-client privilege that, you know,
12	we're going to box ourselves into a corner here?
13	Does anybody else see that problem?
14	SENATOR HUTTO: I do.
15	CHAIRMAN SETZLER: Yeah, and I
16	think that was part of what was
17	SENATOR HUTTO: (INDISTINCT) in
18	the middle of litigation, sometimes things just
19	are confidential, and I don't disclosing it
20	to somebody outside the legal team is just not a
21	good idea, and you're counting on them to
22	maintain confidentiality or not be subject to
23	FOIA. You can argue that both ways, but do I
24	see a problem? Yeah, I see a problem.
25	CHAIRMAN SETZLER: Senator from

Orangeburg, I would tell you my belief -- you 1 ask John Freeman -- that that then breaks the 2 attorney-client privilege once you disclose it 3 to somebody. It is over with. There is no 4 longer any attorney-client privilege, period. 5 CHAIRMAN MASSEY: 6 (INDISTINCT) client. 7 SENATOR RANKIN: But that -- and 8 I love John Freeman. He's as black-and-white as 9 you can get. But let's not ignore the -- and, 10 again, I'm not defending one or the other, but 11 the horns of the dilemma, particularly the 12 Santee Cooper folks and the legal qualm of 13 what's their relationship with the majority 14 party and are they headed to litigation, are 15 they -- certainly, they're not holding hands. 16 They were at polar ends of this room, 17 figuratively and literally. 18 So I don't disagree with you in 19

So I don't disagree with you in terms of us needing to get it. I mean, subpoena it. I wanted it because that was illustrative for me and the rest of us. We're going to go down this road again. I dare say it won't be up to this scale, and we can always tweak hereafter as we need to. I don't disagree with the idea

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- and the sense, and not, again -- no bad faith,
 or perhaps a lot of bad faith from the lean in
 and the chair -- I recall it. I want to give
 it. I want y'all to have it. Hemmed in,
 though, or hamstrung by the legal overhangs to
 this thing, so.
- 7 CHAIRMAN SETZLER: Okay. Senator 8 from Richland.

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Mr. Chairman. for SENATOR SCOTT: some reason -- and I'm just not getting it when we get to Santee Cooper -- we still will lay idly by and let them still run an organization based upon the way they used to run it. I just can't get past \$4.4 billion that got lost, and what I get, it's a commission who's appointed by the governor, qualifications are not a big issue, and maybe the part-timers need to be real full-timers, and maybe those appointments -since it's no longer just a small organization anymore. It's a real business, and we start running Santee Cooper as a business, and maybe those commissioners need to be treated like other commissioners, and it needs to come back to the General Assembly to make those real tough decisions in terms of who goes on those boards

so we actually put some folk on the board who 1 understand what's going on and not some 2 political folk who sit there for 10,000 or 3 24,000 dollars, but actually help to run this 4 organization. 5 Believe it or not, I know it's 6 kind of hard for us to understand. They lost 7 \$4.4 billion, and I still have not heard anybody 8 in this room, other than the Senator from 9 Lexington, talk about at least the issue. 10 this thing has got to be overhauled. It's not 11 working. It's not functioning properly when you 12 lose that kind of money and give away that much 13 control and you can't even get yourself out of 14 the deal to be able to even sell part of it out 15 without an approval. And so what I'm hearing is 16 the administration is running it and the board 17 is not getting any information, but that's not 18 going to work. Thank you, Mr. Chairman. 19 CHAIRMAN SETZLER: Okay, Senator 20 from Georgetown, before I comment, did you have 21 something you wanted --22 SENATOR GOLDFINCH: Well, I was 23 just sort of trying to think through the 24

process. Is there a way -- I'm going to need

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some other legal analysis here -- but is there a way for us to skin this cat from the back end, from the contracting with a state entity end, whatever enabling act that might be, BLRA in this case, but contracting with a state agency, you either give up your privacy right, or you, or you, or you -- I don't know. I'm running into a wall there. But at some point, you have a duty to disclose something upon the contracting with the state agency.

Now, maybe we have a way to keep that private, but at least they know in the beginning, and we don't end up in this quandary of whether or not we have an attorney-client privilege and whether or not we have to subpoena something. I mean, it's there from the beginning when you contract with -- I mean, the duty is there from the beginning. Does anybody have any thoughts on that?

CHAIRMAN MASSEY: I'll just add, if it were not for that proviso, we would not have gotten Bechtel. Right? Even if we had issued a subpoena, they would have claimed a privilege. If it were not for that proviso, we wouldn't have seen Bechtel.

1	SENATOR GOLDFINCH: And I don't
2	disagree with that. My point is, they didn't
3	agree to that, though, right? I mean, they
4	didn't want to give it. If we require in
5	statute that it's given because in lieu not
6	in lieu, but as a condition/precedent to
7	contracting with state agency, then you know
8	what your contracted going into the deal. You
9	know that this is part of the deal going into
10	the deal. It's not like we've passed a proviso
11	post deal that now is either unconstitutional or
12	illegal or unethical or boxes them into a
13	corner.
14	CHAIRMAN SETZLER: Senator from
15	Georgetown, I think you make a valid point that
16	needs to be considered by staff as they draft it
17	and by Judiciary when it gets to them, if that's
18	okay with the committee.
19	CHAIRMAN MASSEY: Get some more
20	in-depth analysis.
21	CHAIRMAN SETZLER: Yeah. Yeah.
22	I want to go back from the Senator from Richland
23	and I may the only one. If I am, I can
24	introduce legislation by myself. But I have a
25	real concern with the seven-year term. I mean,

1	we just talked about a PS and these folks set
2	rates. They approve rates, and they've got a
3	seven-year term, and the Public Service
4	Commission's got a four-year term. You know, so
5	I think that term ought to be reduced. Senator
6	from Orangeburg.
7	SENATOR HUTTO: Are you telling
8	me then that you think that we should
9	politically look over their shoulder and, if we
10	don't like their rates, take them off the board?
11	CHAIRMAN SETZLER: No, sir, I'm
12	not saying that. But I'm thinking seven years
13	I can tell you this. From my perspective,
L4	when they've got three
15	UNIDENTIFIED SPEAKER:
16	(INDISTINCT)
17	CHAIRMAN SETZLER: When they've
18	got three retirement systems and have yet to
19	repeal the other two, I do think we need to be
20	looking over their shoulder, yeah.
21	SENATOR HUTTO: On their rates?
22	CHAIRMAN SETZLER: No, not their
23	rates.
24	SENATOR HUTTO: I mean, I think
)5	if we want to oversee their rates then you nut

1	them under PSC, not under the General Assembly.
2	CHAIRMAN SETZLER: I agree with
3	that.
4	SENATOR HUTTO: Well, so, you
5	know, (BREAK IN AUDIO)
6	CHAIRMAN SETZLER: No, sir, all
7	I'm saying is
8	SENATOR HUTTO: What's the
9	rationale for (INDISTINCT)
10	CHAIRMAN SETZLER: Because PSC's
11	four years; we're four years; a lot of boards
12	and commissions are four years. Why are they
13	seven years and nobody else is, is my point.
14	SENATOR HUTTO: I would be
15	inclined to go the other way and make the others
16	longer, too, just to insulate them from
17	(INDISTINCT)
18	CHAIRMAN SETZLER: That's just a
19	difference in opinion.
20	SENATOR HUTTO: All right.
21	CHAIRMAN MASSEY: Senator from
22	Williamsburg had a point.
23	CHAIRMAN SETZLER: Senator from
24	Williamsburg.
25	SENATOR SAAB: Thank you, Mr.

1	Chairman. Yean, I just wanted to sort of chime
2	in on the privilege discussion. You know, I
3	think it's appropriate for us to introduce
4	legislation that requires it to be turned over,
5	but I don't believe that trumps attorney-client
6	privilege. I think ultimately that's a court
7	question, and one would hope, you know, that we
8	don't run into situations where the two very
9	important principles collide. But I would not
10	be in favor of a system that interferes with
11	attorney-client privilege. I mean, that
12	privilege is real, and it's there for a reason.
13	But I do think that, to the
14	extent that there's a system whereby, when the
15	two principles collide, we've got an arbiter
16	that helps us to preserve both systems, then I'm
17	comfortable with that. But I would never be in
18	favor of creating a law that trumps attorney-
19	client privilege. I wouldn't do it. The
20	principle is too important to I mean, it's
21	one of the bedrocks of our democracy. No, no.
22	CHAIRMAN MASSEY: Are you not the
23	client?
24	SENATOR SAAB: Pardon?
25	CHAIRMAN MASSEY: Are you not the

1	client?
2	SENATOR SAAB: Well, I could be.
3	CHAIRMAN MASSEY: Right, I mean,
4	if it's a state entity, are you not, arguably,
5	the client? I mean, now, maybe there should be
6	some prohibitions on us disclosing it or the
7	leadership disclosing it or whatever, but it
8	seems to me that the entity that creates the
9	state agency is arguably the client as well.
10	SENATOR SAAB: And I think that's
11	an excellent point.
12	CHAIRMAN MASSEY: I wouldn't
13	advocate that it be released to everybody
14	either. I just didn't like the I mean, and I
15	think we can all agree and I apologize for
16	(INDISTINCT), but I think
17	SENATOR SAAB: No, no, I
18	appreciate the discussion.
19	CHAIRMAN MASSEY: I think we can
20	all agree that the content of the Bechtel report
21	was extremely important
22	SENATOR SAAB: Absolutely.
23	CHAIRMAN MASSEY: to the whole
24	conversation, and if it were not for that
25	proviso, I don't know that we would have gotten

And, now, we can make an argument about 1 whether those things should have been disclosed 2 to the public and especially in the manner in 3 which it happened, because I didn't like the way that it happened, but it does seem to me that, 5 arguably, that the General Assembly is a client 6 in that regard. 7 SENATOR SAAB: And I think that's 8 an important consideration, and I appreciate the 9 fact that you pointed it out. So then the 10 question is what is information that's 11 accessible to the public, and so, you know, I 12 think -- and, again, I appreciate the exchange 13 because I think that presents an opportunity for 14 us to create certain safeguards such that it's 15 not thrown out into the public. So, yeah, but I 16 think it's a whole lot more complex than just 17 the notion of, okay, the privilege is just 18 something that does not apply. 19 CHAIRMAN SETZLER: Yes. sir? 20 UNIDENTIFIED SPEAKER: well --21 CHAIRMAN SETZLER: Senator. 22 SENATOR FANNING: I also share 23 the concern that we are not us: I mean that 24

Santee Cooper was created by us and exists as an

25

arm of us, and so I think that makes it different. Now, the earlier point that might even play to SCANA, it would be nice to be able to -- for folks to know up front that they are having to withhold. But this is a government entity that we are responsible for, and I assume we're going to talk later about their ability to incur debt without going to somebody, and forgive me for introducing it now, but the point being is they can get us in trouble because they can incur 80 percent of their debt and we can't do anything about it and they can have knowledge of a report while they're incurring more debt.

And we are them. We are the client, which brings us to the second point, getting to the seven years, and the Senator from Orangeburg asking about kind of looking over their shoulder. What if we have seen that, for seven years, they have incurred more debt and more debt and more debt and more debt and more debt? And that's not a cause thing to remove them, so we don't have any cause to remove them. But philosophically, they're moving into something that could create a danger for the fiscal stability.

1	Or to go back to the Senator's
2	point earlier about an energy policy, we put
3	them on there because they bring something with
4	regards to coal because that's where we're
5	headed right now. But seven years from now,
6	they're still on the board, and maybe our energy
7	policy has changed, or maybe we're looking at
8	something and we need some nuclear expertise on
9	that side. I worry about the seven years, and I
10	worry also about the differentiation of we and
11	us.
12	CHAIRMAN SETZLER: All right.
13	We're about to wear out this attorney-client.
14	Senator from Georgetown.
15	SENATOR GOLDFINCH: All right,
16	this, and then I'm done. I think you could make
17	it where the disclosure of otherwise
18	confidential information pursuant to a statute
19	you know, that doesn't destroy
20	confidentiality. Of course, you've got to make
21	the information confidential, but, I mean, you
22	could just go with it like that, and you don't
23	have to worry about who's the client and who's
24	not.
25	CHAIRMAN SETZLER: Okay, as I

1	understand it, where we are is we've asked staff
2	to include the same type language that we did
3	with PSC, correct?
4	MS. ANDERSON: For the Commission
5	members?
6	CHAIRMAN SETZLER: I mean ORS and
7	SCANA. They're going to all have to do the same
8	thing, right?
9	MS. ANDERSON: In regards to?
10	UNIDENTIFIED SPEAKER:
11	(INDISTINCT)
12	CHAIRMAN SETZLER: With the
13	information.
14	SENATOR FANNING: Oh,
15	(INDISTINCT).
16	CHAIRMAN SETZLER: Yeah.
17	SENATOR FANNING: Yes, yes.
18	CHAIRMAN SETZLER: Okay?
19	UNIDENTIFIED SPEAKER: I think
20	they all live under the same rules.
21	CHAIRMAN SETZLER: Correct.
22	Okay, now, we've got a difference of opinion on
23	the terms of the office for seven years.
24	Anybody want to do anything, or want to leave it
25	at seven?

1	SENATOR SCOTT: I move we reduce
2	it to five years.
3	CHAIRMAN SETZLER: Motion to
4	reduce to five. Is there a second?
5	SENATOR FANNING: Second.
6	CHAIRMAN SETZLER: Second by who?
7	Senator from Fairfield. Any other discussion?
8	UNIDENTIFIED SPEAKER:
9	(INDISTINCT)
10	CHAIRMAN SETZLER: I'm sorry?
11	UNIDENTIFIED SPEAKER: I thought
12	the chairman (INDISTINCT).
13	CHAIRMAN MASSEY: Which chairman?
14	Which chairman?
15	CHAIRMAN SETZLER: Okay, all
16	yes, Senator from Georgetown.
17	SENATOR GOLDFINCH: I'm sorry.
18	Just a quick question. We got into this a
19	little bit. Then we jumped right back off of
20	it. Was there any clear discussion about
21	whether or not this is going to affect their
22	bonding or
23	SENATOR RANKIN: That's, in fact,
24	the only reservation I have for discussion
25	nurnoses and I'm hanny to do whatever on this

but is there some credit rating sense that 1 warrants seven, six, five, whatever number? 2 That would be the only thing I would want to get 3 information on. I haven't heard it in years 4 because we haven't talked about this. 5 CHAIRMAN MASSEY: I think on that 6 point -- again, what we're doing is we're just 7 recommending legislation to go through the 8 subcommittee process. That seems to me to be 9 something that the subcommittee ought to --10 CHAIRMAN SETZLER: 11 Correct. CHAIRMAN MASSEY: -- ought to 12 listen to. My expectation is that (BREAK IN 13 AUDIO) apocalyptic warnings on any type of 14 change that you do, right, but I think that's 15 something that the subcommittee ought to explore 16 because you don't want to jeopardize that. 17 SENATOR ALEXANDER: Well -- and 18 if I could, to that point -- and like you say, 19 it's a recommendation. We can get guidance from 20 that standpoint. But, again, there are other 21 entities that are in the arena of the rating 22 agencies that are probably at four years, much 23 less five. So I think if we went with the five, 24 we certainly would be within that parameter. 25

1	But I would support the five based on making
2	sure that, from a bonding rating agency, we
3	don't have a problem from that standpoint.
4	CHAIRMAN SETZLER: Okay.
5	SENATOR BENNETT: Mr. Chair?
6	CHAIRMAN SETZLER: Senator from
7	Williamsburg had already raised his hand before
8	I saw the Senator from Dorchester.
9	SENATOR SAAB: But I just want to
10	state for the record, just as you are able to
11	read the Senator from Lancaster's mind and know
12	that he had something on it, I can read my
13	chairman's mind in the same way.
14	CHAIRMAN SETZLER: Senator from
15	Dorchester.
16	SENATOR RANKIN: Not a healthy
17	place to be.
18	UNIDENTIFIED SPEAKER: In your
19	mind?
20	SENATOR BENNETT: Mr. Chairman, I
21	was just going to say, if there's a question or
22	concern about bond ratings, I believe that
23	toothpaste is out of the tube.
24	UNIDENTIFIED SPEAKER: Yeah.
25	CHAIRMAN MASSEY: That's true.

1	CHAIRMAN SETZLER: All right, all
2	those in favor of going from seven to five,
3	please raise your right hand. All those
4	opposed? Looks like we're going to five years,
5	okay.
6	CHAIRMAN MASSEY: And, Senator,
7	just I think I gather that there's no real
8	interest in changing the statutory
9	qualifications for the board (BREAK IN AUDIO).
10	Is that
11	CHAIRMAN SETZLER: That's what I
12	heard.
13	CHAIRMAN MASSEY: Is that
14	correct?
15	CHAIRMAN SETZLER: That's what I
16	heard. Oh, Senator from Dorchester.
17	SENATOR BENNETT: I'm sorry.
18	That, that changing them is not something
19	we're open to?
20	CHAIRMAN SETZLER: No, we are if
21	you
22	SENATOR BENNETT: Oh, no. Yeah,
23	okay. I just wanted to make sure.
24	CHAIRMAN SETZLER: All right,
25	well, then the floor is yours because nobody's

proposed the changes. 1 SENATOR BENNETT: No, I -- again, 2 I just come back to this overriding concern of 3 the energy policy, and I think we have to look 4 at that. I would like for that -- if we're 5 instructing -- instructing is probably a poor 6 If we're recommending to subcommittees to 7 dig deeper into these issues, I think that 8 definitely should be on the table. 9 CHAIRMAN MASSEY: As a 10 qualification for a Santee Cooper board member? 11 SENATOR BENNETT: Correct. 12 SENATOR SCOTT: Mr. Chairman? 13 SENATOR RANKIN: When you look at 14 -- if I may, just to that point -- and Kate 15 (PHONETIC) and I have -- she schooled me here. 16 It was actually 2015 that the energy department, 17 which -- or office -- which was previously under 18 the Governor's Office, but before that it was 19 under the Budget and Control Board, since 2015 20 it has been subsumed by ORS. There's an annual 21 report of all things energy in South Carolina. 22 I don't think we presently test either the PSC 23 or the Santee Cooper nominees on that. That's 24 certainly something that you could require as 25

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mandatory reading and perhaps testing on that
1
         front.
                 I mean, I don't know -- unless you're
2
         talking about creating some other body to
3
         distill energy information about our state,
4
         newest technology, oldest, I don't know what,
5
         otherwise, you're talking about. There is a
6
         group that gathers it, presents it, and reports
7
         it, and --
8
                        SENATOR BENNETT: Who's that
9
         group?
10
                                          The Office of
11
                        SENATOR RANKIN:
         Energy -- or Energy -- what --
12
                                          The South
13
                        FEMALE SPEAKER:
         Carolina Energy Office.
14
                        SENATOR BENNETT: South Carolina
15
         Energy?
16
                                          Yeah.
17
                        SENATOR RANKIN:
                        SENATOR SCOTT: Mr. Chairman?
18
         Mr. Chairman?
19
                        CHAIRMAN SETZLER:
                                            Senator from
20
         Richland.
21
                        SENATOR SCOTT: We looked at
22
         qualification for the PSC commission. It was
23
         really kind of broad and loose: accounting,
24
         economics, and with some other qualifications.
25
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1	Even if we used those same qualifications and we
2	didn't do the testing, it still gave the
3	political process at least some kind of
4	flexibility. I am more interested in attracting
5	businesspeople to go on that commission and
6	begin to run Santee Cooper like a business.
7	I've just still got heartburn with all of the
8	the Base Load Review Act, the loss of the money,
9	the major contract, and all we get is, I'm not
10	sure whether or not the information is floating
11	back down to the board. Well, it should float
12	to the board because the board should have been
13	the one to vote to approve the contract, to have
L4	information to what they were going into.
15	At least a little bit more
16	qualification it still leaves a political
17	flavor if the Governor wants to appoint them.
18	What I really want is, really, for them to come
19	out of the legislature. But just to kind of be
20	middle of the road with it, at least give them

SENATOR RANKIN: And I would

that process.

21

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24

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some kind of qualification to go on that board

and not just anybody can go on that board; with

some kind of understanding of what's going on in

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submit to you that there is more than just faint
1
         or light acquaintance with all these things.
2
         And if you look at the particular board members
3
         again that we screened, these are not
         lightweights in terms of past work, past
5
         business, past successes in their community, not
6
         just from a good old boy/good old gal, I like
7
         this person; I'm going to nominate them, so.
8
                        SENATOR SCOTT: Then I'm really
9
         confused now even more. When I see the one,
10
         two, three which is a no-no in business and they
11
         violate all of them -- unless there was a little
12
         bit more politics going on at the time when
13
         these things actually occurred -- I mean,
14
         because there are just some things in this thing
15
         that should have gotten caught.
16
                                         well, and no
17
                        SENATOR RANKIN:
         disrespect, but --
18
                        SENATOR SCOTT: That's okay.
19
                        SENATOR RANKIN:
                                          -- by the same
20
         token that you and I voted for the Base Load
21
         Review Act, the board members of the Santee
22
         Cooper board, the Public Service Commission,
23
         with the facts that they knew at the time, as we
24
         knew, supported this.
25
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1	SENATOR SCOTT: I understand, but
2	you and I didn't vote on
3	SENATOR RANKIN: We could get
4	thrown out of office
5	SENATOR SCOTT: I understand.
6	SENATOR RANKIN: and the
7	Governor can remove these folks from office
8	SENATOR SCOTT: I understand, but
9	we
10	SENATOR RANKIN: or they would
11	not pass the test.
12	SENATOR SCOTT: Right. But you
13	and I were not there to vote to spend \$4.5
14	billion, and you and I were not there when the
15	contract agreement came between the private
16	sector and the public sector.
17	SENATOR RANKIN: But we were here
18	to vote for the Base Load Review Act.
19	SENATOR SCOTT: I understand that
20	that starts the process.
21	SENATOR RANKIN: And we were
22	represented facts that, likewise, these boards
23	Santee Cooper, SCANA their board of
24	directors all went into this
25	SENATOR SCOTT: Yeah, but you and

1	I
2	SENATOR RANKIN: You're not
3	playing Monday morning quarterback without us
4	having some skin in this game. You're
5	(INDISTINCT)
6	SENATOR SCOTT: And, listen, I'm
7	not running away from that.
8	SENATOR RANKIN: You can't blame
9	them (INDISTINCT).
10	SENATOR SCOTT: I'm not running
11	away from that. What I'm just simply saying,
12	there are some things, after ten years of doing
13	the same thing repetitiously, over and over
14	again, that I would have some kind of knowledge
15	of what was actually going on. And from what
16	I'm getting, really that did not occur. It
17	appeared that they did not have knowledge of it,
18	and it's not one contract that got signed. It
19	was multiple contracts that got signed.
20	CHAIRMAN MASSEY: Can I jump in
21	just to the qualification stuff?
22	CHAIRMAN SETZLER: Well, I've got
23	the Senator from Oconee wanting to be heard.
24	CHAIRMAN MASSEY: I just wanted
25	to point out what the qualification requirements

are. If you look in 58-31-20, it does say -- I mean, it says specifically, Two of the directors -- there are 12. Two of them have to have substantial work experience within the operations of electric cooperatives or substantial experience on an electric cooperative board.

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And then you get down, Each member must possess abilities and experience that are generally found among directors of energy utilities that allow him to make valuable contributions to the conduct of the authority's business. These include a general knowledge of the history, purpose, and operations of Santee Cooper and the responsibilities of being a director, the ability to interpret legal and financial documents and information so as to further the activities and affairs of Santee Cooper; with the assistance of counsel, the ability to understand and apply federal and state laws, rules, and those things as they relate to the activities of Santee Cooper; and with the assistance of counsel, the ability to understand and apply judicial decisions as they relate to the activities and affairs of Santee

1	Cooper.
2	SENATOR HUTTO: You just
3	described (INDISTINCT).
4	CHAIRMAN MASSEY: They're fairly
5	general, but I will say again I mean, and I'm
6	not opposed to strengthening them. I'm just
7	making the point that, with the PURC review and
8	the Judiciary Committee review and the and
9	this gets to the Senator from Lexington's
10	earlier point. That is, if we're doing our job
11	and asking the questions and screening these
12	people, then we ought to be able to get
13	qualified people out of that list. But, I mean,
14	I'm not opposed to making them more specific. I
15	just wanted to read what they were.
16	CHAIRMAN SETZLER: I think what I
17	heard the Senator from Richland trying to
18	propose was to incorporate what the same
19	qualifications were for the PSC. Is that not
20	what in generalities. Not a test or
21	anything, but to broaden these. But he hasn't
22	made that in the form of a motion. Senator from
23	Fairfield.
24	SENATOR FANNING: And I want to
25	get back to the Senator's point about the energy

policy. I don't think that we don't have people
that can't take a test. That's a double
negative, but you know what I'm saying is I
don't feel like we're not getting people that
can't past tests in meeting these
gualifications.

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If you look at what's happened in Georgia, one of the differences between them and their finishing theirs and not ours is they had people in places that had vast amounts of experience with nuclear power on their board, and that made it easier for them because they had a context of knowledge to work with. I'm not saying we go that direction. I think the Senator's point, being if we have an energy plan and part of our qualifications in the screening is to make sure that we're appointing members with some experience -- not their knowledge of basic powers (INDISTINCT), but some experience that match where South Carolina is headed in the future, we might have board members that are better prepared for what our future crisis is.

CHAIRMAN SETZLER: Senator from
Dorchester.

1	SENATOR BENNETT: Mr. Chair
2	CHAIRMAN SETZLER: If one of you
3	will just put it in the form of a motion
4	(INDISTINCT)
5	SENATOR BENNETT: Well, if, if
6	CHAIRMAN SETZLER: include it,
7	we'll be all right.
8	SENATOR BENNETT: Yes, sir. If I
9	could ask this I understand that it's your
10	intention at some point to break for lunch. If
11	we could carry this over and let me speak with
12	staff during lunch, I may very well be able to
13	give you
14	CHAIRMAN SETZLER: Okay.
15	SENATOR BENNETT: what you
16	want, which is a specific motion.
17	SENATOR RANKIN: Well, why don't
18	we just go why don't we just do we're all
19	in favor of some heightened qualification,
20	correct?
21	SENATOR BENNETT: Correct.
22	CHAIRMAN SETZLER: I think that's
23	what
24	SENATOR BENNETT: And I think
25	SENATOR RANKIN: (INDISTINCT) and

1	I make that motion.
2	SENATOR BENNETT: And in my mind,
3	it needs to be linked to this energy plan. Now,
4	if your contention is that we have a written
5	energy policy plan
6	SENATOR RANKIN: (INDISTINCT)
7	SENATOR BENNETT: That's right.
8	I'm going to read it. And if that falls in
9	line, that's fine with me. My guess is it will
10	be another motion to further enhance that energy
11	plan.
12	CHAIRMAN SETZLER: And I think
13	the Senator from Horry's motion is including
14	both yours and the Senator from Richland's
15	ideas, if I'm understanding correctly. Do I
16	have a second?
17	UNIDENTIFIED SPEAKER: Second.
18	CHAIRMAN SETZLER: Do I have any
19	discussion? All those in favor, say aye.
20	(COMMITTEE MEMBERS AFFIRM)
21	CHAIRMAN SETZLER: All opposed,
22	no, and the ayes have it. All right, next item.
23	CHAIRMAN MASSEY: All right. Mr.
24	Chairman, let me try a couple of other fairly
25	quick things.

1	CHAIRMAN SETZLER: Okay.
2	CHAIRMAN MASSEY: The first one
3	is and it's probably not going to be any
4	surprise who asked for this one, but that is to
5	abolish all the retirement systems at Santee
6	Cooper other than the state retirement system.
7	CHAIRMAN SETZLER: If nobody else
8	wants to do that, I'll do it on my own.
9	UNIDENTIFIED SPEAKER: Second.
10	CHAIRMAN MASSEY: (INDISTINCT)
11	UNIDENTIFIED SPEAKER: Second.
12	CHAIRMAN SETZLER: Any
13	discussion?
14	UNIDENTIFIED SPEAKER: I second.
15	CHAIRMAN SETZLER: Second. Okay.
16	SENATOR GOLDFINCH: From when?
17	Sorry; can I ask a question?
18	CHAIRMAN SETZLER: It would have
19	to be going forward. I don't think you can
20	it's going to have to be what
21	SENATOR GOLDFINCH: You're
22	talking about new hires?
23	CHAIRMAN SETZLER: what
24	coincides with the terms of their plans. Yes,
25	sir, Senator from Dorchester.

1	SENATOR BENNETT: Mr. Chairman,
2	the only point that I would make is, from
3	someone who has sat in for two years on pension
4	reform, I recognize that there is much devil and
5	many details. So while I may not necessarily
6	oppose this moving forward, I would probably not
7	support it yet.
8	CHAIRMAN SETZLER: I understand.
9	SENATOR ALEXANDER: Mr. Chairman?
10	CHAIRMAN SETZLER: Yes, sir.
11	SENATOR ALEXANDER: Maybe if we
12	could say there would be no one added to either
13	one of the other current plans.
14	CHAIRMAN SETZLER: The same
15	thing. Abolish it.
16	SENATOR ALEXANDER: Yeah, that's
17	why I'm saying it. I meant the point
18	yeah, they'd be abolishing it.
19	CHAIRMAN SETZLER: Yeah.
20	SENATOR ALEXANDER: So, I mean,
21	that's in other words, we want it to stop.
22	CHAIRMAN SETZLER: Correct.
23	(INDISTINCT)
24	CHAIRMAN SETZLER: Okay.
25	CHAIRMAN MASSEY: And I think

1	this is something, again, that the subcommittee
2	and this is probably likely going to be a
3	finance subcommittee, I suppose would have to
4	look at and make sure that we don't screw that
5	up.
6	CHAIRMAN SETZLER: Anybody got
7	any other (BREAK IN AUDIO)? Okay.
8	SENATOR HUTTO: I mean, sometimes
9	you've got to attract quality candidates to do a
10	job, and they may just say, Unless I can get a
11	401(k), I don't want to do it. I mean, but I
12	CHAIRMAN MASSEY: That's
13	available to state employees.
14	CHAIRMAN SETZLER: That's
15	available.
16	SENATOR HUTTO: You're well,
17	the way I heard you say it is they've got to be
18	a state retiree and that's it. That's what I
19	heard you say.
20	CHAIRMAN SETZLER: Senator, I
21	(INDISTINCT)
22	SENATOR ALEXANDER: Mr. Chairman?
23	Under state employees now, they can choose
24	the optional plan or the state retirement plan.
25	So they currently have that ability to go into a

1	401. You see a lot of that in higher education.
2	They'll choose because it's got portability,
3	they'll go with a 401 versus the state defined
4	benefits plan from that standpoint.
5	CHAIRMAN SETZLER: Senator
6	SENATOR ALEXANDER: So that would
7	be consistent.
8	CHAIRMAN SETZLER: Senator, let
9	me be very clear. I heard Lonnie Carter sit
10	right there and testify they had two other
11	retirement plans, one with 8 people in it that
12	he chose the 8 people, and they had one with 22
13	people in it, I believe, that he chose those 22
14	people. There is nowhere else in state
15	government and I'm not going to support that.
16	If you want to, that's fine. I want to end it,
17	period.
18	SENATOR RANKIN: For those 22
19	people or for all the rank and file?
20	CHAIRMAN SETZLER: No, for the
21	future, Senator.
22	SENATOR RANKIN: All rank-and-
23	file employees (INDISTINCT)
24	CHAIRMAN SETZLER: In the future.
25	SENATOR GOLDFINCH: Just a quick

1	question. So I agree with you in philosophy
2	again, but are they going to turn around and
3	make those salaries compensable? Are the
4	salaries now going to turn into the retirement
5	plan?
6	UNIDENTIFIED SPEAKER: That's
7	what I
8	SENATOR GOLDFINCH: Are we going
9	to be shooting ourselves into the foot by doing
10	this? Are they going to make Lonnie's salary a
11	million dollars next year because he doesn't
12	have a retirement plan, and then what do we do?
13	CHAIRMAN SETZLER: Senator, you
14	make up your choice. I
15	SENATOR GOLDFINCH: I know.
16	CHAIRMAN SETZLER: Whatever they
17	do, I'm not for them having two other retirement
18	plans for 22 people.
19	SENATOR GOLDFINCH: I don't
20	disagree with that.
21	CHAIRMAN SETZLER: Okay.
22	SENATOR GOLDFINCH: At all.
23	CHAIRMAN SETZLER: Senator from
24	Oconee.
25	SENATOR ALEXANDER: Well, I was

just following up on that. I mean, to me, that 1 would be a more appropriate way for them to run 2 their business, is to compensate them based on 3 those services rather than giving them a lucrative retirement system that's going to pay 5 down the road from that standpoint. So I think 6 that's the deci -- and that's a business 7 decision. If they bring value to them in doing 8 their work today, they ought to be compensated 9 for that and not that future retirement. 10 SENATOR GOLDFINCH: That seems a 11 lot more transparent, certainly. 12 CHAIRMAN SETZLER: Any other 13 discussion? All those in favor, raise your 14 15 right hand. All opposed? The ayes have it. All right, Senator from Edgefield. 16 CHAIRMAN MASSEY: All right, Mr. 17 Chairman, the next three things that we have on 18 our bullet points that deal with Santee Cooper 19 is -- one of them to be to put Santee Cooper 20 under the PSC. The other one deals with 21 restricting their ability to borrow, and there's 22 a subset of abolishing the Santee Cooper 23 advisory board if you put them under the PSC. 24 Ι think those things are probably going to take a 25

1	little while. I would suggest that we break for
2	lunch for a little bit and then come back and
3	reengage on those issues.
4	UNIDENTIFIED SPEAKER: Some of
5	CHAIRMAN SETZLER: We will recess
6	until 1:35.
7	02:14:45
8	(END OF PART ONE)
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1	00:00:00
2	CHAIRMAN SETZLER: If the Senator
3	from Edgefield's here, I know the Senator from
4	Horry's back because they went to lunch
5	together, the three of you, because I saw you.
6	All right, Senator from Edgefield.
7	CHAIRMAN MASSEY: All right, so
8	continuing on with Santee Cooper, a couple of
9	more issues that we had suggestions on. The
10	first one would be to restrict or place some
11	type of restrictions on Santee Cooper's ability
12	to borrow, and the suggestions we had were
13	either set some type of a limit, a debt limit, a
14	cap limit, or to have additional oversight in
15	addition to just the board, whether that be
16	JBRC, potentially, or some other entity to look
17	at that. So those were a couple of the
18	suggestions, so I throw those out there for
19	comments.
20	CHAIRMAN SETZLER: Senator from
21	Orangeburg.
22	SENATOR HUTTO: My take on them
23	operating as a public utility company is that
24	they do have to have a certain amount of
25	autonomy that's divorced from the legislature,

or otherwise it just creates a governance issue that, if they think that we are going to micromanage every decision they make, then why don't we just have members of the legislature serve on the board?

To me, they have to have stability in their marketplace, and the way that these public utilities have been set up over time have been on the Santee Cooper model. And to me, for the most part, the model has worked over decades, and for us to say that there's this one issue now and we're going to restructure the entire setup of Santee Cooper is reactionary to a fault. So they've got the ability -- if we don't like what they're doing, then you appoint new board members at the next time, but I don't think you subject board decisions to a second level of approval because, at that point in time, if we're going to approve it, why don't we just say we're going to run it?

And that's my take on it. It's a unique entity in that it's a public utility, but you set it up that way; you trust the people that you appoint; if they don't do a good job, we replace them. But I don't think the answer

to letting them be autonomous and operate the way most boards operate is to say that we're going to have a level of legislative oversight that turns into the de facto decision. So I understand why you're raising the question, but I don't think that that adds -- it's not the model of a public utility to have that much legislative control.

CHAIRMAN SETZLER: Senator from Richland, then the Senator from Oconee.

SENATOR SCOTT: I think one of the things that I heard that came from the co-op was the fact that Santee Cooper were doing a whole lot of things and just passing the cost back on to them. I never could figure out why the model never included some members from the co-op to actually serve on that board. Since the co-op has (BREAK IN AUDIO) percent of the liability, it looks like they would have had some kind of input into the decision-making process.

I'm more interested in seeing that board move from being a 12-member board maybe down to a 7-member board and three of the 12 members are co-op, come out of the co-op,

cooperatives. And with that, I think you'll find a lot more control as relates to bond indebtedness as well as spending. I think you'll find a lot of that because those persons, again, will be answering to the group who has to pay the bill. And I just think that's a better model.

about, if we change in midstream, is whether or not it's going to have an impact on refinancing of bonds in the original agreement, and I don't know what's in the agreement they had for those who have to approve the bond for Santee Cooper. And so it's those kinds of questions you have to answer, but I don't think there's a problem in reducing the board, and I don't think there's a problem in allowing members of the cooperatives to actually serve on that board as well.

CHAIRMAN SETZLER: Okay. Senator from Oconee.

SENATOR ALEXANDER: Thank you, and I don't disagree with -- I hear what the Senator from Orangeburg is saying on those, but it's my understanding those private utilities, the IOUs, investor-owned utilities, normally

don't go above 50 percent in debt as a general 1 rule. That's --2 SENATOR HUTTO: Unless they set a 3 limit. 4 SENATOR ALEXANDER: And then, but 5 at the same time, I don't think it would hurt to 6 have another set of eyes at least look because, 7 at the end of the day, if the bonds that have 8 been presented out there now are not dealt with, 9 I mean, it does impact the State of South 10 Carolina. So I don't see that there's a reason 11 not to. 12 I think normally on a yearly 13 basis, they normally present bonds two times a 14 year, maybe in the spring and the fall, if my 15 memory serves me correct, at Santee Cooper. So 16 it's one of those challenges we've always had 17 with them kind of being quasi -- they're public 18 sometime, and they're private sometime, and so I 19 think you just -- I don't think seeing another 20 set of eyes on that would be an issue. 21 CHAIRMAN SETZLER: Senator from 22 -- (CLEARS THROAT) excuse me -- Senator from 23 24 Oconee, I tend to agree with you. Senator from

Edgefield, a question I got is, JBRC, if I

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1	recall the statute, they cannot approve. They
2	can only recommend. So how are you going to
3	structure it? Am I correct in that, somebody?
4	Staff?
5	CHAIRMAN MASSEY: Recommend.
6	well, I think there are two potential I mean,
7	if we want to get into this issue, there are two
8	potential ways of doing it. One would be
9	something like a JBRC oversight with some type
10	of recommendation. The other one would be what
11	the Senator from Oconee and Senator Hutto were
12	just talking about, is you put a limit on how
13	much they can borrow, and then you allow them to
14	operate within those parameters. But I mean
15	I don't think this was my suggestion, but.
16	CHAIRMAN SETZLER: Senator from
17	Fairfield.
18	SENATOR FANNING: Are we not
19	talking about pulling them under the PSC? In
20	other words, this is an alternative to that, is
21	what you're describing?
22	CHAIRMAN SETZLER: This is
23	totally separate from that issue.
24	CHAIRMAN MASSEY: That's the next
25	issue.

1	SENATOR FANNING: Okay, well,
2	then I'll wait on
3	CHAIRMAN MASSEY: Putting them
4	under the PSC. I mean, I guess we could talk
5	about it together, but it's going to kind of get
6	off (INDISTINCT).
7	SENATOR FANNING: In other words,
8	another layer of eyes or too much looking over
9	the shoulder, we talked about it before, is
10	we've got a situation we I've been told, the
11	second I became a senator, is that Santee Cooper
12	is great because they're the only entity that
13	looks after ratepayers and we need that entity
14	to stay a public entity.
15	CHAIRMAN MASSEY: And then you
16	see what their rates are.
17	SENATOR FANNING: Well, I was
18	going to say but in reality, if you compare
19	them and their behavior with SCANA's behavior,
20	they raised rates, rubber-stamping them the
21	entire time. They increased their debts the
22	entire time. I don't see that one behaved any
23	better than the other. But at least with SCANA,
24	you had a system that, while maybe it was
25	rubber-stamping, at least there was a system

1	that they went through. But to have a board
2	that can just decide what rates they want to
3	choose and how much debt they want to go into
4	without some oversight, whether it's what you've
5	described or under the PSC, I think that they've
6	shown in their behavior that they need that
7	oversight.
8	CHAIRMAN MASSEY: Sean, does PSC
9	have to does PSC have to approve when the
10	investor-owned utilities borrow money? They
11	don't have to get into that, do they? Do they?
12	SENATOR FANNING: But, but
13	CHAIRMAN MASSEY: Are you nodding
14	yes?
15	CHAIRMAN SETZLER: Well, but I
16	think there's before they answer, I think
17	there's a difference here in that if Santee
18	Cooper borrows it and goes under, then the state
19	is responsible for the debt. We're not
20	responsible for what SCANA or one of these
21	investor-owned utilities does, so.
22	SENATOR FANNING: But to follow
23	up, Mr. Chair, to illustrate your point is that
24	SCANA is answerable for their amount of
25	indebtedness. They're accountable to their

investors, right? I mean, that's who they're 1 accountable to in terms of how much debt they 2 can go into. 3 CHAIRMAN SETZLER: Senator --4 SENATOR FANNING: But to your 5 6 point, we are the debtors. I was trying to agree with you, is that --7 CHAIRMAN SETZLER: Yeah. 8 SENATOR FANNING: -- (BRFAK TN 9 AUDIO) same investors for Santee Cooper as 10 theirs. And so if they have to answer to their 11 investors, likewise, you'd like to have Santee 12 Cooper have to answer to our investors since 13 we'll be on the hook for it. Thank you. 14 CHAIRMAN SETZLER: Senator from 15 Edgefield, my only comment would be, if you're 16 going to make a motion, either couch it in the 17 terms of that they recommend, JBRC recommend, 18 and/or you could do a variation on what the 19 Senator from Orangeburg said and let them report 20 it to JBRC versus JBRC approving it. So, I 21 mean, there's all kind of ways we can do it. 22 think the biggest problem is the knowledge and 23 it ending up in the state's lap if it goes. 24 I'll leave it to you because you're the one 25

1	bringing it up.
2	CHAIRMAN MASSEY: Well, I bring
3	it up because I'm the guy who I'm the
4	messenger.
5	CHAIRMAN SETZLER: I know.
6	CHAIRMAN MASSEY: But, I mean, I
7	don't know that I'm particularly wed to either
8	thing, although I do think, based on what we've
9	learned about their ability to borrow the money
10	and you look at the amount of debt that they
11	have and then the fact that there's the statute
12	that appears to have some type of an impact on
13	the rates, securing those bonds, that does
14	concern me a little bit about having
15	unrestricted ability to borrow as much as they
16	want to borrow with no oversight or no there
17	are no restrictions on it.
18	SENATOR SCOTT: My concern,
19	again, in the oversight, will that affect the
20	ability to borrow because you add another level
21	of folk who have to approve it?
22	CHAIRMAN MASSEY: I think that's
23	the idea, is to affect their ability to borrow.
24	SENATOR SCOTT: I understand what
25	you're saying but I'm saying you'ye already got

1	the bonds. The question, if I want to refinance
2	and you add another layer to do it, will that
3	affect the agreement I already have in place? I
4	don't have a problem with that going forward.
5	I'm more concerned about the 4.4 I've already
6	got in place now. At some point, if the rate
7	goes down, you're going to, of course, want to
8	get a smaller rate to cut your payment.
9	CHAIRMAN SETZLER: So what about
10	the idea then and I'm just talking out loud
11	combining what you and the Senator from
12	Orangeburg are saying and set a limit. If it's
13	50 percent, that's the limit. If you go above
14	the 50 and even when you borrow on the 50
15	percent, you've got to notify JBRC. If you're
16	going above the 50 percent, you've got to submit
17	it to JBRC.
18	SENATOR HUTTO: I can go with
19	that.
20	SENATOR ALEXANDER: And that way,
21	you've got at least the other set of eyes on it
22	from that standpoint.
23	CHAIRMAN SETZLER: Right.
24	SENATOR ALEXANDER: And then it's
25	being reviewed, so.

1	CHAIRMAN SETZLER: Right.
2	SENATOR ALEXANDER: And maybe it
3	needs to be 55 or 60. We need to probably make
4	sure of that. But I'm just telling you yeah,
5	the IOUs
6	CHAIRMAN SETZLER: We can
7	introduce it at 50 and do what we need to do in
8	the process. Is there any objection to that
9	concept?
10	SENATOR FANNING: Are we only
11	talking about the amount (INDISTINCT) borrow?
12	<pre>We're not talking about (INDISTINCT)?</pre>
13	CHAIRMAN SETZLER: Correct.
14	CHAIRMAN MASSEY: That's not
15	CHAIRMAN SETZLER: All right,
16	hearing none, we'll include that in the
17	legislation.
18	CHAIRMAN MASSEY: All right, so
19	then the next issue gets to where Senator
20	Fanning was going, and that is actually,
21	multiple people have suggested putting Santee
22	Cooper under PSC, at a minimum having PSC
23	oversight if Santee Cooper has a joint project
24	with an investor-owned utility like here. So
25	there's that issue about putting Santee Cooper

1	under the PSC.
2	UNIDENTIFIED SPEAKER:
3	(INDISTINCT)
4	CHAIRMAN MASSEY: Well, I mean,
5	that's the overall issue, but then one thing
6	was, at a minimum to at least have PSC have
7	oversight when
8	UNIDENTIFIED SPEAKER:
9	(INDISTINCT)
10	CHAIRMAN MASSEY: Right. Because
11	right now, they're limited their involvement
12	was limited only to the SCANA portion of it,
13	right? So that was something like I said,
14	there were multiple suggestions on that front
15	about engaging PSC for Santee Cooper issues.
16	CHAIRMAN SETZLER: Okay. Senator
17	from Fairfield.
18	SENATOR FANNING: I think we've
19	attacked the problem with ORS and PSC earlier
20	with some changes and some revisions that
21	hopefully make it more enforceable. I think
22	having two separate rules for two different
23	entities I don't know that that helps the
24	cause. If we've got a company that is allowed
25	to raise rates on their own without having to go

1	to anyone, we've just also created I'm sorry
2	we've just recommended the possible creation
3	of a consumer advocate process, as well as
4	putting some teeth into ORS and PSC. I don't
5	see the downside of bringing Santee Cooper, at
6	least in the rate increases, under PSC now that
7	we're beefing up looking out for the consumer.
8	Right now there's nothing, correct, that they
9	have to go to? Am I missing this? Do they have
10	to go to anybody to get a rate increase?
11	CHAIRMAN MASSEY: I think they
12	have to have public hearings.
13	SENATOR HUTTO: Yeah, they have
14	public hearings.
15	CHAIRMAN MASSEY: But their board
16	is the ultimate decision maker, right?
17	SENATOR FANNING: And so adding
18	another layer and I'll shut up but adding
19	another layer, I think, would be very helpful,
20	given the fiasco we're in.
21	CHAIRMAN SETZLER: Senator from
22	Orangeburg.
23	SENATOR HUTTO: I think we've got
24	to talk to some people before we make a decision
25	about that. I mean, that's just not the model

-- that is not the model of a public utility. 1 And if we're going to change the model for ours, 2 I want to know what effect it's going to have on 3 them as compared to borrowing and in their 4 realm, because a lot of their electricity is 5 sold to the co-ops, which is not a rate -- I 6 mean, that's a contract. So the rates they set 7 are (INDISTINCT) serve people, like in Berkeley 8 and Georgetown and Horry. But the rest of the 9 power that they sell, whether they sell to 10 municipals or they sell to industrials or co-11 ops, are not -- it's just not exactly the same. 12 And if you're going to put them 13 under PSC, are you going to put the co-ops under 14 Because that's something we've always not 15 PSC? done. And you might ask the guestion why, and I 16 don't know that I know the history of that 17 either, but Senator Alexander is raising his 18 hand. He does. 19

SENATOR ALEXANDER: I think I -well, certainly, at least from my standpoint,
the way I look at -- I certainly would have no
problem with Santee Cooper going completely
under the Public Service Commission. And we
talk about it being a utility. All the other

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utilities are under that. And from the standpoint of the co-ops, each co-op has a board that is elected by their membership, and those board members are paying the same rates that they are setting, kind of like with water and sewer and the municipalities and things of that nature. Whereas with Santee Cooper, while you've got some direct service areas, you have other members of that board that are not direct service members that they impact where that rate is going to be for those folks that are from that standpoint.

with the co-ops. They are self-contained because their membership is actually paying those rates, and the theory -- or at least what's always been explained to me -- kind of goes back to that issue of having, with cities, water rates different for outside versus inside and those types of things, but you've got folks that are setting those rates that are impacted from that standpoint.

23 CHAIRMAN SETZLER: Senator from 24 Richland.

25 CHAIRMAN MASSEY: I guess the

1	question here, really, is do we want to explore
2	it further, right? But
3	SENATOR SCOTT: I think I want to
4	stay closer to what created the real problem.
5	All before, it was functioning properly. I just
6	think that any cooperative or Santee Cooper or
7	any public utility that goes under the Base Load
8	Review Act, then they are subject to review by
9	the PSC commission. But as long as they ran
10	their standard business like they had, it was
11	never a problem. When they got into the public-
12	private partnership is when the problem came. I
13	think when you cross that line with your public-
14	private partnership, you open the door for
15	review, the same as a private utility company,
16	because that's who you're partnering with. I
17	would be more interested in them having a review
18	for the public with the PSC commission, only
19	those persons involved in the Base Load Review
20	Act.
21	CHAIRMAN SETZLER: Senator from
22	Fairfield?
23	SENATOR FANNING: And with due
24	respect, Senator from Richland, I would take an
25	(INDISTINCT) that there was no problem. Is

that, that -- the Santee Cooper rates, while we thought they were low, it was because we compared them to SCANA's rates. But if you compare them with rates around the country, Santee Cooper's rates were not low. I mean, they weren't low compared to others.

And the (BREAK IN AUDIO)

fundamental problem is, is you've got one body that's legislating and performing a judicial function at the same time. In other words, they are setting the rates, meaning they're setting the policy, and they're also the judicial review. So think about an appeal. Suppose we don't like the rates that are set. Who do we appeal to? The same body that set the rates.

I don't know how that's a system that set that up, and even though the problem, to the Senator from Richland's point, is good, was magnified in this case, before this we still had higher rates at Santee Cooper, and we've had issues. I'm sure y'all have talked with companies that have had problems trying to negotiate, industries trying to negotiate deals with Santee Cooper, and you can't negotiate with Santee Cooper because they set the rates and

1	they are the judicial branch that determines
2	whether their own rates that they set should
3	apply in this case.
4	Having some set of agreements
5	we've learned the lesson that unchecked,
6	unlimited power is what led to this, and we've
7	got to do something to make sure that Santee
8	Cooper is not unlimited and unchecked. And I
9	think, if we don't pull them under the PSC, they
10	will remain unlimited, unchecked.
11	CHAIRMAN MASSEY: Let me just say
12	to let you know, there's been a lot of talk in
13	the media and by others and even some people
14	here about whether to consider selling Santee
15	Cooper to a private entity, that that's you
16	know, I think probably the first step in that is
17	figuring out what the valuation is. That's
18	underway. But that's probably not going to be a
19	decision that we can make in the near future,
20	and by near future, I mean in the next several
21	weeks (INDISTINCT) or the next couple of weeks.
22	CHAIRMAN SETZLER: Well, there
23	are a lot of study.
24	CHAIRMAN MASSEY: Yeah, I mean,
25	there's going to be a lot more information

that's out there. But certainly there's this 1 idea that -- well, I will say we've taken the 2 step to try to get the valuation of it, and 3 that's more in that direction than we've been 4 before. And as I've told several people, I 5 6 think Santee Cooper has earned the conversation, at the very least. But I guess the issue right 7 now is whether we want to put them under the 8 PSC. 9 CHAIRMAN SETZLER: Senator from 10 11 Horry. SENATOR RANKIN: I wanted to 12 chase the rabbit that we've addressed. Mr. ETV, 13 how am I doing? Mike right? We've got 14 15 competing signs: Hutto move his to the right, me move mine to the left. Do they have this 16 backwards? 17 SENATOR HUTTO: Get close up to 18 the mike. 19 SENATOR RANKIN: They've got 20 nothing to do out there except get some light --21 levity here. The point, though, that you just 22 raised -- and I've heard that it is underway, 23 the assessment of what Santee Cooper is worth. 24 Who has done what? Has the Governor done 25

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something? Has Santee Cooper done something?
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         You've, you --
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                        CHAIRMAN MASSEY: Well, I mean,
3
         obviously the Governor has done something,
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         right? I mean, I think that's even been
5
         publicly reported. But I think there are --
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                        SENATOR RANKIN: And I'm not
7
         asking -- trying to get something that we don't
8
         know, but has someone -- have we as a state, has
9
         the Governor, has Santee Cooper hired --
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                        CHAIRMAN MASSEY: It's in the
11
12
         process.
                        SENATOR RANKIN: Okay. And that
13
         is -- that'll be good.
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15
                        CHAIRMAN MASSEY:
                                           But my
         understanding is that there is a study underway
16
         right now to evaluate --
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                        CHAIRMAN SETZLER: I think that's
18
         the only answer you're going to get.
19
                        CHAIRMAN MASSEY: -- to valuate.
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                        SENATOR RANKIN: That's very
21
         good. All right.
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                        CHAIRMAN SETZLER: All right, so
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         we're back to the whole issue of the PSC,
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         Senator from Edgefield. You want to put that in
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1	the form of a motion some way or another?
2	SENATOR RANKIN: Well, if I can,
3	before we get there, rather than saying it at
4	the point of discussion, I share what Senator
5	Hutto has said. I'm not wed to one model versus
6	another, but, again, you have a history of
7	apparent success with one colossal failure.
8	And, again, pointing the fingers at all or none
9	I'm not trying to exempt anyone from this
10	there are lots of reasons that we don't know
11	why, historically, they have not been subject to
12	the Public Service Commission. My only caveat
13	is, as we get this, I'm going to want to hear
14	from smarter people than us as to the
15	implications of that, as I know you all
16	entertain and are seeking. But there's got to
17	be more than just, Oh, let's put it over there;
18	oh, let's just don't let them look at it.
19	CHAIRMAN SETZLER: Senator from
20	Orangeburg.
21	SENATOR HUTTO: Well, I mean,
22	this is an issue worthy of discussion, but I
23	don't think we have the facts today to make a
24	motion and vote on what we would recommend. I
25	don't know what the appropriate motion is, but

maybe to carry over with the understanding that 1 staff continue with this as a subject matter 2 item that we look at. But I agree with the 3 colleague from Horry that, before we have a true 4 discussion about what's right, we need some 5 folks testifying about why historically it's 6 this way, how other states have done it, have 7 any moved over from the true public utility 8 model to a hybrid where you go before the PSC. 9 are there some ways that others do it. 10 I do think it needs to be 11 transparent, I think it needs to be subject to 12 public input, and everybody needs to have the 13 ability to comment on it. But I don't know that 14 it needs to directly go under PSC, and I'm not 15 sure that's not a slippery slope in some 16 regards. I just don't know. 17 CHAIRMAN MASSEY: Yeah, and I 18 think really what we're talking about right now 19 is just whether the committee wants to support 20 having legislation introduced so that then it 21 could go through the subcommittee and committee 22 process for vetting. And if --23 It's going to 24 CHAIRMAN SETZLER: y'all. 25

1	CHAIRMAN MASSEY: If the
2	committee and I don't know where this one
3	this one may even go we're talking about
4	money. It may go to Finance.
5	CHAIRMAN SETZLER: True.
6	CHAIRMAN MASSEY: It probably
7	should go to finance because of the expertise
8	over there, honestly. But I think, again, if
9	it's not something that the committee as a whole
10	wants to get behind, that's okay. I suspect
11	somebody's going to introduce it, so the
12	vehicle's going to be there in any event. You
13	know, the whole purpose in doing this exercise
14	with all this stuff today is that I think the
15	rest of the body is going to be looking for
16	recommendations out of this committee as a
17	whole, and if there's some things that we can't
18	agree on, we can't agree on, but.
19	CHAIRMAN SETZLER: Senator from
20	Fairfield.
21	SENATOR FANNING: I still haven't
22	heard a reason, a bad reason, for putting it
23	under PSC. I do under I've heard caution,
24	and I've listened to that. But I have yet to
25	hear a reason not to put them, and so all of the

1	things we've talked about this morning, all we
2	promised is that we would be putting forth a
3	bill that, in the vetting process, very well may
4	be shut down. And so I would certainly support
5	a motion that would at least allow a bill to be
6	created to allow testimony, Senator from
7	Orangeburg, to be heard, so we bring in the
8	experts to find out what those downsides would
9	be. So I would second the motion.
10	CHAIRMAN SETZLER: Senator from
11	Edgefield, did you make a motion?
12	CHAIRMAN MASSEY: I will.
13	CHAIRMAN SETZLER: Okay, the
14	Senator from Richland.
15	SENATOR SCOTT: Mr. Chairman, I
16	really want to just kind of stay on the focus of
17	what the real issue is and what really caused us
18	to be at this point that we are, and that was
19	the fact of the public-private partnership, and
20	you had the private sector being looked at at
21	the PSC commission and the public sector not.
22	And so I think if we're going to stay focused on
23	the real problem, at least when these type of
24	joint ventures occur, they are both looked at at
25	the same time and fed out of the same

1 (INDISTINCT).

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I'm still not convinced, and I 2 would -- and I kind of agree with the Senator 3 from Horry. I still want to see a little bit 4 more and get a little bit more input to why we 5 would need to put Santee Cooper completely under 6 PSC as it relates to rates. But I want to just 7 kind of stay focused on what the real problem is 8 -- we can always come back and deal with some of 9 the other issues that are out there -- so we can 10 kind of get through this process. But I don't 11 have a problem anytime, not only Santee Cooper, 12 if there are other public utility companies or 13 companies that enter this joint venture under 14 this Base Load Review Act, they should both be 15 looked at at the Public Service Commission. 16 CHAIRMAN MASSEY: Well. Mr. 17 Chairman, let me do it this way, all right, 18 since -- because --19 CHAIRMAN SETZLER: And I wasn't 20 cutting the Senator from Fairfield off, but I 21 didn't hear you make a motion, so that's the 22 reason I didn't take the second. 23

it seconded, I'll make that motion.

CHAIRMAN MASSEY: Whatever he was

1	CHAIRMAN SETZLER: Go ahead.
2	CHAIRMAN MASSEY: No, what I was
3	going to suggest is, because a couple of people,
4	I think, suggested this issue, then what I'll do
5	is I'll make the motion, and if the committee
6	supports it, fine. If the committee doesn't
7	support it, fine. We'll move on either way. Is
8	that all right?
9	CHAIRMAN SETZLER: Yeah, I think
10	if it fails and the Senator from Richland wants
11	to make his motion, he can do that.
12	CHAIRMAN MASSEY: That's fine.
13	CHAIRMAN SETZLER: Senator from
14	Oconee.
15	SENATOR ALEXANDER: And I was
16	just going to say, too, I do think that I've
17	been persuaded by the concerns from the Senators
18	from Horry and Orangeburg that at least more
19	dialogue needs to happen, so I think if we
20	include this in kind of a package from this
21	committee, it's almost like we kind of endorse
22	it, and I'm not sure that we're to that point
23	yet. I'm supportive personally of putting it
24	under there, but I would like to have additional
25	information before we really do it from this

1	side. I don't know how it would be perceived
2	from that standpoint if we include that as part
3	of a package that I understand that this
4	committee is kind of going to be putting
5	together. Now, maybe if, in two or three weeks,
6	we could have a report back from the staff as to
7	we could do it as a separate I mean, I
8	know we want to wrap this up now, but it could
9	be a separate issue.
10	CHAIRMAN MASSEY: And I
11	understand that, and like I said, I don't really
12	care either way. But, I mean, I think
13	because, again, there will be legislation
14	introduced on this point, I'm sure, and so I
15	expect that it would get a subcommittee hearing
16	on it and be vetted. You know, our hope is that
17	this is the last meeting of this committee. So
18	yeah?
19	CHAIRMAN SETZLER: Senator from
20	Dorchester.
21	CHAIRMAN MASSEY: Any objection
22	to that?
23	CHAIRMAN SETZLER: Senator from
24	Dorchester.
25	CHATRMAN MASSEY: He was just

1	seconding that.
2	SENATOR BENNETT: I was just
3	seconding that.
4	CHAIRMAN SETZLER: Oh.
5	CHAIRMAN MASSEY: He was
6	seconding no more meetings. But because a
7	couple of people did mention it, I feel like
8	that I ought to at least make the motion, so
9	I'll make the motion. If it passes, great. If
10	it doesn't, that's fine too.
11	CHAIRMAN SETZLER: All right,
12	we've got a motion that the PSC have oversight
13	over Santee Cooper. Is there a second?
14	UNIDENTIFIED SPEAKER: I second.
15	CHAIRMAN SETZLER: Second. Any
16	further discussion? All those in favor, raise
17	your right hand. All opposed. It fails by a
18	vote of five to four, I believe. Is that
19	correct?
20	UNIDENTIFIED SPEAKER: Or four.
21	CHAIRMAN SETZLER: Four-five,
22	yeah. All right, Senator from Richland.
23	SENATOR SCOTT: I would propose
24	that any public utility, which includes Santee
25	Cooper, who entered into a public-private

1	partnership, the use of the Base Load Review Act
2	must be reviewed by the Public Service
3	Commission, both the public and the private.
4	CHAIRMAN SETZLER: Is there a
5	second?
6	UNIDENTIFIED SPEAKER: Second.
7	CHAIRMAN MASSEY: Can I ask a
8	question on this?
9	SENATOR SCOTT: Mm-hmm.
10	CHAIRMAN MASSEY: Are you
11	limiting it just to Base Load Review Act
12	projects or any type of public-private
13	partnership?
14	SENATOR SCOTT: Do we have
15	another document that they can have public-
16	private partnership?
17	CHAIRMAN MASSEY: I don't think
18	there's a prohibition on it.
19	CHAIRMAN SETZLER: I don't think
20	there's a prohibition.
21	SENATOR SCOTT: Well, any public-
22	private partnership.
23	CHAIRMAN SETZLER: Okay, I have a
24	motion and a second. Any discussion? All those
25	in favor, raise your right hand. All opposed,

1	no. So ordered. All right, next item.
2	CHAIRMAN MASSEY: All right, I
3	think that was the last did I miss anything
4	under Santee Cooper?
5	CHAIRMAN SETZLER: No, I think
6	SENATOR FANNING: (INDISTINCT)
7	CHAIRMAN MASSEY: Did you have
8	something, Senator?
9	SENATOR FANNING: (INDISTINCT)
10	CHAIRMAN MASSEY: Okay, I'm
11	sorry.
12	SENATOR FANNING: (INDISTINCT)
13	The first one is that the Governor has
14	established a priority of an investigation and
15	an analysis of the worth of Santee Cooper. And
16	so I would like to propose that this body
17	that the Senate also conduct its own independent
18	analysis of the value of Santee Cooper and the
19	two reactors.
20	CHAIRMAN MASSEY: I think that's
21	underway.
22	SENATOR FANNING: So we are
23	already doing that? That's better than a voted
24	motion then.
25	CHAIRMAN MASSEY: But if we want

1	to I mean we
2	SENATOR FANNING: Then I move
3	that this committee support the evaluation
4	currently underway by the Senate to evaluate the
5	value of both Santee Cooper and the two reactors
6	to make sure that that's in there.
7	CHAIRMAN MASSEY: I don't know
8	UNIDENTIFIED SPEAKER: Half of
9	that.
10	CHAIRMAN SETZLER: Yeah, I don't
11	know that you've got the ability to do the two
12	reactors.
13	CHAIRMAN MASSEY: I don't know
14	that we've
15	SENATOR FANNING: We don't have
16	the ability to even evaluate the two reactors?
17	CHAIRMAN MASSEY: I don't know.
18	SENATOR FANNING: I can
19	understand not having the votes to do it, but I
20	certainly can't understand how we wouldn't have
21	the capability.
22	CHAIRMAN SETZLER: Because we
23	don't own it.
24	SENATOR FANNING: We own 45
25	percent of it.

1	CHAIRMAN SETZLER: That's not a
2	majority.
3	SENATOR FANNING: So you're
4	saying owning 45 percent would not even allow us
5	
6	CHAIRMAN SETZLER: Senator, I'm
7	not arguing with you. I'm just saying it's not
8	as easy as you make it sound that you can do
9	that. I'll vote for your motion. I think you
10	just to say we can't do it nobody's saying
11	we can't do it, but we don't own it. We own 45
12	percent of it, which is a minority portion of
13	it.
14	SENATOR FANNING: Then I will
15	amend my motion in that we evaluate Santee
16	Cooper and 45 percent of the two nuclear
17	projects. We have
18	CHAIRMAN SETZLER: Do I have a
19	second? Second. Any discussion? All those in
20	favor, raise your right hand. All opposed?
21	Wait a minute. Hold everybody raise your
22	right hand that's in favor. One, two, three,
23	four Okay. And those opposed. Okay, it
24	passes.
25	SENATOR FANNING: Second one,

1	currently oh, may I go, Mr. Chair?
2	CHAIRMAN SETZLER: Sure.
3	SENATOR FANNING: The second one
4	is current statute prohibits Santee Cooper from
5	investigating its own sale. And so to support
6	the process of getting to the point of
7	determining value and our opportunities, this
8	motion would not be to sell Santee Cooper, but
9	would be to amend the current statute, 58-31-
10	30(B), that prohibits them from investigating
11	their own sale and then to instruct them to
12	investigate selling themselves.
13	CHAIRMAN MASSEY: I think there's
L4	an independent investigation being done as to
15	the value and then on the sale. I mean, I so
16	this is just us talking at this point, well, and
17	the whole world listening, I guess. This
18	prohibition there are others on this
19	committee that could talk more intelligently
20	about this than I can. It came because I
21	think it came about
22	UNIDENTIFIED SPEAKER:
23	(INDISTINCT)
24	CHAIRMAN MASSEY: A bright light,
25	ta-da. I think this statute came about a few

1	years before I was efected and because of the
2	considerable amount of discussion then about
3	potentially selling Santee Cooper. I don't
4	necessarily have a problem with it myself, but
5	it could potentially pick a scab somewhere.
6	Although, again, I'll say that I think they've
7	earned the conversation this year, and probably
8	more people are willing to at least listen to
9	the conversation now than they would have been
10	ten years ago.
11	CHAIRMAN SETZLER: Senator from
12	Williamsburg.
13	SENATOR SAAB: Mr. Chairman, it
L4	just occurs to me that all of these evaluations
15	are going to cost money, and I'm just not sure
16	about the prudence of advocating three or four
17	different evaluations at the same time. If
18	there is
19	SENATOR FANNING: This one
20	(INDISTINCT).
21	SENATOR SAAB: It would cost no
22	money? Then kindly share with me how that
23	SENATOR FANNING: Mr. Chairman,
24	the prior motion that I proposed did cost money.
)5	SENATOR SAAR: Ves sir and

1	that's why I opposed it.
2	SENATOR FANNING: But this one,
3	all I'm wanting to do is there's a statute that
4	prohibits Santee Cooper from investigating its
5	own sale.
6	SENATOR SAAB: Yes, sir, but as I
7	understood the last portion of what you said
8	I understood the portion where you said let's
9	(BREAK IN AUDIO) and permit it, and then I heard
10	you say, And then let's direct it.
11	SENATOR FANNING: Direct them to
12	investigate their own sale, correct.
13	SENATOR SAAB: Exactly, and I
14	SENATOR FANNING: It should not
15	cost them any money.
16	CHAIRMAN SETZLER: Senator from
17	Fairfield, can I give you a thought? Would it
18	be better to withhold that until after the
19	legislation is introduced and goes then to a
20	subcommittee, particularly in light of what the
21	Senator from Edgefield has said, that that's
22	underway, and you will know more at that point
23	of whether, in fact, you may not need or want to
24	do that in the statute?
25	SENATOR FANNING: What would be

1	the downside of allowing them to investigate
2	their own sale?
3	CHAIRMAN SETZLER: Senator
4	Rankin.
5	SENATOR RANKIN: I'm not going to
6	answer that question, but I
7	CHAIRMAN MASSEY: You're not
8	going to answer that question, but (INDISTINCT).
9	SENATOR RANKIN: I'm not going to
10	do it. The one person who is hearing me now is
11	laughing over there. No, I don't want to say
12	this lightly or insincerely, but if others are
13	going to appraise the value of this asset, I see
14	no harm in letting Santee Cooper pursue the
15	appraisal of that asset, much like a let's
16	say you've got a condemnation case. You're
17	going to have competing appraisals.
18	I'm not suggesting that we spend
19	money foolishly just to say, okay, I've got
20	mine. But if, in fact, the public is going to
21	look at some ultimate appraisal of what this
22	thing is worth, there should be they should
23	have the ability to hire their own. We, as the
24	public who own this asset, should insist on
25	independent appraisers. Now, again, who, how,

1	what, and the one that will be underway now,
2	perhaps that's the gold standard, but what's
3	good for the goose ought to be good for the
4	gander. Happy Thanksgiving to you too.
5	CHAIRMAN SETZLER: Okay, we have
6	a motion from the Senator from Fairfield to
7	amend the statute to allow them to do their own
8	appraisal. Is there a second?
9	UNIDENTIFIED SPEAKER: Second.
10	CHAIRMAN MASSEY: That's fine.
11	CHAIRMAN SETZLER: Any further
12	discussion? All those
13	SENATOR ALEXANDER: I've got one
14	further
15	CHAIRMAN SETZLER: Senator from
16	Oconee.
17	SENATOR ALEXANDER: So that would
18	be open-ended? It would not just be this one
19	time that they could do that.
20	CHAIRMAN SETZLER: Correct.
21	SENATOR ALEXANDER: So they could
22	do it on an ongoing
23	CHAIRMAN SETZLER: Correct.
24	CHAIRMAN MASSEY: And I'll add to
25	that. I mean, it's still the General Assembly's

1	decision as to whether you're going to sell it,
2	right?
3	SENATOR FANNING: And only a lack
4	of information in the past and more information
5	in the future was the reason.
6	CHAIRMAN SETZLER: Yeah. All
7	right, all those in favor of the motion, raise
8	your right hand. All opposed? The ayes have
9	it. All right, next.
10	SENATOR FANNING: (INDISTINCT)
11	CHAIRMAN SETZLER: Yes, sir?
12	SENATOR FANNING: (INDISTINCT)
13	CHAIRMAN MASSEY: Yes.
14	SENATOR FANNING: And I should
15	just put this in the form of a motion just to
16	move it along, but the Governor has moved down a
17	path regarding the possible sale of Santee
18	Cooper and 45 percent of the nuclear reactors,
19	and we've been convening to get to the bottom of
20	it and to talk about what solutions might be.
21	One or two folks have reminded me that the
22	Governor can't do it, only this body can do it,
23	and so I was wanting this committee to have some
24	discussion about the sale of Santee Cooper that
25	would include the sale of reactors that could

possibly get us towards a resolution that would give ratepayers something back for ten years of increased rates.

And so I am proposing that we investigate the sale of Santee Cooper and the two reactors with the goal of not only getting a private entity that would be held accountable in the same revised process that we talked about earlier, but also would then have the capacity to make sure that we finish the \$9.5 billion that's been invested so far and that ratepayers get something as a result of this and cheaper power rates.

CHAIRMAN SETZLER: Senator from Richland.

SENATOR SCOTT: As I have indicated in an earlier meeting that we had, the Governor (INDISTINCT) as it relates to the 45 percent reactors, and I know that the Senator from Fairfield really wants to do something about either getting them to completed or either to make the public whole. It is only SCANA who can make the decision to who buys it.

Now, no matter if we found somebody and they had the best deal in the

world, if SCANA actually said no, we have wasted a lot of valuable time. Until SCANA decides and says, Okay, we are working in conjunction with you to sell 45 percent, I think the rest of it, we're just going to be spinning our wheels because I don't think they're going to just automatically come to that point to agree on anybody because I think the co-op early on, I think, had investigated some other folk in trying to sell 25 percent, and of course they hit a brick wall, and SCANA said no.

SENATOR FANNING: Mr. Chairman?

CHAIRMAN SETZLER: Senator from
Fairfield.

SENATOR FANNING: I do believe we might have a teensy bit more leverage over SCANA at this point than we did three years ago when they turned Duke down. And we haven't gotten to reducing rates from 18 percent back to zero, which I'm assuming we're going to talk about this afternoon. We haven't talked about clawing back monies that they took from folks over ten years to not deliver any reactors whatsoever. In other words, I think we have some leverage, Senator from Richland, over SCANA that could

help us in being able to deal with the fact that 1 they would be the majority partner. 2 CHAIRMAN MASSEY: So let me ask a 3 I thought earlier we adopted your question. 4 recommendation to recommend that we get an 5 evaluation of both Santee Cooper and the two 6 reactors, right? How is this different than 7 that? 8 well, probably 9 SENATOR FANNING: if this was not the final meeting of this 10 committee ever, as the motion by my --11 SENATOR BENNETT: I just 12 seconded. 13 SENATOR FANNING: Seconded. Ι 14 probably wouldn't worry about pushing that 15 conversation today. But the fact that this 16 committee won't be meeting again, when we have a 17 public discussion out there about possible 18 solutions, at least having this committee 19 somehow stating that we are open to a solution 20 that would involve the sale of Santee Cooper 21 with the caveat that the buying entity at least 22

look at preserving the state assets that are the

the road -- and the reason I mention that is I'm

reactors that give us those opportunities down

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also assuming we're about to talk about some kind of protection of current assets that might be damaged, that we discovered in our last meeting. We can't talk about that and not talk about the reason we might want to protect them, right, and we want to protect them because we see a possible avenue.

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When the Governor first mentioned the sale of Santee Cooper, if you remember, the big criticism was nobody in their right mind would ever buy Santee Cooper with all that debt. And now we have quite a few people that are interested in buying Santee Cooper with all that debt. And then we heard that none of these buyers would be interested, in any way, shape, or form, in helping finish the reactors at some point. And now we know that a good number of them have plans to, at some point soon, going to work on two and then delaying three for 10, 15 years until we get to that point. Since this is the last time we will convene, making sure that we have a chance --

CHAIRMAN SETZLER: Senator, I

don't want to interrupt you, but the Chairman of

Senate Finance and President Pro Tem has

informed us that this may not be our last meeting, that this committee may not be dissolved. It will be held in abeyance until he sends us other work to do, if he sends us work.

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CHAIRMAN MASSEY: Object. Can we Yeah, I mean, I think this is resign? No. something that -- I mean, the issue of the future of Santee Cooper, there's a whole lot wrapped up into that. It seems to me that the first step is to get an evaluation so that we know what we're dealing with. Then I think there are going to be many conversations that flow from that. If you ever get to the point of really entertaining the possibility of selling that asset, then I think you're going to have to include in that negotiations as to what you're going to get as part of the process, right? I mean, that's going to include potentially the reactors. It's going to include potentially the rates, you know, those type of things.

But I guess my thought on this one is that maybe we need to be a little bit more patient on this one. Let's get the valuation first, and let's take it one step at a time. And if that means that we get to

1	reconvene this committee to then look at those
2	things and figure out where to go from there,
3	maybe that's the best approach. I understand
4	exactly now what you're saying, and I understand
5	the motives for doing that as well. We're
6	dealing with a lot of hypotheticals. So I guess
7	my and I'll make whatever motion, or you make
8	whatever motion you want on that. I think my
9	preference, Mr. Chairman, at this point would be
10	let's get the valuation study done
11	CHAIRMAN SETZLER: Right.
12	CHAIRMAN MASSEY: and then
13	let's figure out let's take that and figure
14	out where to go from there.
15	SENATOR FANNING: Mr. Chair, I
16	withdraw the motion.
17	CHAIRMAN SETZLER: Okay. All
18	right, anything else on Santee Cooper? All
19	right, Senator from Edgefield.
20	CHAIRMAN MASSEY: All right. Mr.
21	Chairman, I'm going to skip over what our
22	CHAIRMAN SETZLER: I don't think
23	we intended any special order anyway.
24	CHAIRMAN MASSEY: Okay. All
25	right. Let's get to the issue that we've had

1	the most comments about, and that deals with the
2	rates. This is probably what's gotten most of
3	the attention on the House side and in the press
4	as well. But we have had a number of people
5	recommend that the utilities not be allowed to
6	continue charging they're charging every
7	month for the nuclear project, which I think
8	we've heard from SCANA was roughly 18 percent
9	of their bill is going to that project, and from
10	Santee Cooper, I think it's 4.3 percent devoted
11	to the nuclear project. So I'll throw that
12	issue out there for the committee's
13	consideration.
14	CHAIRMAN SETZLER: Okay, Senator
15	from Richland.
16	SENATOR SCOTT: If we did that,
17	Mr. Chairman, has either side, Santee Cooper or
18	SCANA, indicated what the net effect would be?
19	Are there other things tied to the project that
20	maybe we have not talked about in here if we
21	make that decision today to cut the 18 percent
22	off?
23	CHAIRMAN MASSEY: I don't know
24	that I understand the question, Senator.
25	SENATOR SCOTT: Well, the 18

1	percent is supposed to all be about the project
2	itself. Is there anything in the 18 percent
3	that we have not talked about that could be
4	affected by that 18 percent, or 18 percent will
5	satisfy all the debt that they already have out
6	there? Is there any bond indebtedness that a
7	portion of this 18 percent is paying on? Is
8	there any other administrative costs we don't
9	know anything about that the 18 percent is
10	paying on? And, also, on the Santee Cooper
11	side, is there other things that we don't know
12	about, if we make that decision that that's the
13	way we need to go? I'm not saying I
14	CHAIRMAN SETZLER: It's my
15	understanding that what the Senator from
16	Edgefield said relates only to the nuclear.
17	SENATOR SCOTT: Okay.
18	CHAIRMAN SETZLER: The 18 percent
19	and the 4 1/2, is that what you said?
20	CHAIRMAN MASSEY: 4.3.
21	CHAIRMAN SETZLER: 4.3.
22	SENATOR FANNING: Mr. Chair,
23	Santee Cooper was 15, and you're backing it to
24	4.3 to specifically back out anything else, are
25	you not?

1	CHAIRMAN MASSEY: Those were the
2	numbers that we got from Santee Cooper that's
3	specifically devoted to those two reactors, is
4	4.3 percent.
5	SENATOR FANNING: (INDISTINCT)
6	CHAIRMAN MASSEY: That's right.
7	I mean, there were other SCANA told us that
8	they had other rate increases over that time
9	period, but only 4.3 percent was devoted to
10	those two reactors and that project.
11	SENATOR FANNING: And we have no
12	check to that. We're taking their word for it.
13	CHAIRMAN MASSEY: Well
14	SENATOR FANNING: Because no one
15	oversees them, but I get your point, and I think
16	that's at least a minimum we should do.
17	CHAIRMAN MASSEY: And I would
18	hope that the subcommittee looking into this
19	one, if we get to that point, is really going to
20	delve into exactly what those numbers are and to
21	(INDISTINCT).
22	SENATOR SCOTT: And the reason
23	why, Mr. Chairman, the reason why I asked that,
24	because what's floating out there was SCANA was
25	immediately talking about reducing it to three

- percent, rather than the four percent. So I'm 1 trying to figure out the difference between the 2 three and the four percent. 3 CHAIRMAN MASSEY: I think the 4 proposal that was revealed last week was to 5 reduce it by 3 1/2 or 3 percent. 6 SENATOR FANNING: (INDISTINCT) 15 7 percent higher. 8 But there would 9 CHATRMAN MASSEY: still be some of it. 10 CHAIRMAN SETZLER: Senator from 11 Orangeburg. 12 SENATOR HUTTO: I don't think we 13 have any authority to do this. I think that the 14 free market is out there and controls a lot of 15 this, and for government to dictate to a private 16 company what they've got to do -- I just don't 17 think we have the authority to do it. I think 18 you're buying yourself a lawsuit. It'd be a
- issue and they've beat their chest like they're 23 going to do something about it. They're not 24

taking. I mean, there is a myriad of problems

with this, and I just think for us to go -- I

understand the House has grandstanded on this

going to do a thing about it. They just want 25

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1	the headlines.
2	And if we just bite that off and
3	say, Well, we want to do better than the House
4	or the same as the House, we're just ignoring
5	the fact that we are without authority to order
6	a private company to do something. I just don't
7	think we have that authority at all.
8	CHAIRMAN MASSEY: First of all, I
9	want to welcome the Senator from Orangeburg to
10	the market philosophy. I appreciate that.
11	SENATOR HUTTO: You can foresee
12	my speech on the floor if you
13	CHAIRMAN MASSEY: I appreciate
14	that. And if that is a motion to deregulate our
15	electricity industry, I'll second that motion.
16	But the difference here is that it's not market,
17	right? I mean, it is regulated. They are a
18	regulated monopoly. The citizens of this state
19	give them an exclusive service territory, and we
20	set
21	SENATOR SCOTT: Sure, and if you
22	want to change it going forward, let's change it
23	going forward.
24	CHAIRMAN MASSEY: But we set the
25	rates, right? The General Assembly is the

- ultimate rate maker, and we have the PSC as an arm of the General Assembly to set those rates.

 They can't do anything with rates without the PSC approval.
- SENATOR HUTTO: And I see you've now come over to the government intervention and everything.

CHAIRMAN MASSEY: That's why I
wanted to open up with (BREAK IN AUDIO) because
I would have preferred that this committee have
a conversation about deregulating everything.
But I know I'm not going to get very far with
that conversation.

SENATOR HUTTO: I'll grant you that there are -- as we recruit new industries and as we look at things, the ability of people to shop in the marketplace, the ability to buy your power from somewhere other than a monopoly, just like you can shop for your telephone, your cable, and all that, maybe we should look at that. Maybe that time has come that, if the power is on the grid and people want to have solar and augment that with -- and whoever can supply it the best.

The difference is what'll happen

1	is, people in the cities or people where there's
2	a congregation of population are going to get
3	better rates, and that's the whole idea. We've
4	got the service stories because we've mandated
5	that, if you build a house anywhere in this
6	state and you put power to it and you flip the
7	switch on, power is going to come to you. So
8	that's a very important concept not to lose.
9	CHAIRMAN MASSEY: That's a fair
10	point.
11	SENATOR HUTTO: Right.
12	CHAIRMAN MASSEY: A good reason
13	to have the regulated status that we have.
14	SENATOR HUTTO: Exactly. So if
15	we want to change the rules of the game going
16	forward, if we want to say that nobody can
17	charge more than X or that all power companies
18	must be a certain percent solar, or we can do
19	you're right. We can do a lot of things going
20	forward.
21	But I think you're asking us to
22	accept that we can go backwards and undo
23	decisions of the PSC that were made in good
24	faith at the time, based on information that was
25	available, and I know we can debate whether all

the information was there. I mean, obviously, 1 we've decided now that, in hindsight, maybe 2 there should have been a consumer advocate at 3 the table arguing a different side of the issue. I just don't think you can go back, at this 5 point in time, and undo and redo rates of a 6 private company that followed the rules that we 7 laid out. 8 9 CHAIRMAN MASSEY: So just to respond to that, I mean, I think it's -- to say 10 the least, it is debatable as to whether they 11 followed the rules and whether they ought to be 12 rewarded for deliberately misleading people. 13 SENATOR HUTTO: Well, to the 14 extent they didn't follow the rules and somebody 15 committed a crime or somebody violated the law, 16 there are ways to hold them accountable. 17 Obviously, there are lawsuits out there now that 18

CHAIRMAN MASSEY: Here's the way

-- so when I'm looking at this, I see basically

three pots of money, okay. I see the money that

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game.

are asking the courts to redress some of this,

back and retroactively change the rules of the

and that may be a better forum than us to go

they've already collected. I'm an SCE&G 1 customer. The money that I've already paid, all 2 right. There is a proposal in the House to 3 require them to refund that money. Another pot 4 is the money that they continue to collect every 5 month for that project. For SCE&G, that's 6 roughly 18% of the residential bill, \$37 million 7 a month; 450 million, whatever, roughly a year 8 that they're collecting. They continue to 9 collect --10 CHAIRMAN SETZLER: Related to 11 nuclear. 12 Exclusively for CHAIRMAN MASSEY: 13 nuclear. That 18 percent is for that project. 14 There's a third pot of money, which would be, 15 under the Base Load Review Act, whether they 16 would be permitted to recover their abandonment 17 costs, right, with the investments that they've 18 made. And we'll get into that conversation when 19 we talk about the Base Load Review Act. 20 even they would acknowledge they're not going to 21 get that money now, or that third pot of money. 22 Now, let's go back to the first 23 pot, the pot they've already collected. 24 House's proposal is to require them to refund 25

1	it. Conceptually, personally, I agree with that
2	because I think they duped a lot of people and I
3	think, if they're trying to abandon the project,
4	it's difficult to understand why I should have
5	to pay for that. But
6	SENATOR HUTTO: To be clear,
7	they're not trying to abandon the project. They
8	are.
9	CHAIRMAN MASSEY: That's true.
10	You're right. They're abandoning, and there's
11	no question about that.
12	SENATOR HUTTO: That's right.
13	CHAIRMAN MASSEY: But I don't
14	think it's realistic to say they're going to
15	have to refund the money, right? I mean, I
16	don't think they could do it even if they wanted
17	to.
18	SENATOR HUTTO: Right.
19	CHAIRMAN MASSEY: And I think
20	it's important that we not set the expectation
21	for the public that they're going to get that
22	money back.
23	SENATOR HUTTO: Nor should we do
24	something that drives them into bankruptcy.
25	CHAIRMAN MASSEY: And we'll get

1	to that in just a second. Because we didn't put
2	them here, right? They did this to themselves,
3	and I'm not accepting service on that. They've
4	done this to themselves.
5	SENATOR HUTTO: I understand, Mr.
6	Free Market. They did. But
7	CHAIRMAN MASSEY: But I actually
8	think that the House's approach on this has been
9	irresponsible because they are creating an
10	expectation that people are going to get their
11	money back and there's no realistic opportunity
12	for that.
13	SENATOR HUTTO: We can agree on
14	that completely.
15	CHAIRMAN MASSEY: Plus, there is
16	I think there is, as you suggested, there is
17	a real constitutional issue on takings there,
18	right? The middle part is what we're talking
19	about here, and that is the money they continue
20	to collect every month, that's in my bill this
21	month, that's going to be in my bill next month.
22	SENATOR HUTTO: And if you want
23	to pass a law that says they've got to go back
24	before the PSC and justify, going forward,
25	continuing to collect that, I think that's

different than mandating that they've got to do something from the General Assembly, because I think that they get the opportunity to be heard on that as to why it might be justified or some — and the consumer advocate, if we've created one by then, can come in and argue why it should not be justified. So I think if you want to set up the argument that that's an issue — I agree that's an issue worthy of debate, but I think it has to be done in the right forum, and the ratesetting forum should not be this body because, if we undertake to do that this time, people are going to start coming back to us every time and wanting us to undo and set rates. And we just need to send that where it needs to go.

CHAIRMAN MASSEY: Well, I don't think you're going to have a situation where people are coming back to us all the time asking to reset rates. This is a very unique situation, and I think it ought to be treated as being unique. I don't think that the General Assembly ought to be setting rates all the time, even though I think that that is a function that the General Assembly could exercise, and I think the courts have recognized that the General

Assembly could exercise that function. But, instead, the General Assembly has elected to create the Public Service Commission in order to hear and act on those things.

But in this case, the Public

Service Commission was -- and this is my -- I

think they were duped. I think ORS was duped.

And as a result, I think the public has been

duped, right? I mean, I think there have been a

lot of people who have been negatively impacted

by that. I cannot defend allowing the utilities

to continue charging for something for which the

customer will never get a benefit and they

clearly are going to abandon. I don't know how

to defend that, and I think the General Assembly

does have the authority to stop that collection

of rates going forward.

I don't think we could go back and make them refund the money they've collected, and there are going to be a lot of people that don't like that, right, because I paid a lot of money. I'm one of the customers. I've paid a lot of money towards that project that I'm never going to get back. But going forward, I think the General Assembly has got

the authority to do that.

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But, however, I do think that's 2 something -- that issue specifically is one that 3 the subcommittee ought to really look at, is the legality of doing what we ought to do because, 5 again, I don't want to create unrealistic 6 expectations in the public, right, and I think 7 we've done that in many things. I mean, I think 8 some of the information that's come out -- and 9 the Senator from Fairfield is probably not going 10 to like this -- but I think there has been an 11 expectation that's been created that there's a 12 possibility of completing these reactors, and in 13 the near term, I don't think that's a 14 possibility. But I do think that, as the 15 ultimate rate maker, as the courts have 16 recognized, that the General Assembly has the 17 ability prospectively to say you cannot charge 18 those rates for that project. 19

SENATOR HUTTO: All I'm saying is that that might be true, but it deserves to be heard in a forum where both sides can be argued, and I don't think that happens in this environment and this setting. And I think they should be able to brief it and go forward and

let -- and if you want to, for this particular case, the uniqueness of this case, assign that obligation to the Supreme Court to appoint a special referee and to hear it that way as opposed to the PSC, or send it to the PSC, I just believe that if -- there may be a very good case to prove that they were duped, and of course that's what some of the lawsuits may be getting into.

The question about whether they are justified in any of these rates going forward is a question that deserves to be heard. I just don't think that passing a law and setting it is the way to do it. I'm just saying it should be heard in an appropriate forum, and whether that's the PSC or whether it's in the court system, but it gives everybody -- consumers, shareholders, interested parties -- the right to come forward, intervene in the action, and be heard. I don't believe -- while I'd like to say that that's the ways laws are passed, I just believe, on a matter that's this complicated, it needs to be heard in a different forum.

CHAIRMAN MASSEY: Should they be

1	allowed to continue collecting for an abandoned
2	project?
3	SENATOR HUTTO: If I was, you
4	know
5	CHAIRMAN MASSEY: But isn't that
6	a policy question?
7	SENATOR HUTTO: I mean, I'd want
8	to hear the other side of the argument. I mean,
9	on the surface of it, it sounds like, if the
10	money they continue to collect is for something
11	they're not going to use it for and they're
12	colleting the money for something different,
13	that doesn't ring right to me.
14	CHAIRMAN MASSEY: Well, I think
15	they'll I mean, even if you look at the
16	proposal that came out last week, I mean,
17	they'll find something to spend the money on.
18	SENATOR HUTTO: Well, I think you
19	can't lose sight of the fact that we are a
20	growing state. I heard a statistic yesterday,
21	50 new people a day are either moved to or are
22	born in Charleston County. So I mean, we're
23	going to have continuing power needs.
24	CHAIRMAN MASSEY: No question
25	about that.

1	SENATOR HUTTO: And so you could
2	argue that they need to go back in front of the
3	PSC that they need more rates for expansion
4	rather than allow them to use the rates they've
5	already collected to do the expansion that
6	apparently they're going to need.
7	CHAIRMAN SETZLER: But they could
8	do that even if this passed.
9	SENATOR HUTTO: I mean, I guess
10	they could. I just I mean, again, I think
11	this is an area where we're trying to hold out
12	to the public that we're going to do something
13	when we are ill-equipped to do that. I just
14	think the forum is not that our forum is not
15	the right forum for that. I really don't
16	believe that, and I don't know that you wouldn't
17	still get a takings argument from them if we did
18	this. I think if you sent them back and made
19	them justify it and let everybody have a hearing
20	on it that that's a different issue.
21	CHAIRMAN SETZLER: Senator from
22	Fairfield.
23	SENATOR FANNING: All right, just
24	a couple of quick points. Number one, when we
25	say we'll never get anything back from the

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reactors, Senator from Edgefield -- and I'll
1
         only briefly --
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                        CHAIRMAN MASSEY: I won't say
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         never, but --
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                        SENATOR FANNING: -- unless vou
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         finish the reactors, is that there is that way.
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         And I won't go down the rabbit hole, but we've
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         moved heaven and earth for a $1.8-billion
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         investment at BMW and 1200 jobs. We've moved
9
         heaven and earth for a 1.3 -- with $1.3 billion
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         in tax credits to get Boeing here for 3,000
11
                we've got a $9.5-billion investment and
12
         iobs.
         twice as many jobs as either of those combined
13
         to do something that Georgia is finishing, and
14
         they had the same Westinghouse go bankrupt that
15
         we had go bankrupt. They're at the exact same
16
                 They had a little more ineptitude and
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         mismanagement and evil doings by a company, I'll
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         give you that, but looking at bricks and mortar,
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         looking at the exact same equipment being used,
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         the exact same contractors being used -- and I
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         promise I'll shut up because you've promised me
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         another meeting on Christmas Eve that we can
23
         talk about that.
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                        But I do want to make sure that,
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if we're sending a message that, yes, it 1 impossible that ratepayers are going to be able 2 to get dime for dime of their money back because 3 there is not enough without bankrupting SCANA, which is not a worry of mine whatsoever, but there is a way we could do it by giving them the reactors, and they get something for their investment.

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The second thing is, we talk about changing the rules. They were the ones that changed the rules. SCANA's the one that changed the rules. SCANA, unlike Santee Cooper, SCANA can't just decide to increase rates. Santee Cooper can just decide to increase rates, but SCANA had to go before the PSC, and they had to argue for a rate increase, and when they argued a rate increase, they specifically said, If you give us this rate increase, we will build two reactors.

And Senator from Edgefield mentioned the multiple pots of money. abominable that for ten years they took money from us to do something that they weren't delivering on. But the only thing worse than that is continuing to do that today. And so

having rates, Senator from Orangeburg, that are 1 18 percent higher that were requested of the PSC 2 solely for the purpose of building reactors that 3 they are now purposefully and publicly abandoning, they're the ones that are quitting 5 on the rules that they chose to play in the 6 7 game. And the last thing, the only 8 thing that worries me about going to the PSC. 9 Senator from Orangeburg, is, if we don't change 10 the parameters that PSC works with, I would be 11 worried that PSC wouldn't be able to look out 12 Remember, even though SCANA raised 13 rates nine times in ten years, the PSC approved 14 nine rate increases in ten years. And so I 15 worry about that. 16 Well, I'm taking 17 SENATOR HUTTO: into account that, if we sent it there, we'd 18 send it to them with new rules. 19 SENATOR FANNING: Absolutely. 20 CHAIRMAN SETZLER: All right, 21 Senator from Dorchester. 22 SENATOR BENNETT: Thank you, Mr. 23 This is the crux of the matter. 24 Chairman.

right? This is what we've been talking about

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for months now, and this is the one thing that I
hear from constituents more and more whenever I
talk to them: Don't let them raise my rates.
Right?

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And I hear the Senator from Orangeburg, and I hear the Senator from Edgefield, and I struggle because I agree with both of them at different times. The reality is -- and I think when we talk about setting people's expectations, I think we need to be open and honest. Well, there's a lot of political dancing going on here, there's a lot of showboating going on here, and there's a lot of everything going on here. But the way that the economics work is we've got two entities that both charge rates that have sunk \$9.5 billion dollars, and once you spend that dollar, not only do you lose that dollar, particularly if you're not finishing the projects, not only do you lose that dollar, but you lose the opportunity cost of that dollar.

So for us to sit here and tell people that we are going to prevent SCANA or Santee Cooper from raising their rates is a load of bull. People's rates are going to go up from

this point forward. If we wave a magic wand and say you cannot raise rates on this specific nuclear project, I get it. But those rates will go up at some point in the future because of just the operational costs of the utilities.

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I want people to understand that there is no way that this General Assembly is going to tell you that your rates are not going up. We may ultimately tell you they're not going up tomorrow, but a year from now, two years from now, five years from now, they're going up because that money has been wasted. And I think we do people a disservice when we don't share with them that we certainly understand where they're coming from, that SCANA did them wrong, that Santee Cooper did them wrong, that this General Assembly did them wrong, and our regulatory system did them wrong, but at the end of the day, there's nothing we can do to get that money back. It's spent. It's done.

Now, to the Senator from

Fairfield's point of view, there is a way to

save some of that. I don't know if that's a

viable option, but that's the only way to tell

- people that their rates are not going to go up, is if that's generating something that they've invested in.
- I say all that. When it gets
 time for the motion, I will probably be the one
 that says I agree with the Senator from
 Edgefield's motion and we should prevent them
 from doing that, but the reality is the rates
 are going up, and we've got to be fair with
 people.

11 CHAIRMAN SETZLER: Okay. Anybody 12 else want to be heard? Senator from Edgefield, 13 did you make a motion?

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CHAIRMAN MASSEY: No, but I will.

And let me follow up just real quick to respond to that and just say this. I think you're absolutely right, and I think it's important that you tell people that. And I guess -- I don't mind being charged for something that I'm getting, right, and so if -- and I think Senator Hutto's right. We've got growth. We're going to need new generation, especially on SCE&G. I don't know about as much on Santee Cooper, but SCE&G needs more power generation. Charge me for that. But I have difficulty being charged

for something that I'm not going to get. But in any event --

3 SENATOR SCOTT: (INDISTINCT)

4 CHAIRMAN MASSEY: Sure.

SENATOR SCOTT: Before we take this vote, there's a lot of conversation about selling Santee Cooper, and let's suppose, at some point, we end up selling Santee Cooper. We already know that, on the \$4.4 billion that we do have out, that just forget about the other assets because it could be sold by two different companies. The reactor is one part, and the remainding of whatever it's worth, minus the 70 percent that the co-ops actually paid a liability on.

And let's say those reactors are sold for 25 cents on the dollar, which is \$1.1 billion, and SCANA agreed to do it, and maybe SCANA might end up being the company to pay the one point and agree to what the Senator from Fairfield County has been saying for a long time, agree to buy it for 25 cents on the dollar, agree to put the rest of the money in there, because our savings on buying them at 25 cents on the dollar is \$3.3 billion. And with

that and maybe another billion dollars, we can finish the reactor.

where are we then if we decide to reduce the rates? Do we come back and we put the rates back in place because they're going to finish the reactors?

CHAIRMAN MASSEY: Well, I think, at that point, then they go back through that process with the Public Service Commission in order to --

SENATOR SCOTT: Well, the reason why I ask that question, because we have -Senator Hutto brought up some good points. We are still trying to evaluate the value of the company. The Governor's Office is downstairs trying to get a value for Santee Cooper. And we're today talking about if we pull the trigger. Does that affect the whole outcome by reducing the rates at this point? Because the rates are not there, the probability then of finishing the company is completely gone. Do we diminish the opportunity for another company who will be looking at buying that company and maybe becoming either a participant/partner, or either SCANA picking up the rest of what it's got out

there? How does this snowball? Does it create a bigger problem for us to make that decision at this point, or are we ready to make a decision at this point?

I've bought in my lifetime, and I've bought a lot of them, very few new construction. New constructions cost too much, unless you find a deal that you can buy basically pennies on the dollars. And I do know if you sold this project with that many unknown, you're not going to get dollar on the dollar. I've never seen it happen in any type of repossessed. So it's going to be probably sold on a percentage of the dollar, which creates a market to be able to finish this project.

what do we do then? We've already taken the rates off the table. We've already diminished the opportunity for a new company coming in. I just want to be careful. I don't want to change your mind or your thought pattern, where you're going, but I do want to add to the back of your mind and you think this thing all the way through before we immediately make an immediate decision based upon all these

other moving parts we have out there. Thank you, Mr. Chairman.

3 CHAIRMAN SETZLER: Senator from 4 Fairfield.

SENATOR FANNING: And Senator from Richland, I have been very worried about just that, is will we take some action that is making sense in the current situation that might impact us down the road. But two things. One, I believe the Senator from Edgefield's motion really is just pertaining to this particular company that has abandoned its plans and we would no longer allow that, and we would have to revisit that when a new company comes in.

Second is, most of the companies that are right now looking at South Carolina and getting themselves involved are worth between 100 and 200 billion dollars, much more than the 9 billion dollars that SCANA was valued at, at some point. And when you're worth that much money, you can take some short-term loss to know that you're going to get value over 80 years in looking at the long ball. So I think I -- in talking with folks that are looking at South Carolina, they don't seem to be worried as much

1	about that because they know they would have to
2	come before the PSC and make their own request
3	from scratch to finish the job.
4	SENATOR SCOTT: Mr. Chairman?
5	CHAIRMAN SETZLER: Yes, sir.
6	SENATOR SCOTT: Although that may
7	be true, companies don't spend billions of
8	dollars unless they make billions of dollars.
9	SENATOR FANNING: Right.
10	SENATOR SCOTT: I mean, that's
11	always been the concept. So whether they buy it
12	at 50 cents on the dollar or they buy at 25
13	cents on the dollar, they're looking at market
14	share. There's about 700,000 customers out
15	there too. So they would not be just looking at
16	the reactor. They'll take a loss on the reactor
17	and make it back up on the company. But, again,
18	I just want to be careful that we don't crumble
19	this thing in the middle of folk trying to
20	figure out the best angle to try to get us out
21	of it. Thank you.
22	SENATOR FANNING: Absolutely
23	true. A smaller, less valuable company is going
24	to need to be able to get some money quickly to
25	make sure they don't go under, so to speak. If

1	you're worth \$200 billion, you can think about
2	the money you're going to collect over the 80-
3	year life span of two reactors and know that
4	you'll be able to recoup those dollars. Whereas
5	if you're a company that's worth \$9 billion,
6	you're worried about being able to make payroll,
7	and that loss seems a whole lot greater. A
8	\$9.5-billion investment that make take, who
9	knows, however many billions left to complete,
10	if it was 6 billion or 9 billion more to
11	complete, that's scary, Senator from Richland
12	from a company worth 9 billion. If the
13	company's worth \$200 billion, whether it costs 6
14	billion or 8 billion to complete, they're able
15	to look at distributing that loss and making up
16	that revenue over 80 years rather than in the
17	next two months.
18	SENATOR SCOTT: (INDISTINCT)
19	CHAIRMAN SETZLER: Okay, the
20	Senator from Edgefield made a motion that the 18
21	percent being charged by SCANA and the 4 point
22	whatever it is 4.3 percent being charged by
23	Santee Cooper, going forward, be disallowed, and
24	it was seconded. Any further discussion?
25	UNIDENTIFIED SPEAKER:

1	(INDISTINCT)
2	CHAIRMAN SETZLER: The Senator
3	from Fairfield seconded it. Any further
4	discussion? All those in favor, raise your
5	right hand. All opposed. Okay. Five-three.
6	All right, Senator from Edgefield.
7	CHAIRMAN MASSEY: Mr. Chairman,
8	since we're on that topic, we talked about this
9	a little bit, but the House has a bill to
10	require refunds, and there was some conversation
11	here about that. I'll bring that out. Is
12	anybody interested in moving forward on that?
13	CHAIRMAN SETZLER: I thought you
14	were going to ask the subcommittee
15	CHAIRMAN MASSEY: Yeah,
16	(INDISTINCT).
17	CHAIRMAN SETZLER: Okay.
18	CHAIRMAN MASSEY: All right, the
19	other thing is, I wanted to mention, the
20	President Pro Tem asked us to just mention that
21	there is President Pro Tem is going to
22	introduce a bill to require that for the
23	Santee Cooper folks, this is really something
24	for y'all to pay attention to that the
25	Toshiba money that's being received by Santee

1	Cooper not be spent.
2	CHAIRMAN SETZLER: Be held in
3	escrow?
4	CHAIRMAN MASSEY: Yeah, escrow or
5	whatever, but they not spend that money, just to
6	maintain the status quo until the General
7	Assembly figures out what we want to do with
8	Santee Cooper going forward. And he asked that
9	we notify everybody that that bill's coming just
10	so as not to surprise folks. I think just don't
11	want to pre just kind of keep the status quo
12	with that money and not prejudice one thing one
13	way or another. But I know there are plans from
14	the Santee Cooper board to maybe act on that,
15	and sometime next month, there's going to be a
16	bill prefiled to stop that, so.
17	UNIDENTIFIED SPEAKER:
18	(INDISTINCT)
19	CHAIRMAN MASSEY: Okay, we can do
20	that if you want. Is there any objection to the
21	committee supporting that?
22	CHAIRMAN SETZLER: Okay, have a
23	motion and a second to support that. Any
24	discussion? All in favor, say aye.
25	(COMMITTEE MEMBERS AFFIRM)

1	CHAIRMAN SETZLER: All opposed,
2	no, and the ayes have it.
3	CHAIRMAN MASSEY: All right. All
4	right, is there any other are there any other
5	ideas on rates that members of the committee
6	wanted to talk about? No? All right, then, Mr.
7	Chairman, let's move on to the Base Load Review
8	Act specifically, and we've talked about that
9	some around the edges some, and I know the
10	Senator from Richland has brought that up a
11	couple times today. But there have been some
12	suggestions that we just repeal it outright.
13	There have been suggestions that it be amended
14	to some degree. So I'll throw that out for the
15	committee's consideration right now. What's the
16	thoughts on it?
17	CHAIRMAN SETZLER: Senator from
18	Richland.
19	SENATOR SCOTT: I think why
20	there's so much quietness in the room, because I
21	think this is the only public-private
22	partnership we've had to kind of go through to
23	try to make that decision whether or not you
24	repeal it out.
25	I do think some additional

1	oversight and coming back to the General
2	Assembly for an annual report is important so we
3	actually know what's actually going on. And I
4	know the PSC commission, they appear to them
5	when they want rate increases, but like all
6	other entities and agencies, since the private
7	sector decided it is going to be a partner in
8	the public sector, there should be some type of
9	a review process that they come back annually,
10	and it should have been all the way through from
11	2008 to the present, came back to at least give
12	us information on the impact to see whether or
13	not, coming back before a joint committee,
14	whether there are things that we could have
15	picked up on early on and asked some very tough
16	questions so we would not actually be at this
17	point today.
18	CHAIRMAN MASSEY: I think there
19	is, under the Base Load Review Act, there is a
20	requirement that there at least be some type of
21	an annual report made to the PSC.
22	SENATOR SCOTT: I understand
23	that. I said PSC, but not to us.
24	CHAIRMAN MASSEY: Yeah, not to
25	us.

1	SENATOR SCOTT: Yeah.
2	CHAIRMAN MASSEY: To the PSC.
3	SENATOR SCOTT: Right.
4	CHAIRMAN MASSEY: And I don't
5	know how detailed that is, but there's some
6	requirement there, but I understand your is
7	there interest in the committee to recommend
8	repealing the Base Load Review Act?
9	SENATOR FANNING: Yes, I would
10	be. No one wants to see this project completed
11	more than I do, but I think, for the sake of the
12	fact that the Base Load Review Act played a
13	critical role in allowing this to happen, I
14	think if we have to start from scratch when we
15	get a new investor in here, I think that's a
16	wiser thing to do than to allow something to
17	continue that was really the crux of the problem
18	that we've had.
19	SENATOR SCOTT: Again, Mr.
20	Chairman, I want us, until we finish this
21	process and actually know what the end result is
22	going to be because that partner could end up
23	being a 25-30 percent partner with Santee Cooper
24	and agree to spend beyond as my colleague
25	from Fairfield County said, the Base Load Review

Act then puts them completely out of the game.

The possibility of them being able to even have any control of the power going forward in the future goes out of the window. I would probably want to just wait to see what this ending process is before we appeal it. But I don't have a problem amending it and with the cleanup revision I talked about earlier and to also wait to see if there are other provisions we need to also add to it.

The other part is the review process with the Public Service Commission, whether or not we amend it to make sure Santee Cooper and any other public entity who's participating in this process also participate in this review process, also, with the Public Service Commission and not just the private sector.

CHAIRMAN MASSEY: Right, and I
think we adopted your recommendation on that
earlier. Well, let me -- then let me -- you
brought this up. Let me ask you this. You
suggested amending the Base Load Review Act
rather than repealing it. What amendments would
you recommend that we consider?

SENATOR SCOTT: The first is the 1 PSC commission review from the public sector, 2 they be treated the same before the PSC 3 commission as the private sector since they're 4 participating under the act. That's number one. 5 The other part, there is an annual review 6 through a joint committee back to the General 7 Assembly as long as the project is ongoing, and 8 so we get a chance to ask these type of 9 questions not after something else has happened. 10 Those are the two things just right off the top 11 of my head that I've got the biggest concern 12 about. 13 CHAIRMAN SETZLER: So I quess my 14 question is -- and no offense to the Senator 15 from Fairfield -- but why do you need to keep 16 the Base Load Review Act? What is the benefit 17 of keeping it? Senator from Dorchester. 18 SENATOR BENNETT: Thank you, Mr. 19 Chairman. I don't know that I'm going to answer 20 that question, the benefit of keeping it, but I 21 will share with you my thoughts and why I kind 22 of lean towards maybe delaying this decision on 23 what to do with the Base Load Review Act, and it 24

really kind of comes down to a couple of

25

components.

first thought is the one project that the

General Assembly created the Base Load Review

Act appears to be dead. If it is to come back

to life from some other entity, does the Base

Load Review Act, repeal of that, immediately put

that in jeopardy? In other words, is there an

entity out there, unbeknownst to us, running

numbers in their mind, thinking about whether or

not it makes sense to come forward and make that

an option, and by repealing the Base Load Review

Act, does that harm that process? I don't mean

to say that to give any indication that I know

of any entity. I do not.

The other piece, and it's kind of closely related, I could certainly see, envision, based on what we've been dealing with over the past months, having a real, legitimate discussion about deregulation, opening up the generation markets in South Carolina so that we don't have these monopolies. But I also recognize that, if you enter that into the mix right now, any ideas going on of any potential sale of any entity, whether it's the right thing

1	or the wrong thing to do, would throw that into
2	a tizzy.
3	So for those two reasons, again,
4	I find both of those issues very attractive to
5	discuss, but I recognize the timing of which is
6	just not appropriate for a lot of reasons. So,
7	again, while I would probably, if pushed, be in
8	favor of repealing the Base Load Review Act,
9	because the project that it was designed for is
10	no longer there, I don't want to cause any
11	unintended consequences of improving our
12	situation down the road. That doesn't mean a
13	month from now, when we get these valuations in
14	place, if it takes that long or however long it
15	takes, my view might not change.
16	CHAIRMAN SETZLER: Well, Senator,
17	the only question I would ask, and this may be
18	for staff, could you repeal it except for any
19	project which was begun prior to
20	SENATOR BENNETT: Prospectively.
21	CHAIRMAN SETZLER: 2011 or
22	2010 or whatever.
23	SENATOR ALEXANDER: Mr. Chairman?
24	CHAIRMAN SETZLER: Senator from
25	Oconee and then the Senator from Williamshurg

SENATOR ALEXANDER: That's where I was going. I think we ought to just repeal it for any new project with the intent, with the understanding that if it helps us with the current project to get it built, but also maybe amend it about any bad acts or anything of that nature. Then that way, I think, at least at this point of the game, it helps us going forward from that standpoint.

CHAIRMAN SETZLER: Okay, Senator from Williamsburg.

SENATOR SAAB: Thank you, Mr.

Chairman. I tell you, I feel like I'm speaking against wisdom when I listen to the Senator from Oconee talk, but I was, and basically still am, lockstep with the Senator from Dorchester, you know, thinking that -- I don't see what delay hurts. And I think a part of what we're doing is creating a scenario where there is additional vetting about what we're going to do through our subcommittee process and the like. I would just hesitate for us to just do a wholesale repeal, although the suggestion from the Senator from Oconee is, I think, less damaging than the notion of just an outright repeal. But I

caution us to move a little slower on the issue of repeal.

CHAIRMAN SETZLER: Yeah. Now, the Senator from Oconee also has mentioned another issue, and that's excluding bad acts, recovery for bad acts. Senator from Edgefield.

CHAIRMAN MASSEY: Mr. Chairman, my thought -- well, a few points. The first one would be I think that the main argument for not delaying it too long, a decision on it too long, is that -- well, first of all, there are two projects that have been done under the Base Load Review -- at least begun under the Base Load Review Act. There could be applications filed tomorrow to recover abandonment costs under the Base Load Review Act, and currently the law allows for that, right, and I think we have to consider that, as to whether we believe that's good policy or not going forward.

I think -- personally, I would just support just repealing the whole thing.

But if we're not going to do that, I think what the Senator from Oconee suggested about at least just cap it at these two projects -- but it seems to me that, even if you do that, that

there still probably ought to be some
amendments. I think we ought to sever the
abandonment provision, recovery of abandonment
provision, even for the existing projects.
That, to me, seems to be the most offensive part
of the law.

I think, if we're going to keep it, I think we ought to flip the burden back to the way that it was traditionally, whereas, in the traditional case, the utility who's asking for approval for something, they have the burden of proving that that is prudent. With the Base Load Review Act, once you get the initial approval, then it's on the opponents to prove that it's imprudent. And so I think, if you're going to keep it going forward, you at least ought to put the burden on the people who are asking for additional rates or whatever else, some type of approval, to prove that what they're wanting to do is the prudent course of action.

I do like the Senator from

Oconee's suggestion about having an exclusion

for bad acts. I mean, that kind of gets -
hopefully, we address that with some of the

1	other stuff by requiring ORS to have access to
2	everything, which would then ensure that, in an
3	advocacy type scenario, the information is going
4	to come out at that point. But it does make
5	sense that the PSC has some authority to maybe
6	change a decision or whatever because of bad
7	acts.
8	But it does seem to me that, if
9	we're going to keep it, I would at least like to
10	see us cap it at the existing projects, cut off
11	the abandonment recovery of abandonment
12	expenses provision, and flip the burden so that
13	those folks have to prove it rather than making
14	the citizens prove it.
15	SENATOR SCOTT: Who's the second
16	project?
17	CHAIRMAN SETZLER: It's Duke at
18	Cherokee.
19	CHAIRMAN MASSEY: Yeah, there's a
20	project up in Cherokee.
21	CHAIRMAN SETZLER: Now, I'm not
22	sure whether they ever put any capital
23	SENATOR SCOTT: My understanding
24	of the thing with Duke was just sent a request,
25	but that's as far as they've gone in spending

1	for quite some time.
2	CHAIRMAN MASSEY: They haven't
3	gone not nearly as far. I mean, they haven't
4	started con
5	SENATOR SCOTT: Doing anything.
6	CHAIRMAN MASSEY: Yeah.
7	CHAIRMAN SETZLER: No.
8	SENATOR SCOTT: Okay. So you
9	really can cap that, as well, because it's not
10	in process.
11	CHAIRMAN SETZLER: Right.
12	CHAIRMAN MASSEY: I do think that
13	they and we haven't really looked at that
14	I think that they've decided to
15	SENATOR SCOTT: Abandon it?
16	CHAIRMAN MASSEY: abandon what
17	they've done.
18	SENATOR SCOTT: Okay.
19	CHAIRMAN MASSEY: I mean, it's a
20	much, much smaller
21	SENATOR SCOTT: Project.
22	CHAIRMAN MASSEY: But on
23	principle, it's the same principle that we've
24	been talking about.
25	SENATOR SCOTT: So, basically,

1	we're really focused on really one project.
2	CHAIRMAN MASSEY: That's right.
3	SENATOR SAAB: But the severance,
4	we couldn't do that retroactively, could we?
5	CHAIRMAN MASSEY: You're talking
6	about disallowing abandonment costs?
7	SENATOR SAAB: Abandonment costs,
8	yeah.
9	CHAIRMAN MASSEY: I think you
10	probably well, if you go back, if you look at
11	the Attorney General's opinion I don't know
12	that I agree with all of it on this subject, but
13	you look at the overall conclusion that I
14	drew from that is that the General Assembly is
15	the ultimate rate maker and that we could
16	disallow, going forward, the ability to recover
17	those costs. I mean, I think that issue the
18	question you raised, I think, is a valid one
19	that needs exploration, but I think we could at
20	least pursue trying to do that, and if we get
21	opinions to the contrary that says, Look, you
22	can't do this, then whatever. But from what I
23	hear from people, at least initially, that's
24	what really set the public off.

SENATOR SAAB: Sure.

25

1	CHAIRMAN MASSEY: Right, and as I
2	said earlier, I think that was the most
3	offensive part. And, I mean, I could pick
4	different pieces of that legislation, right?
5	That one is probably the most offensive part of
6	it.
7	CHAIRMAN SETZLER: Okay.
8	UNIDENTIFIED SPEAKER:
9	(INDISTINCT)
10	CHAIRMAN MASSEY: Well, if it
11	all depends on what they get in return.
12	CHAIRMAN SETZLER: Senator from
13	Fairfield.
14	SENATOR FANNING: (INDISTINCT)
15	CHAIRMAN SETZLER: Okay, state
16	your
17	SENATOR FANNING: I move that we
18	repeal the BLRA to any new project, capping at
19	existing projects; that we amend the Senator
20	from Richland's two things: number one, treating
21	public as private we described that earlier -
22	- and also the annual review process to the
23	General Assembly as well as the PSC those
24	were his earlier ones; that, three, we flip the
25	burden right, Senator from Edgefield? we

1	flip the burden from the company to prove
2	prudent; four, exclusion of bad acts; and five,
3	cut off abandonment costs going forward, and we
4	could say subject to staff advising us.
5	CHAIRMAN MASSEY: I would have
6	cut off recovery of abandonment costs, period.
7	SENATOR FANNING: Period, all
8	right. I
9	SENATOR SCOTT: (INDISTINCT)
10	CHAIRMAN SETZLER: Okay.
11	SENATOR SCOTT: (INDISTINCT)
12	CHAIRMAN SETZLER: Hold on. Hold
13	on. Senator from Fairfield.
14	SENATOR FANNING: I accepted that
15	as a friendly amendment.
16	CHAIRMAN SETZLER: No, sir. Do
17	you include that in your amendment?
18	SENATOR FANNING: I include that
19	in my amendments. What I meant is I
20	stuttered.
21	CHAIRMAN SETZLER: All right,
22	you've heard his amendment.
23	SENATOR FANNING: Absolutely.
24	CHAIRMAN SETZLER: You've heard
25	his amendment. Is there a second?

1	CHAIRMAN MASSEY: Second.
2	CHAIRMAN SETZLER: All right,
3	discussion? Senator from Richland.
4	SENATOR SCOTT: I'm just
5	CHAIRMAN SETZLER: I'm just
6	trying to keep it in a proper order.
7	SENATOR SCOTT: And I appreciate
8	that, Mr. Chairman. I think we did good, and I
9	think we had a very good document. I'm just
10	worried about us trying to pass something in
11	statute that we try to repeal something that's
12	cost-related to a project that's already out
13	there. I think we're going to find ourselves,
14	if we pass this, we're going to find ourselves
15	having to pick up the cost through a lawsuit.
16	Anything we're trying to retroactive on a
17	project that's already that far down the road.
18	So that's the only thing that gives me
19	heartburn. All the other parts of it, I thought
20	was pretty good. I would prefer to, if this
21	pass and you want to offer an amendment to it,
22	let's just choose up or down. If it passes, it
23	passes, the last change you made on it, on the
24	friendly amendment.
25	CHAIRMAN SETZLER: He made the

1	change. Senator from Edgefield his motion
2	included
3	SENATOR FANNING: My motion
4	included
5	CHAIRMAN SETZLER: total
6	deletion of abandonment.
7	SENATOR FANNING: total
8	deletion of abandonment costs.
9	CHAIRMAN SETZLER: Okay. Any
10	other discussion? Hearing none, all those in
11	favor of the motion as stated, raise your right
12	hand. All opposed? Okay, the motion carries.
13	UNIDENTIFIED SPEAKER:
14	(INDISTINCT)
15	CHAIRMAN SETZLER: All right.
16	CHAIRMAN MASSEY: All right.
17	SENATOR SCOTT: Mr. Chair? I
18	want to go back to the to your portion of the
19	motion again. Would you restate that portion of
20	your friendly motion, your friendly motion that
21	you had to this motion?
22	CHAIRMAN MASSEY: Right, just to
23	okay, we're repealing the Base Load Review
24	Act going forward for any new projects, but even
25	for existing projects, disallowing abandonment

1	costs.
2	SENATOR SCOTT: I'd like to vote
3	on the abandonment costs by itself, although
4	it's past it, and not to include that in the
5	previous motion.
6	CHAIRMAN SETZLER: Senator, we've
7	adopted this motion.
8	SENATOR SCOTT: I understand.
9	CHAIRMAN SETZLER: If you want to
10	move to strike that portion, then do so.
11	SENATOR SCOTT: I move to strike.
12	CHAIRMAN SETZLER: Okay, you want
13	to strike the abandonment portion as to current
14	projects.
15	SENATOR SCOTT: That's correct.
16	CHAIRMAN SETZLER: Is there a
17	second?
18	UNIDENTIFIED SPEAKER: Second.
19	CHAIRMAN SETZLER: And a second.
20	Any discussion? Hearing none, all those in
21	favor, raise your right hand. All opposed,
22	raise your right hand. Okay. All right, next
23	
24	SENATOR SCOTT: What's the vote?
25	UNIDENTIFIED SPEAKER: Five-

1	three.
2	SENATOR SCOTT: I'm satisfied
3	with it.
4	CHAIRMAN SETZLER: Next item on
5	the agenda.
6	UNIDENTIFIED SPEAKER:
7	(INDISTINCT)
8	CHAIRMAN SETZLER: Don't leave
9	us, Senator.
10	CHAIRMAN MASSEY: All right, was
11	there
12	CHAIRMAN SETZLER: Don't leave
13	us, Senator.
14	CHAIRMAN MASSEY: Was there
15	anything else to
16	CHAIRMAN SETZLER: We're getting
17	close.
18	CHAIRMAN MASSEY: I think we've
19	probably we've exhausted everything on Base
20	Load Review Act, right?
21	CHAIRMAN SETZLER: Correct.
22	CHAIRMAN MASSEY: I want to make
23	sure we've discussed all that stuff. All right.
24	All right, so the next thing that we had on our
25	notes was dealing with the Public Utility Review

1	Committee. We've talked some about the Review
2	Committee's process of screening candidates for
3	the PSC, screening nominees for the Santee
4	Cooper board. We've talked about it just
5	tangentially, but also its role in selecting the
6	executive director of ORS. And it may be
7	helpful, Mr. Chairman, if staff could just give
8	us a breakdown as to what the roles are, what
9	the membership is, and then if people have
10	questions, concerns about that, then we could
11	CHAIRMAN SETZLER: Either staff
12	or the members of the PURC committee, either
13	one.
14	SENATOR ALEXANDER: Mr. Chairman?
15	CHAIRMAN SETZLER: Sure.
16	SENATOR ALEXANDER: As far as the
17	makeup of the committee, it's ten members, three
18	appointed three of whom shall be members of
19	the House of Representatives, including the
20	Chairman of the Labor, Commerce, and Industry,
21	or his designee; three of whom shall be members
22	of the Senate, including the Chairman of the
23	Judiciary Committee, or his designee; two of
24	whom shall be appointed by the Chairman of the
25	Senate Judiciary Committee from the general

1	public at large; two of whom appointed by the
2	Speaker of the House of Representatives from the
3	public at large. The Speaker of the House of
4	Representatives shall also determine how its
5	legislative members shall be selected. The
6	Chairman of the Senate Judiciary Committee shall
7	select the members of the Senate. So it's a
8	ten-member committee.
9	CHAIRMAN SETZLER: Okay.
10	SENATOR ALEXANDER: Four public,
11	three House, three Senate.
12	CHAIRMAN SETZLER: Okay. Do you
13	know about the process? I think the Senator
14	from Edgefield asked the process.
15	UNIDENTIFIED SPEAKER:
16	(INDISTINCT)
17	CHAIRMAN SETZLER: Yeah, both.
18	SENATOR ALEXANDER: Well, the
19	you want to take that?
20	MS. ANDERSON: (INDISTINCT)
21	SENATOR ALEXANDER: Yeah, that'd
22	be fine, yeah. Okay.
23	MS. ANDERSON: I'm going to
24	divide this up into PURC's annual evaluation
25	processes and then go into their screening

processes, which y'all touched upon a little bit earlier today.

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As for the annual evaluation for the Public Service Commission, the PURC sends out surveys in regard to each commissioner. That's sent to the parties who appear before the PSC within the prior fiscal year, and it includes employees as well. Each commissioner provides a written response to a questionnaire regarding his or her professional activities within the prior year. The questionnaire includes matters such as participation in educational programs, organizations, cases, and accomplishments by the PSC. The PSC itself also submits an agency performance evaluation report, and there's a PURC subcommittee that holds a public hearing. It reviews information provided in the surveys, the commissioner questionnaires, and the agency performance evaluation. It also handles and reviews the PSC budget. A full report is given to the full PURC committee, and a report is made to the General Assembly on an annual basis.

A similar process with the Office of Regulatory Staff. A survey is sent out in

regard to the executive director to ORS employees and the parties who had contact with the ORS regarding matters within the prior fiscal year. The executive director provides written responses to a questionnaire regarding his professional activity in the past year, and there's also an overall agency performance evaluation. PURC also reviews ORS's budget. There is a subcommittee that handles that evaluation. There is a report made to the full PURC committee, and PURC, in return, makes a report to the General Assembly.

Also, kind of related to that is PURC also receives information regarding the state energy plan, which is coordinated at the State Energy Office, which is now under the Office of Regulatory Staff.

And briefly to recap the screening processes, the Santee Cooper Board of Directors, the Governor submits an appointment (BREAK IN AUDIO) the Senate. PURC screens the appointee via subcommittee first, then the full PURC committee. It then goes to Judiciary, and then it goes to the full Senate for confirmation.

1	And as for the PSC, y'all covered
2	that already in detail. Do y'all have any
3	questions about the PSC screening? Okay.
4	And then the final is for the
5	executive director of the Office of Regulatory
6	Staff. The executive director is appointed by
7	the Governor, but the appointee must first be
8	nominated by PURC. And y'all went over the
9	statutory qualifications earlier.
10	CHAIRMAN SETZLER: So they apply
11	to PURC? The executive director
12	MS. ANDERSON: There's not
13	there hasn't been an application process. The
14	PURC nominates a name, and Dukes Scott has been
15	the executive director since the creation.
16	CHAIRMAN SETZLER: Sure. Okay.
17	CHAIRMAN MASSEY: Mr. Scott was
18	there from the beginning, yeah, since creation.
19	CHAIRMAN SETZLER: He literally
20	was. And done a great job.
21	CHAIRMAN MASSEY: And I agree
22	with that, absolutely.
23	CHAIRMAN SETZLER: Take over just
24	a minute.
25	CHAIRMAN MASSEY: All right. All

right, so we've had some -- the reason that PURC is on our list is because there's been some interest in addressing PURC, whether we want to keep PURC, whether you want to get rid of it, whether we want to amend it. I mean. there's clearly a need for screening of PSC candidates and screening of Santee Cooper board members and participating in the selection of the executive director of ORS. Even if you limit ORS's function to being a consumer advocate, there's got to be some involvement in doing those whether it be this committee or the things. standing committees, there's got to be some committee that's going to have those tasks. But I'm interested in what the committee thinks about those things. Senator Hutto.

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SENATOR HUTTO: I think you hit the nail on the head. Somebody's got to do the screening, and I think the PURC committee is -- and whether you call it that or call it something else, there needs to be a committee that does that, and I think it does need to have legislative and nonlegislative members. And whether the nonlegislative members are actually appointed by the legislature or appointed by the

governor or a combination, I think that could be discussed, and whether the nonlegislative members might need to come from some categories so at least there's one consumer advocate and one alternative energy person. I mean, you could put some categories of the people that would make up the PURC so that you have what people may consider a well-rounded PURC.

But I think three senators and three -- I don't think it needs to be much larger than it is. I mean, three and three, and then if you wanted to go from 10 to 12 and have 6 citizen members and 6 legislative, and if you wanted to add a few Governor's appointees as opposed to having the citizen members appointed by the same person that's appointing the legislative (INDISTINCT).

But whichever format you come up with for a committee and whatever you call it, I think the task that it's been given needs to be -- somebody needs to evaluate the PSC. Somebody needs to evaluate ORS. And then the process we've had in place for nominating the head of ORS we've never really had to use a whole lot because we've had the same person that people

have confidence in and he's been there for a while, but obviously he can't be there forever, and there will be a time, and so that process has not been tested over time to know whether we'd get another Dukes Scott in a replacement manner.

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But I don't know that there's any reason to believe that that wouldn't work, that, you know, we would vet -- the committee would vet people that are interested, come up with a nominee; send it to the Governor; if the Governor disagree, go back and vet some more and send him a nominee till we got one that the Governor appointed. But I imagine, before it got to that point, there'd be some conversation between the Governor's Office and the committee as to who were acceptable candidates, and we could send up three candidates and let him pick But there's got to be some process for one. hiring that director, and I don't think you want to let PSC hire it directly. So, I mean, there's not really another body out there, and I don't know that we want to have it elected like we do the PSC either. I think hiring somebody is probably good.

So in short, I'm telling you, I 1 don't know that we need any wholesale changes to 2 the functioning of the PURC. There may be some 3 changes in membership or in designating that some of the citizen members come from some 5 categories or maybe even have some of the same 6 qualifications just like we ask for the 7 qualifications for Santee Cooper or the 8 qualifications for PSC. Maybe we need to say 9 that members of the PURC need to have a 10 background in consumer finance, alternative 11 energy, energy, accounting, statistics, law, 12 whatever. But I can tell vou that the citizen 13 members we've had so far would all have met any 14 of those sets of criteria that we might come up 15 It's not like we've had unengaged or with. 16 uninformed citizen members, you know, 17 historically. 18 CHAIRMAN MASSEY: I think if we 19 want, whether it's this review committee or any 20 other, to have -- to perform oversight, whether 21 it be of a project like V. C. Summer or 22 something else -- because, as y'all know, 23 there's been some criticism about that, then I 24 think that we need to specify that that's part 25

1	of the job. I mean, if that's what we want it
2	to do.
3	SENATOR HUTTO: Well, and before,
4	that was not part of the job.
5	CHAIRMAN MASSEY: Right.
6	SENATOR ALEXANDER: It's not part
7	of the job.
8	CHAIRMAN MASSEY: And so if we
9	want to criticize them for that, let's at least
10	make that part of their job duties.
11	SENATOR HUTTO: Right.
12	CHAIRMAN MASSEY: But so and I
13	wanted to ask a couple of questions based on
14	just questions. First, do you see value in
15	having a joint committee do those functions as
16	opposed to just through the regular committee
17	process? And secondly, if we changed the role
18	of ORS like we've talked about, the consumer
19	advocacy role, do we need that same selection
20	process for the executive director, or could it
21	just be like a gubernatorial appointment?
22	SENATOR HUTTO: For the consumer
23	advocate?
24	CHAIRMAN MASSEY: Right.
25	SENATOR HUTTO: I wouldn't be

opposed to that. But I would just say, I don't think the House is going to give up their -- you know, a lot of other nominees (INDISTINCT) goes under the Senate, and this was set up so that the House had input, and I don't see them going along with a bill that takes that part away from them, so. And there's not -- you know, judicial screening is done with joint committees, so it's set up on that same model. I think that we went recently to a transportation committee that screened people for the Highway Commission, and we've used that sort of joint House and Senate model, so.

It does require time. You've got to come up here for the screenings. You've got to have public hearings. So I don't think a full committee -- like if you say full Judiciary come up here with 24 members doing screening, no, I don't think that that's preferable. I think -- now, whether the committee ought to have 8 people or 10 people or 12 people, I think you could make arguments either way.

But I do think it's valuable to have the citizen input, just like they do with judicial screening. And so if you wanted to set

1	guidelines for the background of the citizen
2	members, I think that would be appropriate.
3	CHAIRMAN SETZLER: So, Senator
4	from Edgefield, you raised the question about
5	the consumer advocate, and I don't remember
6	whether we addressed this I don't think we
7	did how the consumer advocate is selected.
8	Is it going to be selected by the executive
9	director of ORS? Is it going to be screened by
10	what is currently PURC or a revised PURC? What?
11	CHAIRMAN MASSEY: I think we I
12	think what we adopted earlier was to basically
13	make ORS the consumer advocate.
14	CHAIRMAN SETZLER: Okay, so you
15	won't have a separate one, and you don't need to
16	deal with all of that. All right.
17	SENATOR HUTTO: But are you going
18	to and you're going to dissolve the sorry,
19	I stepped out right at that point, but y'all are
20	going to dissolve the economic development part
21	at the Commerce?
22	CHAIRMAN MASSEY: What we had
23	talked about was including that in the
24	specifically including that in the things that
25	PSC has to consider when they're making a

1	decision.
2	SENATOR HUTTO: PSC considers it.
3	CHAIRMAN SETZLER: Yeah.
4	CHAIRMAN MASSEY: Right. If you
5	put them like in a if you look at them as a
6	judicial body, that they've got to consider
7	everything that's out there, but you
8	specifically tell them these things that's
9	there.
10	SENATOR HUTTO: Did somebody
11	advocate that position?
12	CHAIRMAN MASSEY: I think the way
13	it is right now and I didn't hear any
14	opposition to your suggestion that, if Commerce
15	feels like they need to intervene in order to
16	advocate or to provide that perspective on
17	economic development
18	SENATOR HUTTO: They could.
19	CHAIRMAN MASSEY: Right. I mean,
20	I don't know that it would be necessary in all
21	cases, but if Commerce felt like it was
22	something that they needed to intervene on,
23	then, sure.
24	SENATOR ALEXANDER: They would
25	have that Mr. Chairman, they would have that

1	ability to intervene in those situations that
2	they feel like it would be a
3	CHAIRMAN MASSEY: Well, let's
4	include that. I mean, is there any opposition
5	to doing that? Because we talked about it
6	earlier. I don't know if that was included in
7	it.
8	UNIDENTIFIED SPEAKER:
9	(INDISTINCT)
10	CHAIRMAN MASSEY: Yes. In a rate
11	case or any other type of case before the PSC,
12	if we're taking away ORS's mandate of
13	considering economic development, then you give
14	the Department of Commerce
15	CHAIRMAN SETZLER: Sure.
16	CHAIRMAN MASSEY: that
17	opportunity, if they want to intervene
18	CHAIRMAN SETZLER: Sure.
19	CHAIRMAN MASSEY: to make an
20	argument on that before the PSC so that that
21	point of view will be considered. Any
22	opposition to that?
23	CHAIRMAN SETZLER: Agree.
24	Senator from Oconee, did you have something
25	else?

SENATOR ALEXANDER: well, I was 1 just going to speak to the Review Committee, or 2 to the oversight committee if we want to change 3 the name from that standpoint. I think, again, 4 you've got to go back to remembering where we 5 were pre-2004, where the PSC looked different, 6 there was not the Office of Regulatory Staff, 7 and the Public Utility Review Committee was put 8 together to bring additional standards. 9 we've had folks that have been involved in that, 10 and I think that, again, it has worked as well 11 We've worked with the candidates as it can. 12 that we have that have been provided for. 13 think this morning we have addressed that to 14 some extent, and I think the more that we can do 15 from that standpoint -- well, we're going to 16 have the ability to work from that standpoint. 17 But the work that's being done, including the 18 review of the energy plan, all has to be done, 19 and so I think, overall, this oversight 20 committee, this joint committee, has served 21 well. 22 But I'm certainly open -- I agree 23 that -- if we want to put some parameters on 24 those public members or the selection of the 25

1	members, I'm certainly open to that from that
2	standpoint, and if we need some other direction
3	of things that you want us to look at or not to
4	look at, as far as the oversight of the project
5	or something of that nature.
6	CHAIRMAN MASSEY: Well, and I
7	mean, and that may be something that we want to
8	consider adding; I mean giving them actually an
9	oversight role in some of those whether it be
10	the overall energy plan as a whole, to oversee
11	whether PSC is actually acting in compliance
12	with that energy plan
13	CHAIRMAN SETZLER: I agree with
L4	that.
15	CHAIRMAN MASSEY: as to
16	whether (BREAK IN AUDIO) with the commissioners
L7	and the Santee Cooper board members, as to
18	whether they're operating in com or that
19	we're all acting on the same page. Right? I
20	mean, there probably does need to be some
21	oversight to make sure that we're all moving in
22	the same direction. So that could certainly be
23	something that we add to that committee's
24	purview.

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SENATOR ALEXANDER: And one thing

I would say too -- and, again, I'm fine with us 1 going with the -- actually, with Santee Cooper 2 going under the Public Service Commission. 3 if it does not, then I think there certainly 4 needs to be an oversight of Santee Cooper as 5 So whether it's this or something else 6 well. that's created from a legislative standpoint, 7 someone at the General Assembly aspect needs to 8 have -- I mean, at this point, what the Public 9 Utility Review Committee has really been charged 10 with was the screening of the candidates per se. 11 CHAIRMAN SETZLER: Senator from 12 Dorchester. 13 SENATOR BENNETT: Thank you, Mr. 14 If I may jump out of order a little 15 bit on the topic that I was discussing before 16 lunch, and maybe it'll fall in line with what 17 we're talking about on the restructuring of PURC 18 a little bit, if I may? 19 CHAIRMAN SETZLER: 20 Sure. 21 SENATOR BENNETT: So Heather gave me some information on the energy plan process. 22 I believe that's been ongoing. Heather, what, 23 you said a couple of years? Okay, so they've 24 been working on this plan for a couple of years. 25

we don't have it yet, but according to the one-1 pager I have, we've got 130 professionals 2 working on this, 60 different organizations, 45 3 subcommittee meetings, and 330 survey responses 4 so far. So I'm hoping that means we're close to 5 a policy. I think the intention was and the 6 expectation was maybe by this summer -- this 7 summer or next summer? Next summer having the 8 policy done, recognizing that our activities in 9 this committee have pulled substantial resources 10 away from those folks. So I was cautioned maybe 11 not to put a deadline on when that is. However, 12 I don't know of a better way to do it to make 13 sure we get something back, so I've got maybe a 14 two-part motion here. 15

CHAIRMAN SETZLER: We're

17 listening.

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SENATOR BENNETT: Part one is that the energy plan must be delivered to the General Assembly -- and if we want to make this PURC -- must be delivered by 12-31-2018, so it gives them about six months more than what they were anticipating anyway, of next summer. And then once that energy plan is delivered and accepted, that, in addition to any current and

1	proposed qualification, background, or expertise
2	changes that we put together, that alignment
3	with the state energy plan shall also be
4	considered. And that will apply to Public
5	Service Commission, citizen members of PURC,
6	Santee Cooper board of directors, and any other
7	oversight group that we put together that
8	involves energy.
9	CHAIRMAN SETZLER: Do I have a
10	second?
11	SENATOR SAAB: Second.
12	CHAIRMAN MASSEY: Second.
13	CHAIRMAN SETZLER: We have a
L4	second. Any discussion?
15	SENATOR BENNETT: No.
16	CHAIRMAN SETZLER: Hearing none,
17	all those in favor, say aye. All opposed, no.
18	And it's done. Okay.
L9	SENATOR BENNETT: Now, with that
20	said, Mr. Chairman, I think what you're talking
21	about now of possibly expanding the citizen
22	members of PURC, if you're making sure that they
23	fall into the energy policy and the expertise, I
24	think you'd probably go a long way in aligning
25	not only our energy policy, but our regulatory

1	oversight, and hopefully avoid many of the
2	problems that we have run into in this instance.
3	SENATOR HUTTO: Mr. Chairman?
4	CHAIRMAN SETZLER: Yes, sir,
5	Senator from Orangeburg.
6	SENATOR HUTTO: I would move that
7	we have the staff draft an amendment to add
8	oversight as a component to the mission of the
9	Review Committee, or if we want to change its
10	name to the oversight committee, that it have 12
11	members, 6 legislative 3 Senate and 3 House
12	like we have now and that of the 6 public,
13	that the Governor appoint 2, the House appoint
14	2, and the Senate appoint 2, and that at least
15	well, maybe we'd say the Governor's
16	appointees, one needs to be somebody with a
17	background in consumer affairs, and one needs to
18	be somebody with a background in alternative
19	energy sources solar, wind, that kind of
20	thing so that we have that perspective and
21	let those perspectives come from the two
22	Governor's appointees.
23	And then the other citizen
24	appointees that come from the House and Senate
25	have to meet the same background requirements as

1	people that, you pick it, either Santee Cooper
2	board members or PURC members, but that they've
3	got to have training. They don't have to pass a
4	test, but they've got to have the background in
5	energy, accounting, law, whatever the other
6	categories that Ms. Anderson read out to us
7	earlier were. And that'd be my motion.
8	CHAIRMAN MASSEY: How are those
9	people selected, the citizen members?
10	SENATOR HUTTO: Right now it's
11	two from the
12	CHAIRMAN SETZLER: You've got
13	two, two, and two is what he's recommending.
14	SENATOR HUTTO: Right now they're
15	picked two by the Senate Judiciary and two by
16	the Speaker?
17	SENATOR ALEXANDER: Speaker,
18	Speaker, mm-hmm.
19	CHAIRMAN SETZLER: And he's
20	adding two by the Governor.
21	CHAIRMAN MASSEY: Okay.
22	SENATOR ALEXANDER: I would
23	second his motion.
24	CHAIRMAN SETZLER: I have a
25	second for that motion. Any discussion?

1	Hearing none, all those in favor, say aye.
2	(COMMITTEE MEMBERS AFFIRM)
3	CHAIRMAN SETZLER: All opposed,
4	no, and the ayes have it. All right, next.
5	CHAIRMAN MASSEY: All right, how
6	about so my understanding is that one of the
7	roles of PURC now is to do annual reviews of the
8	commissioners. Is that right?
9	UNIDENTIFIED SPEAKER: Yes.
10	CHAIRMAN MASSEY: Can y'all tell
11	us how that is? I mean, how thorough is that?
12	What all does that encompass?
13	SENATOR HUTTO: We send out
14	surveys to everybody that appears before the
15	Commission attorneys, parties, staff and
16	they are asked a long questionnaire. It's
17	compiled, and then if there are a problem
18	area that arises you know, if five people
19	say, Yes, there have been problems with ex parte
20	communication, then we generally call over to
21	the PSC and say, We need to meet with Ms. Boyd
22	and discuss with her that we've got issues.
23	Quite frankly, we haven't had a lot of issues,
24	and we've tried to survey as many different
25	groups as we can.

But we receive the information. 1 We discuss it. And I'm looking to Senator 2 Anderson now. I just don't know that we've had 3 some problem that's risen to the level where we 4 had to act on it. But that's -- I mean. that's 5 what we do. They send us a report of what all 6 the commissioners have done during the previous 7 year, what C -- not CLEs, but what --8 SENATOR ALEXANDER: Education. 9 SENATOR HUTTO: -- any education 10 that they've underdone, and if they're involved 11 on a national/regional level, have been to board 12 meetings or happened to chair a committee or 13 something. They send us those qualifications. 14 And we do -- so we take in evaluations, we 15 evaluate them, and, quite frankly, we haven't 16 had a significant enough complaint to have to 17 react to it. 18 CHAIRMAN MASSEY: Well, I wonder 19 if the annual review should be more encompassing 20 and actually review their participation and 21 decisions in closed cases -- not in pending 22 cases, right -- review their performance to see 23 whether they are acting in compliance with the 24 energy plan if we're going to make that part of

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the thing. You know, should --1 SENATOR HUTTO: Well, you know, 2 their --3 CHAIRMAN MASSEY: -- should there be some type of looking into how well they're 5 doing in the job? 6 7 SENATOR HUTTO: Let me say this. Their decision, if it violates the law, is 8 appealable to the Supreme Court. And so there 9 is a review on the substance of what they rule, 10 okay? What we've been doing is sort of 11 reviewing their capacity, how many -- we ask, in 12 the questionnaire, Are they showing up to work? 13 Are they there in the office? Are they, you 14 know, phoning it in, or are they doing it? And 15 we ask about ex parte communications because 16 that, in the past, that had been one of the 17 complaints, is that sometimes certain 18 individuals went in and talked to them ahead of 19 time about the case, which obviously you can't 20 do. 21 SENATOR ALEXANDER: Pre-2004. 22 SENATOR HUTTO: Yeah, pre-2004. 23 But we continue to ask that question. 24 So other than surveying everybody they come in contact 25

with basically -- their staff, the litigants, 1 the lawyers -- I think the other commissioners 2 actually fill out -- do the commissioners 3 themselves fill out a -- they don't. Okay, 4 well, then I guess we could ask them to do a 5 self-evaluation maybe. We don't do that. 6 But if you're asking us to go 7 back and review the substance of what they do, 8 what would we do if we found out a ruling they 9 issued -- I mean, in other words, I don't want 10 to turn us into the second court of appeals. 11 CHAIRMAN SETZLER: well, and I 12 quess I raise, just for consideration, there is 13 a statute that prohibits us from getting 14 involved in rate-making matters before the 15 Commission, and then are you indirectly getting 16 in rate-making matters before the Commission? 17 Even though it's after the fact and you're 18 giving an implication of what you did or did not 19 like. 20 SENATOR HUTTO: Right, because 21 let's say we sent word to them after the fact 22 that we frowned upon their latest increase in 23 the rates. You know, I don't think we should be 24

doing that. I mean, I think if there's a

1	problem with the rate-making process, that as a
2	matter of law they've made an error, then and
3	now that we've got a consumer advocate, they'll
4	have the ability to appeal too, but somebody
5	ought to appeal that to a court or the next
6	level of jurisdiction to review that. I don't
7	think it should come to a committee.
8	CHAIRMAN MASSEY: All right, so
9	what
10	CHAIRMAN SETZLER: Do you
11	interview or talk to ORS, the executive director
12	or chief legal counsel or the consumer advocate?
13	SENATOR ALEXANDER: As far as the
14	review of ORS, yeah, it's
15	CHAIRMAN SETZLER: No, the review
16	of the PSC members.
17	SENATOR HUTTO: Does the ORS get
18	a survey to fill out? Yeah.
19	CHAIRMAN SETZLER: Okay.
20	SENATOR HUTTO: Because they
21	appear before the PSC, they'd get an evaluation.
22	And I think maybe multiple members of ORS staff.
23	I don't know that ORS just turns in one.
24	SENATOR ALEXANDER: And I think,
25	overall, we've had a pretty good participation

rate of getting surveys back in once we started that process. I mean, that started from 2005 going forward.

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SENATOR HUTTO: They're anonymous to the extent that we -- I mean, we want people to tell us what they -- we don't make them sign it. Now, if we had six or seven come back and all were saying the same thing, we'd probably, at that point, start an investigation to figure out what's going on. Isn't that right, Heather? I mean, we don't know who fills out each survey.

MS. ANDERSON: There is an option that you can put your name on the survey if you'd like, but your comments have to be confidential. So staff can go through, and what I do is I take comments that are received, unless I am instructed otherwise by the person who has given me the survey and says, I want my name, I want them to know that I did this, and I'll take those comments and put them in a separate document so the members don't know -and a lot of times, I won't know -- where they came from. But even if there was one comment that raised a concern, that could be something that the subcommittee could look into or have

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staff inquire about.
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                        SENATOR HUTTO: We have done
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         that.
                I mean, every now and then, there is a
3
         comment that causes us to look a little further.
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         I'm just saying, we haven't really found
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         anything that's risen to the level that we
6
         thought we needed a full investigation by the
7
         whole committee.
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                        CHAIRMAN MASSEY: Well, I quess
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         it could be up to the subcommittee that's
10
         looking at this legislation to figure out, you
11
         know, what kind of oversight do we want to give
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         to this new oversight committee. I mean, I
13
         think that's important too. I mean, I like the
14
         idea of giving the committee oversight.
15
         just going to have to talk about what --
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                        CHAIRMAN SETZLER:
17
                                           Me too.
                        CHAIRMAN MASSEY: -- what that --
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         how extensive that should be, right?
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                        SENATOR HUTTO: Is P -- ves.
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         Senator, let me ask you this, is PSC one of the
21
         state entities that (INDISTINCT) one of those --
22
         rotating every three years, we'd look at them?
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                        SENATOR ALEXANDER:
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                                             Every seven
                 I'm sure they'll be within that.
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         vears.
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1	SENATOR HUTTO: Seven years then,
2	as part of the regular oversight process?
3	UNIDENTIFIED SPEAKER:
4	(INDISTINCT)
5	CHAIRMAN MASSEY: You mean
6	SENATOR HUTTO: They would roll
7	through that other oversight process
8	(INDISTINCT)
9	SENATOR ALEXANDER: And if they
10	don't, (INDISTINCT) include that.
11	CHAIRMAN MASSEY: Well, I mean,
12	we're doing the Workers Comp Commission, right,
13	and so you would think that PSC should fall
14	under that too.
15	SENATOR HUTTO: Well, they
16	haven't come through that (INDISTINCT)
17	CHAIRMAN MASSEY: We haven't done
18	it yet, yeah.
19	SENATOR HUTTO: Not yet. But
20	just if you wanted a check on the process, once
21	every seven years you're going to get a full
22	(INDISTINCT)
23	SENATOR ALEXANDER: (INDISTINCT)
24	But they're not (INDISTINCT) included.
25	CHAIRMAN SETZLER: Senator from

1 Williamsburg.

Similarly, there's SENATOR SAAB: not a statute that says that we ought not be involved in the Workers Comp oversight. What I'm hearing from Senator Setzler was that there's a statute specifically prohibiting us from getting involved in rate setting, so I think we're dealing with apples and oranges as opposed to two apples.

CHAIRMAN MASSEY: And I think that's absolutely right. You know, I may differ a little bit as to whether we could get involved once a case has been closed, as to whether that's actually getting involved in the rate making.

SENATOR SAAB: I think that might have a chilling effect on what they do next, depending on what we do.

CHAIRMAN MASSEY: I mean, I think we could -- I think you can ask questions about particular cases that are closed as to how they viewed things. I mean, I think we do that with judicial candidates. We do that with -- now, I don't think you could ask them about a pending case. I think that would be inappropriate.

1	But, I mean, if they make a decision in a case
2	and it's closed, the appeals are finalized, why
3	could we not ask them about it?
4	SENATOR SAAB: I just think the
5	question would be whether or not we are
6	teetering on violating the spirit of the
7	statute.
8	CHAIRMAN MASSEY: Then how do we
9	with the selection process being the way that
10	it is, how do you make a good judgment as to
11	which candidate is better for the job than the
12	other?
13	SENATOR SAAB: Oh, I think it's
14	right for the issue as to whether or not persons
15	are reelected, but I think that's a different
16	ball game.
17	CHAIRMAN MASSEY: Than some type
18	of an oversight?
19	SENATOR SAAB: I do. I think
20	it's different.
21	SENATOR ALEXANDER: Versus the
22	yearly review.
23	SENATOR SAAB: Yes, sir.
24	SENATOR ALEXANDER: Versus the
25	reelection.

1	SENATOR SAAB: Yes, sir.
2	SENATOR HUTTO: If they come up
3	with a five-two opinion and you know which ones
4	voted which way just like the judges, they
5	sign their names.
6	SENATOR SAAB: Right.
7	SENATOR HUTTO: You do have that
8	ability to look at and say, Well, these two guys
9	are always you might say right or wrong, but.
10	CHAIRMAN MASSEY: Yeah, I mean,
11	and I think typically what you've got now is
12	that they're almost always unanimous.
13	SENATOR HUTTO: Unanimous.
14	CHAIRMAN MASSEY: Right, and I
15	think that is, in large part, because of ORS's
16	current role because ORS's I mean, ORS
17	basically acts as a mediator. Then you get an
18	agreement, and then the Commission is going to
19	adopt the agreement. But if you have a consumer
20	advocate and you're going to be litigating more
21	of these issues, then you very well could get
22	some more split decisions.
23	SENATOR HUTTO: Well, I'll make a
24	motion, Mr. Chair, that we let staff look at the
25	possible oversight roles that the committee

1	could have, maybe look at some other states and
2	see what oversight they do, and make some
3	recommendations. We've already agreed that we
4	want them to do oversight.
5	SENATOR ALEXANDER: Yes.
6	SENATOR HUTTO: The specifics of
7	the oversight, let's get some possibilities for
8	us and at a later date.
9	CHAIRMAN SETZLER: Okay.
10	SENATOR ALEXANDER: I second
11	that.
12	CHAIRMAN SETZLER: Motion in the
13	second. Any discussion? All those in favor,
14	say aye.
15	(COMMITTEE MEMBERS AFFIRM)
16	CHAIRMAN SETZLER: All opposed,
17	no, and the ayes have it. Senator from
18	Edgefield.
19	CHAIRMAN MASSEY: Mr. Chairman,
20	looking through the notes we have from the
21	suggestions that we had, I think I've unless
22	y'all tell me I've missed something.
23	CHAIRMAN SETZLER: I think you
24	missed one of Senator Fanning's.
25	CHAIRMAN MASSEY: Okay.

CHAIRMAN SETZLER: Yeah, the site 1 preservation. 2 CHAIRMAN MASSEY: Okay. 3 If I recall CHAIRMAN SETZLER: 4 correctly. 5 6 SENATOR FANNING: I had several, but that's the one that really -- probably 7 timely to worry about. Mine basically -- the 8 state directs Santee Cooper and any entity that 9 receives approved rate -- consumer rate money to 10 protect any assets purchased with the rate money 11 authorized by the state or any subdivision 12 thereof; trying to cover both the Santee Cooper 13 share and the SCANA share. 14 And the reason I'm worried about 15 the timeliness of this is that, thanks to the 16 work of this committee, we discovered what SCANA 17 was doing to purposefully allow damage to occur 18 so that they could collect the abandonment tax 19 credits and, even though we now have had some 20 folks looking over there, the worry that as they 21 pursue that, we might not have the options that 22 we talked about later on. And so I am proposing 23

that we direct Santee Cooper and any entity that

has received any monies with an approved rate

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1	increase to protect the property purchased with
2	that money.
3	CHAIRMAN SETZLER: For how long
4	and so forth?
5	SENATOR FANNING: I wanted 80
6	years, but I realized that probably that 80 is
7	that I would be open to suggestions.
8	CHAIRMAN MASSEY: You don't get
9	it if you don't ask for it.
10	SENATOR FANNING: I think
11	probably a year is what was in my mind when I
12	was writing this, only because that seems to be
13	where they're headed. I think five years would
14	probably protect options that we would have down
15	the road.
16	CHAIRMAN SETZLER: Okay.
17	CHAIRMAN MASSEY: Mr. Chairman,
18	let me say
19	CHAIRMAN SETZLER: Yes, sir.
20	CHAIRMAN MASSEY: I have no
21	problem supporting that now and trying to at
22	least explore that through the subcommittee
23	process we talked about earlier. I do have a
24	question, which hopefully would be vetted at the
25	subcommittee level as to T don't want to do

something that's going to jeopardize their 1 ability to claim that \$2.2-billion tax credit. 2 SENATOR HUTTO: I agree, but as I 3 understand it, we're just talking about 4 legislation to be filed in January. In theory, 5 they're going to have met the terms of 6 abandonment at the end of this year, right? 7 CHAIRMAN MASSEY: Yeah, but 8 they're going to -- I mean, I think a \$2.2-9 billion tax credit is something that's probably 10 going to get the IRS's attention, so they're 11 going to have to demonstrate, going forward, 12 that they really do mean to abandon. 13 SENATOR HUTTO: Right, and I 14 15 question what the word protect means because a lot of these -- I don't know if the right word 16 is modules -- and other things were designed to 17 be out in the elements. (INDISTINCT) Now, some 18 of the interior parts probably tended to be 19 covered, and the question is, do you protect 20 them if you cover them with a tarp, or do you 21 really have to build a warehouse and put them 22 Do you have to go in and lubricate them and 23 all every other week to make sure that they're 24 still --25

SENATOR FANNING: I guess I would 1 amend, then, the motion to protect them such 2 that they would maintain their status as they 3 were on July 31, 2017. We, we -- I don't want 4 to say -- \$9.5 billion invested, and if we don't 5 stop them -- and I am, Senator from Orangeburg, 6 I am worried that this won't really be far 7 enough because they're actively trying to 8 demonstrate to the IRS before we can even file 9 this in January. 10 But 45 percent of that stuff out 11 there is directly state assets. I mean, that's 12 Santee Cooper property that's sitting out there 13 on those grounds, and while some of it may be 14 okay to be sitting out there, the majority of 15 that is not supposed to be sitting out there 16 exposed to the elements, modules with the top 17 off. We've got to do something to at least 18 protect options, and if y'all keep telling me, 19 Senator from Fairfield, it's going to take a 20 while, at least make sure we have the option for 21 it to take a while because, if we don't protect 22 it, we won't even have a while. 23 CHAIRMAN MASSEY: T wonder if it 24

might be that the 55 percent that SCANA owns

might just happen to be those items that are

okay being left outside, and the 45 percent that

Santee Cooper owns are the ones that probably

maybe need to be preserved.

UNIDENTIFIED SPEAKER:

(INDISTINCT)

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7 CHAIRMAN SETZLER: Sounds like a 8 plan.

SENATOR FANNING: But now -- so that was why my motion stated that any assets either purchased by Santee Cooper or any entity that used an approved rate increase because -- I go back to the same reason that you supported reducing the 18 percent -- is the premise behind them asking for the rate increase was to build a reactor. This is like SCANA making us buy a car that they want to buy, making us pay the payments on the car that we want to buy, and while we're still making the payments, they run the car into the lake; they're trying to cash in on the insurance policy and still making us make the payments on the car. We've got to at least stop them from drowning the car while we can figure out what we can do in terms of getting something out of it.

1	SENATOR HUTTO: I don't know that
2	we can't dictate to a private a company how they
3	have to spend their money.
4	UNIDENTIFIED SPEAKER: Can't?
5	SENATOR HUTTO: I mean, that's
6	another takings issue.
7	SENATOR ALEXANDER: Mr. Chairman?
8	SENATOR FANNING: But I'm not
9	asking them how to spend it. They've already
10	spent the money.
11	SENATOR HUTTO: You're telling
12	them they've got well, we heard testimony it
13	was going to cost something like 15 to 17
14	million dollars a year to cover it.
15	SENATOR FANNING: No, that was
16	and I purposefully didn't bring that up, but
17	also on the list today was mothballing.
18	Mothballing would cost 15 million the first year
19	and 5 million in subsequent years. Now, that
20	was another idea I had. I was going to wait
21	till this Christmas Eve meeting to bring that
22	one up. But, Senator from Orangeburg, I think
23	there's I'm not even asking for that in this
24	amendment. The mothballing one is the one that,
25	remember, if you don't crank your car up or your

truck up once a month, it won't. And there's the mothballing. What they detailed for 15 million the first year and 5 million in subsequent years would actually keep the parts operational. In other words, that would be doing everything, including keeping -- and, remember, that 15 million included a skeletal staff that would run it. All this amendment is doing is stating that we will keep the level of parts that are there from deteriorating beyond what they are; we're not allowing them to be mothballs (INDISTINCT).

CHAIRMAN SETZLER: Senator from Richland.

SENATOR SCOTT: First, do we have a clue what's in the contract? Keep in mind, we are trying to trespass on somebody else's property. We are the silent partner like the bank. There's very little they can do until they foreclose and get the property back in their possession. And so do we have a clue what might be in the contract to allow them any protection provision? Because I don't think, like the Senator from Orangeburg just said, as much as I'd like to make sure that the state is

1	protected, I'm not sure that we can just
2	arbitrarily go on the property or tell them how
3	to spend their money, or even, if we decide to
4	spend the money, we can spend the money on their
5	property.
6	That's the biggest problem, and
7	unless we had some protection clauses in the
8	contract that allow us, under some premise, to
9	be able to go on the property, to do something,
10	unforeseen something happened, we can go on the
11	property to protect our interests. All I heard
12	the whole time when they did their testimony is
13	that most of the time we didn't know what was
14	going on.
15	SENATOR FANNING: Mr. Chairman?
16	SENATOR SCOTT: So, you know,
17	that's the part that's the troubling.
18	SENATOR FANNING: SCANA broke
19	their promise. We can't lose sight of this,
20	that they promised us two nuclear reactors in
21	return for a rate increase followed by a rate
22	increase, followed by a rate increase, followed
23	by a rate increase nine times. They promised us
24	the two reactors. They broke that promise.

SENATOR SCOTT: I underst --

1	SENATOR FANNING: They broke that
2	covenant. And the only reason they were given
3	those rate increases was to build reactors, and
4	not only are they wanting to continue to make us
5	pay for reactors that they're wanting to
6	abandon, they're wanting to demolish what they
7	created with money that we allowed them so
8	when you say ownership we allowed them to
9	collect.
10	SENATOR SCOTT: Mr. Chairman?
11	CHAIRMAN SETZLER: Senator from
12	Richland.
13	SENATOR SCOTT: People buy large
L4	land large streetscape buildings all the
15	time. They buy condos. They buy houses. They
16	promise to pay. And if they don't pay, not
17	until after the (BREAK IN AUDIO) foreclose with
18	the foreclosure attorney does the bank have any
19	right to go to and from that property, unless
20	there's a clause within it to allow them to
21	trespass.
22	SENATOR FANNING: Well, in
23	cities, if I buy a building downtown Chester, I
24	cannot allow that building to deteriorate and
05	hecome a problem in the community because it'll

1	do what? It'll devalue every building in the
2	community, and so the county or the city, in
3	this case, would have a right to go in and
4	prevent me from blowing up a perfectly good
5	building because it would be harmful to the
6	interests of the city.
7	SENATOR SCOTT: That's two
8	different
9	SENATOR FANNING: As the citizen
10	of Fairfield County
11	SENATOR SCOTT: That's two
12	different scenarios.
13	SENATOR FANNING: I will argue,
14	as a citizen of Fairfield County and as a
15	neighbor of that plant, Senator from Richland
16	it may not be a neighbor to you, and it may be a
17	different situation to you
18	SENATOR SCOTT: It's not.
19	SENATOR FANNING: but in
20	Fairfield County, it is that situation. You've
21	got an entity that wants to blow itself up, and
22	it is my neighbor, and that is definitely
23	devaluing not just my property; it's devaluing
24	the property all over Fairfield County.
25	SENATOR SCOTT: I understand, and

that's why you've got zoning codes and zoning 1 ordinance. It just doesn't fall under any of 2 that. You're talking about protecting it so, 3 over the long haul, something made out of brick 4 and mortar that's not completed is protected. 5 The first step, even if the zoning wanted to 6 come on, there has to be a reason to be able to 7 trespass on it. Based on that contract, it 8 doesn't give us a reason on the property. What 9 we can do is try to work with that entity and 10 try to figure out how we protect our interests 11 until we get through this process. Thank you, 12 Mr. Chairman. 13 SENATOR ALEXANDER: Mr. Chairman? 14 15 CHAIRMAN SETZLER: Okay, Senator from Oconee. 16 17 SENATOR ALEXANDER: Thank you. Kind of following up on that last comment there, 18 I think at least we ought to at least get an 19 update from both SCANA and Santee Cooper as to 20 the status, and maybe being we're not going to 21

meet anymore, at least in the foreseeable

future, at least getting it to the cochairs so

that -- and then they could disseminate that

information out to us. But I do think that

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1	would be
2	CHAIRMAN SETZLER: It's my
3	understanding let me and I don't want to
4	misstate something, but I thought Santee Cooper
5	had publicly stated that they were going to take
6	care of the property for the next year.
7	SENATOR ALEXANDER: So what does
8	that mean? That's the reason I
9	CHAIRMAN SETZLER: Well, to cover
10	the property so it
11	SENATOR ALEXANDER: That's the
12	reason I'd like to have staff
13	CHAIRMAN SETZLER: The discussion
14	in one meeting was that it was going to rot, and
15	so that it, quote, would not rot. But it's not
16	going to be mothballed. I think the question is
17	what happens after that year. Am I wrong,
18	Senator from Fairfield? I thought that's what I
19	understood.
20	SENATOR FANNING: We don't have
21	the assurance that Santee Cooper is going to be
22	allowed to do that, and SCANA has to prove to
23	the IRS really soon that they have goods that
24	cannot be finished and brought to completion so
25	they can qualify for those tax breaks.

SENATOR HUTTO: Mr. Chairman? 1 Yeah, Senator CHAIRMAN SETZLER: 2 from Orangeburg. 3 SENATOR HUTTO: I'll just go back 4 to something that Senator from Edgefield said. 5 I don't think we should take any action on this 6 today to give the appearance that we have an 7 impression that SCANA is not abandoning the 8 project because that is something -- I know it's 9 a term of art, it has meaning within the IRS 10 code, but for us to say that we're directing 11 them to do something, not to abandon it, might 12 damage their ability to do just what the Senator 13 from Fairfield said, is prove to the IRS that 14 they are. So while this might be a matter we 15 take up next year, I don't think we should take 16 any action on this particular issue today. 17 SENATOR FANNING: If I'm SCANA, 18 Senator from Orangeburg, why on earth would I 19 not destroy the entire \$9.5 billion so I could 20 get -- I mean, \$2 billion is a lot of money, 21 which is why you're wanting to protect their 22 ability to get it. But we then have no options. 23 Y'all keep saying that we should wait and talk 24

about the possible completion of the reactors in

1	the future. We'll never be able to complete
2	those reactors 20 years from now if they destroy
3	them.
4	SENATOR HUTTO: Well, they're not
5	affirmatively destroying them.
6	SENATOR FANNING: Allowing
7	destruction to occur to them.
8	SENATOR HUTTO: Between now and
9	December 31st when it's got to go to the IRS, I
10	don't know that anything is going to happen of
11	monumental consequence.
12	CHAIRMAN SETZLER: I hate to say
13	this with an outstanding judge sitting in the
14	audience, but I would believe Santee Cooper has
15	the ability to go in court against SCANA to get
16	the property protected if they chose to do that
17	on behalf of the state.
18	SENATOR FANNING: How do we
19	encourage them to do that?
20	CHAIRMAN SETZLER: I think
21	they've heard you. I mean, I don't know if
22	there's any commitment they're going to do that,
23	but they certainly heard it at the last meeting
24	and have it protected for the next year, as I
25	understand it.

CHAIRMAN MASSEY: And let's hope
that there are actually some conversations going
on to try to preserve that significant asset as
well.

CHAIRMAN SETZLER: And I actually agree with you that we need to preserve it. You know that.

SENATOR FANNING: Yes. The conversations that I'm aware of that have gone on that have some agreement that it needs to be preserved do not involve SCANA's desire or willingness to entertain a desire that it be preserved. It directly conflicts with their mission, which is to get the tax credits, which is the opposite of preserving it.

CHAIRMAN MASSEY: Then I guess
the question is whether there's some way to
reconcile those things, right, if there's some
way for them to collect, to abandon, while also
allowing Santee Cooper to preserve the site, if
there's some way that that could meet the tax
rules that they could abandon the project and
Santee Cooper could still preserve everything
with the understanding that SCANA's not going to
do anything with it anymore. Let's hope there

are conversations going on in that direction. 1 SENATOR FANNING: Short of --2 CHAIRMAN SETZLER: Senator from 3 Williamsburg. I'll come back to you, Senator 4 from Fairfield. 5 6 SENATOR SAAB: Thank you, Mr. Chairman. No, I was going to try to echo the 7 sentiments that Senator Massey just echoed, 8 almost like what he said earlier about the 9 portion that's on the outside, perhaps that 10 belongs to SCANA, and the portion on the inside, 11 perhaps it belongs to Santee Cooper. 12 I really believe that there are 13 opportunities for those entities to get together 14 and figure out how both ends can be met 15 consistent with the conversation that we're 16 having here, and I would just do like the 17 cochair is doing and encourage folks to have 18 those kinds of conversations and see can't we 19 work collaboratively. Although the interests 20 are somewhat different, I still think there is 21 an opportunity to work collaboratively and 22 achieve both ends. And so while I would agree 23 that we ought not formally take any action today

-- I would agree with the Senator from

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1	Orangeburg as it relates to that but I would
2	hope that someone's benefiting from the
3	conversation and, again, that both ends can be
4	met, so.
5	CHAIRMAN SETZLER: Okay, Senator
6	from Fairfield.
7	SENATOR FANNING: I withdraw my
8	motion.
9	CHAIRMAN SETZLER: Okay.
10	Anything further by any member of the committee?
11	Senator from Fairfield, before we adjourn, I'm
12	asking is there anything else by any other
13	member of the committee?
14	SENATOR FANNING: I would like
15	to, at the Christmas Eve meeting or whatever
16	meeting you designate, a couple of issues
17	CHAIRMAN SETZLER: That was
18	Senator Massey who's going to meet with you on
19	Christmas Eve, not me.
20	SENATOR FANNING: Absolutely.
21	Federal tax credits, the federal loans would be
22	two issues I don't think have to be talked about
23	today, but I would like to talk about them in
24	the future. The last one is and we don't
25	need to do it today, but an entity that we've

1	created and given a monopoly and their ability
2	to give us campaign donations, I'd like to at
3	least discuss that at a future meeting as well.
4	But that's all.
5	CHAIRMAN SETZLER: Okay. So you
6	have nothing else today?
7	SENATOR FANNING: Nothing else
8	today.
9	CHAIRMAN SETZLER: Okay, before
10	we adjourn, on behalf of Senator Massey and I as
11	cochairs, I want to thank everybody because this
12	committee has worked diligently and, in my
13	opinion, responsibly in trying to address the
14	very difficult issues that are here. But I
15	don't think we can adjourn without recognizing
16	the outstanding staff, the three ladies who have
17	staffed this committee for us to date and will
18	be going forward with us, so if we would, let's
19	at least give them a round of applause and thank
20	them.
21	SENATOR ALEXANDER: And Mr.
22	Chairman?
23	CHAIRMAN SETZLER: Yes, sir.
24	SENATOR ALEXANDER: I just also
25	want to echo, again, the comments that were made

1	by the Senator from Williamsburg earlier of how
2	much we appreciate all the work and effort of
3	the cochairs in this. I know this that the
4	committee has done pales in comparison to the
5	work that y'all have done from this standpoint,
6	and we appreciate that commitment as well.
7	CHAIRMAN SETZLER: Thank you.
8	Hearing nothing further, we stand adjourned
9	until further call of the Chair.
10	02:26:00
11	(END OF PART TWO)
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1	CERTIFICATE OF TRANSCRIPTIONIST
2	I, Stacey L. Wilson, do hereby certify:
3	That the foregoing video files entitled "V.
4	C. Summer Nuclear Project Review Committee Part
5	1" and "V. C. Summer Nuclear Project Review
6	Committee Part 2" were transcribed; that the
7	foregoing transcript as typed is a true, accurate
8	and complete record of the video files to the
9	best of my ability under the prevailing
10	circumstances.
11	I further certify that I am neither related
12	to nor counsel for any party to the cause pending
13	or interested in the events thereof.
14	
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16	
17	
18	Stacey L. Wilson
19	December 8, 2017
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